# **Public Document Pack**

# Pension Board Agenda



To: Michael Ellsmore (Chair)

Councillor Maggie Mansell, Keith Oxspring, Richard Elliott, Teresa Fritz, Ava Watt and David Whickman

A meeting of the **Pension Board** which you are hereby summoned to attend, will be held on **Thursday**, **19 October 2017** at **2.00 pm** in **F10**, **Town Hall, Katharine Street, Croydon CR0 1NX** 

JACQUELINE HARRIS-BAKER Director of Law and Monitoring Officer London Borough of Croydon Bernard Weatherill House 8 Mint Walk, Croydon CR0 1EA James Haywood 020 8726 6000 x63319 james.haywood@croydon.gov.uk www.croydon.gov.uk/meetings Wednesday, 11 October 2017

Members of the public are welcome to attend this meeting. If you require any assistance, please contact the person detailed above, on the righthand side.

N.B This meeting will be paperless. The agenda can be accessed online at www.croydon.gov.uk/meetings



Delivering for Croydon

# AGENDA – PART A

# 1. Apologies for Absence

To receive any apologies for absence from any members of the Board.

# 2. Minutes of the Previous Meeting (Pages 5 - 10)

To approve the minutes of the meeting held on 6 July 2017 as an accurate record.

# 3. Disclosure of Interests

In accordance with the Council's Code of Conduct and the statutory provisions of the Localism Act, Members and co-opted Members of the Council are reminded that it is a requirement to register disclosable pecuniary interests (DPIs) and gifts and hospitality to the value of which exceeds £50 or multiple gifts and/or instances of hospitality with a cumulative value of £50 or more when received from a single donor within a rolling twelve month period. In addition, Members and co-opted Members are reminded that unless their disclosable pecuniary interest is registered on the register of interests or is the subject of a pending notification to the Monitoring Officer, they are required to disclose those disclosable pecuniary interests at the meeting. This should be done by completing the Disclosure of Interest form and handing it to the Democratic Services representative at the start of the meeting. The Chair will then invite Members to make their disclosure orally at the commencement of Agenda item 3. Completed disclosure forms will be provided to the Monitoring Officer for inclusion on the Register of Members' Interests.

# 4. Urgent Business (if any)

To receive notice of any business not on the agenda which in the opinion of the Chair, by reason of special circumstances, be considered as a matter of urgency.

- 5. Scheme Advisory Board Consultation (Pages 11 16)
- 6. Changes to State Retirement Age (Pages 17 22)
- 7. Annual Report (Pages 23 72)
- 8. Code of Transparency (Pages 73 82)
- 9. Key Performance Indicators for the Local Government Pension Scheme (Pages 83 - 86)

# 10. Update on London CIV

To receive a verbal update on the London Collective Investment Vehicle (CIV).

# **11. Pension Regulator Public Service Survey** (Pages 87 - 98)

# 12. Implementation of the Markets in Financial Instruments Derivative (MiFID II) (Pages 99 - 128)

## 13. Future Work Programme

To receive a verbal update where Board Members will be invited to identify future items for the 2017/18 work programme.

# 14. Board Member Training

Board Members will be invited to identify areas of training for future sessions.

### 15. Governance Review Update

Michael Ferguson, of Aon Hewitt, will provide the Board with a verbal update.

### **16.** Agenda Papers of the Last Pension Committee (Pages 129 - 224)

### 17. Exclusion of the Press and Public

The following motion is to be moved and seconded where it is proposed to exclude the press and public from the remainder of a meeting:

"That, under Section 100A(4) of the Local Government Act, 1972, the press and public be excluded from the meeting for the following items of business on the grounds that it involves the likely disclosure of exempt information falling within those paragraphs indicated in Part 1 of Schedule 12A of the Local Government Act 1972, as amended."

# PART B

# 18. Minutes of the Previous Meeting (Pages 225 - 226)

To approve the Part B minutes of the meeting held on 6 July 2017 as an accurate record.

# **19. Part B Agenda papers of the last Pension Committee** (Pages 227 - 266)

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# Agenda Item 2

# Pension Board Minutes of the meeting held on Thursday 6 July 2017 in Room F10, the Town Hall, Katharine Street, Croydon CR0 1NX

# DRAFT

Present: Mr Michael Ellsmore (Chair);

Employer Representatives: Mr Richard Elliott

Employee Representatives: Mr David Whickman Ms Ava Watt Mrs Teresa Fritz

- Also Freda Townsend (Governance and Compliance Manager); Fahar present: Rehman (Governance and Compliance Officer); Dave Simson (Pensions Admin Manager); Nigel Cook (Head of Pensions and Treasury).
- **Apologies:** There were no apologies, however the Head of Pensions and Treasury announced that a new employer representative had been appointed for the Board and would join the next meeting.

# A1 Minutes

The Head of Pensions and Treasury provided an update on MiFD II that had been discussed at the last Board meeting. The Financial Conduct Authority (FCA) had confirmed that a new test for categorising investors had been introduced which allowed for professional investor status to be provided for funds within the Local Government Pension Fund (LGPS). While this change in policy was welcomed, there would be a considerable amount of work to be undertaken with the fund managers to get through the new regulations.

The Board **RESOLVED** to approve the minutes as a correct record of the meeting.

# A2 Disclosure of Interest

The Chair disclosed that he chaired the Chartered Institute of Public Finance and Accountancy (CIPFA) Pension Panel – this was in relation to the training session provided for Board Members that had been led by CIPFA.

## A3 Urgent Business (if any)

There was no urgent business to consider.

#### A4 Exempt Items

The allocation of business between Part A and Part B was agreed as stated in the agenda.

#### A5 Review of Conflicts of Interest Policy

The Head of Pensions and Treasury introduced the item and confirmed that the policy was required for review and welcomed any comments from the Board.

The Chair raised a concern at the wording of the second to last paragraph on page nine: "There is a requirement for LPB members not to have a conflict of interest". Board Members agreed that the wording did not accurately reflect the requirements, and proposed that the wording be changed to: "There is a requirement for LPB members to manage and monitor conflicts of interest in an open and transparent way".

It was noted that the Pensions Regulator provided an online toolkit that included useful guidance and training on conflicts of interests.

The Board **RESOLVED** to approve the Conflicts of Interest Policy subject to the following amendment:

 The second to last paragraph on page 9 amended to read: "There is a requirement for LPB members to manage and monitor conflicts of interest in an open and transparent way".

# A6 Review of Reporting Breaches in the Law Policy

The Head of Pensions and Treasury invited comments on the policy. Board Members expressed concern about how the Board reported breaches and the processes in available for doing so.

The Pensions Admin Manager responded that the definition of a serious breach was open to interpretation and that reporting was an individual member responsibility as well as a collective one for the Board. It was also noted that in many instances the Regulator would be more concerned with not reporting breaches than with the

breaches themselves. An example given was delay in publishing the annual benefits statement, which would technically be a breach but could be caused due to delays from the employer side. In such an instance it would be more likely that the Regulator would be more concerned by the issue not being reported, than the actual breach.

It was considered by Board Members that the policy needed to be explicit in stating that the Board could go directly to the Pensions Regulator to report a serious breach if this was deemed necessary. It was therefore proposed that wording to that effect should be included in the statement.

The Board **RESOLVED** to approve the policy subject to the following wording to be inserted therein:

 "The Board reserves the right both collectively and individually to report breaches to the Pensions Regulator in certain circumstances."

The Board additionally requested that officers arrange for training on the reporting of breaches for a future Board meeting.

# A7 Pension Board Business Plan and Training Undertaken

Officers stated that the business plan would be circulated to Board members as soon as possible.

# A8 Pension Board Administration KPIs

The Pensions Admin Manager introduced the item and described the huge challenges in collating data from deferred members. It had been an historic issue with a backlog for many decades. The backlog was fundamentally an issue of resources and priority. On the latter, the Board were informed that as the majority of deferred members data was not time sensitive urgent, it was inevitably the task that was placed on hold when urgent issues arose for officers' attention. However, the introduction of the Pension Dashboard in 2019 created a deadline for when the data had to be completed. A plan was in place to meet this challenge and confidence was expressed that the processes in place were streamlined as much as was possible without affecting the accuracy of the data being collated.

Board Members enquired as to whether extra resources would aid the process in catching up with the backlog. The Pensions Admin Manager responded that there was a lack of experienced staff in the job market which made further recruitment a serious challenge. Additionally, the work required took time to be properly implemented and new staff would not by itself speed up that process. Whilst the two year plan was behind schedule, there was optimism expressed that the target deadline could still be met.

The Head of Pensions and Treasury added that when the service was brought back in house in 2007, the back log was as much as 7,000 cases. The ten years since that time had seen a chipping away at the backlog, which included taking on two trainees from Hymans Robertson to support the team for approximately six weeks. It was noted that the issue of backlogged deferred cases was an issue across local authority funds and that the priority would also be that the records were accurate at the time of delivering benefits.

The Governance and Compliance Manager stated that since the service had returned in-house a huge amount of the backlog had been completed. The 2,300 cases that remained were mainly the most difficult cases, for example where the admitted body no longer existed.

The Board **NOTED** the contents of the report but expressed concern at the scale of the backlog and supported any provision of extra resources for the service.

#### A9 Pension Board Annual report

The Chair introduced the Annual Report and stated that the training log would be appended to the report. The Chair expressed the view that the Board had had a good year and had grown in confidence. In particular it was positive that the Pensions Regulator had come down to deliver training.

The Board **NOTED** the contents of the report.

#### A10 Agenda papers of the last Pension Committee

The Chair expressed approval of the administration strategy that had been submitted to the last Committee meeting. The Pensions Admin Manager added that officers were considering what a reasonable time period was to process year end returns. To this end, Iconnect software was being rolled out to employers and officers were supporting employers in the transition.

In response to a question from the Board, officers present stated that the employers' forum was not well attended, but attempts had been made to accommodate employers such as arranging the meetings at different times of the day or doing regional forums. It was stated that this was another example of a problem that occurred across local authority funds.

Board Members also discussed the recently published PwC report by the Scheme Advisory Board entitled "Options for Academies in the LGPS" and the apparent systematic problems with the relationship between the LGPS and academies. It was considered that academies were not properly resourced to deal with LGPS requirements and the merging of academies would present even more complications down the line.

At the request of the Chair, the Head of Pensions and Treasury provided the Board with an update on the asset allocation report that had gone to the Committee. It was stated the report detailed the progress made on meeting the allocation as it had been agreed by the Committee several years before. There had also been a recent visit by six new fund managers who had met with representatives of the Committee. In addition to this, two asset managers for infrastructure funds met with the Chair and Vice-Chair of the Committee, which had been identified for allocating further investments in order to meet the targets for that asset class as set in the strategy.

The Head of Pensions and Treasury also informed the Board that the documentation had been completed for the appointment of Hymans Robertson and Aon Hewitt through the framework, as identified in the report split into the three lots.

The Board **NOTED** the contents of the previous Pension Committee agenda papers.

The Chair concluded the meeting by announcing that Freda Townsend would be retiring before the next Board meeting. Freda was thanked for all her work done establishing the Board and the outstanding service she had provided for the Board since that time.

The meeting finished at 3.52pm.

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REPORT TO:	LOCAL PENSION BOARD
	19 October 2017
SUBJECT:	Scheme Advisory Board Consultation
LEAD OFFICER:	Richard Simpson, Assistant Chief Executive and section 151 Officer
LEAD MEMBER:	Councillor Pelling, Chair of Pension Committee
PERSON LEADING AT THE BOARD MEETING:	Nigel Cook, Head of Pensions and Treasury

# 1. EXECUTIVE SUMMARY

- 1.1 This report was considered by the Pension Committee on 19 September 2017 and related to the Local Government Pension Scheme Advisory Board (SAB) opening a consultation on the objectives for a project to develop options to address issues relating to the Government's policy to convert all schools to academies. The report considered by the Committee attached at **Appendix A**.
- 1.2 Board members are invited to consider the submitted papers for this item and review and comment on their contents.

# 2. **RECOMMENDATION**

- 2.1 To note the papers submitted to the 19 September 2017 Pension Committee attached to this report.
- 2.2 To comment on the contents contained therein and report back to the Pension Committee.

CONTACT OFFICER:	James Haywood, Members Services Manager (Scrutiny). 020 8726 6000 x63319

# ATTACHMENTS:

Appendix A:

SAB Consultations report – 19 September 2017

# APPENDIX A

# Croydon Council

REPORT TO:	Pension Committee 19 September 2017
AGENDA ITEM:	7
SUBJECT:	Scheme Advisory Board Consultations
LEAD OFFICER:	Nigel Cook Head of Pensions and Treasury
CABINET MEMBER	Councillor Simon Hall Cabinet Member for Finance and Treasury
WARDS:	All

# CORPORATE PRIORITY/POLICY CONTEXT:

Sound Financial Management: This report considers proposals relating to an important component group of scheme employers.

# FINANCIAL SUMMARY:

Academies represent a large group of scheme employers and are important stakeholders within the Croydon Scheme.

# FORWARD PLAN KEY DECISION REFERENCE NO.: N/A

# 1. **RECOMMENDATIONS**

This report recommends that the Committee:

1.1 Agrees that the objectives set out in paragraph 3.4 should be those adopted by the project that the Board will undertake;

1.2 Agrees the arrangements relating to the forum set out in paragraph 3.8 and

1.3 Agrees that a session, such as set out in paragraph 3.9, would be helpful.

# 2. EXECUTIVE SUMMARY

2.1 The Local Government Pension Scheme Advisory Board is consulting on objectives for a project to develop options to address issues relating to the Government's policy to convert all schools to academies.

# 3 DETAIL

3.1 The Local Government Pension Scheme Advisory Board (SAB) is part of the governance apparatus for the Local Government Pension Scheme (the Scheme).

It is a body set up under Section 7 of the Public Service Pensions Act 2013 and The Local Government Pension Scheme Regulations 110-113. The purpose of the Board is to encourage best practice, increase transparency and coordinate technical and standards issues. It considers items passed to it from the Department of Communities and Local Government ("DCLG"), the Board's subcommittees and other stakeholders as well as items formulated within the Board. Its recommendations may be passed to the DCLG or other bodies.

- 3.2 On 17 July the Board launched two consultations of particular interest and relevance to this Committee.
- 3.3 The first consultation relates to Academies. The Board acknowledges that the Government's policy is for all schools to convert to academies and has stated that it is interested in developing a better understanding of what this means for LGPS Pension Funds and their host authorities. To achieve this understanding the Board intends to investigate the issues associated with this policy and develop options to address those issues.
- 3.4 The Board is consulting on the objectives that these options should aim to meet. These are the draft objectives:
  - Protect the benefits of scheme members through continued access to the LGPS;
  - Ring fence local tax payers and other scheme employers from the liabilities of the academy trust sector;
  - Improve the efficiency and effectiveness of administrative practices; and
  - Increase the accuracy and reliability of data.

Furthermore, in achieving these objectives any option for change should not:

- Significantly alter cash flows at the fund level; nor
- Significantly alter assets at the pool level.
- 3.5 The consultation simply asks whether the Committee agrees that these should be the Board's objectives for this academies project, or not. This consultation is addressed to LGPS managers and Pension Committees.
- 3.6 Whilst broadly agreeing with these objectives it is worth noting that these objectives effectively exclude the option to ring-fence part of the Pension Fund for academies which might be a way of reflecting their different maturity profile, risk appetite or funding period guarantee. It also marks a sea-change in the approach to under-writing academies; at present the Council has been asked to rely upon certain central government assurances. This approach would represent a significant shift in that approach.
- 3.7 The second consultation relates to the establishment of an elected member led Cross Pool Information Forum and is addressed to Chairs of LGPS pension committees. The consultation is in two parts.
- 3.8 The first part considers the establishment of an elected member led Cross Pool Information Forum, designed to share and disseminate information on the pooling of LGPS assets. The consultation asks whether this should be the remit for the forum and proposes that each pool nominate three elected members to join the

forum. These members could be elected members or others, including direct representation of scheme members. Finally the consultation proposes that the forum should meet at least quarterly. The consultation also addresses questions of governance and administration, suggesting that the forum's chair should be selected from amongst the forum's membership; that there does not need to be any arrangement for voting as the forum is not a decision-making body; and that the Board's secretariat should support the administration of the forum.

- 3.9 The second part of the consultation proposes a session for chairs of Pensions Committees and Local Pensions Boards on the progress achieved towards pooling.
- 3.10 The deadline for responses to these consultations is 29<sup>th</sup> September 2017.

# 4 FINANCIAL CONSIDERATIONS

4.1 There are no further financial considerations flowing from this report.

# 5. OTHER CONSIDERATIONS

5.1 Other than the considerations referred to above, there are no customer Focus, Equalities, Environment and Design, Crime and Disorder or Human Rights considerations arising from this report

# 6. COMMENTS OF THE SOLICITOR TO THE COUNCIL

- 6.1 The Solicitor to the Council comments that there are no legal considerations arising from the recommendations within this report.
- 6.2 (Approved for and on behalf of Jacqueline Harris-Baker, Director of Law and Monitoring Officer)

# CONTACT OFFICER:

Nigel Cook, Head of Pensions Investment and Treasury, Resources department, ext. 62552.

# BACKGROUND DOCUMENTS:

Consultations issued by the Local Government Pension Scheme Advisory Board, July 2017.

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REPORT TO:	LOCAL PENSION BOARD
	19 October 2017
SUBJECT:	Changes to State Retirement Age
LEAD OFFICER:	Richard Simpson, Assistant Chief Executive and section 151 Officer
LEAD MEMBER:	Councillor Pelling, Chair of Pension Committee
PERSON LEADING AT THE BOARD MEETING:	Nigel Cook, Head of Pensions and Treasury

# 1. EXECUTIVE SUMMARY

- 1.1 This report was submitted to the Pension Committee on 19 September 2017 and considers proposals relating to the State Retirement Age and the impact of any changes on the Local Government Pension Scheme. The report considered by the Committee is attached at **Appendix A**.
- 1.2 Board members are invited to consider the submitted papers for this item and review and comment on their contents.

# 2. **RECOMMENDATION**

- 2.1 To note the papers submitted to the 19 September 2017 Pension Committee attached to this report.
- 2.2 To comment on the contents contained therein and report back to the Pension Committee.

CONTACT OFFICER:	James Haywood, Members Services Manager (Scrutiny). 020 8726 6000 x63319

# ATTACHMENTS:

Appendix A:State Retirement Age report – 19 September 2017

# APPENDIX A

# Croydon Council

REPORT TO:	Pension Committee 19 September 2017
AGENDA ITEM:	8
SUBJECT:	Changes to State Retirement Age
LEAD OFFICER:	Nigel Cook Head of Pensions and Treasury
CABINET MEMBER	Councillor Simon Hall Cabinet Member for Finance and Treasury
WARDS:	All

# CORPORATE PRIORITY/POLICY CONTEXT:

Sound Financial Management: This report considers proposals relating to the State Retirement Age and the impact of any changes on the Local Government Pension Scheme.

# FINANCIAL SUMMARY:

Any change that relates to the calculation of benefits will impact upon the cost, sustainability and affordability of the Local Government Pension Scheme.

# FORWARD PLAN KEY DECISION REFERENCE NO.: N/A

# 1. **RECOMMENDATIONS**

1.1 The Committee is asked to note this report.

# 2. EXECUTIVE SUMMARY

2.1 The Government have reviewed the State Retirement Age. This report attempts an initial assessment of the impact of this change on the liabilities of the Croydon Local Government Pension Scheme.

# 3 DETAIL

3.1 The Pensions Act 2014 requires the government to review State Pension age every 6 years. The Department for Work and Pensions (DWP) published a report following the first such review, July 2017. It explains the government's plans for changes to the State Pension age from 2028. The review is informed by 2 reports published in March 2017: the Government Actuary's report on how State Pension age timetables might need to change based on life expectancy projections and an independent report by John Cridland which also considered wider factors associated with changes in State Pension age

- 3.2 Any changes to the State Pension age will still require primary legislation and will be subject to the full scrutiny of Parliament.
- 3.3 The Secretary of State for Work and Pensions has announced that the rise in State Pension Age (SPA) to 68 will now happen in 2039 rather than 2046, affecting those currently aged between 39 and 47. This is in line with the recommendation in John Cridland's review.
- 3.4 Changes in SPA automatically feed through into the Normal Retirement Age for post 2014 LGPS pension benefits, via the Pensions Act 1995 (as amended by the Pensions Act 2011 and Pensions Act 2014). Therefore if this change is brought into legislation, it will have a positive impact on the liabilities and contribution rates in respect of LGPS Funds.
- 3.5 Hymans Robertson, our Scheme Actuary, estimate that this will have a minimal impact on the past service liabilities but that it could reduce the future service rate by around 0.1% 0.2% of pay. For just the Council's payroll this could be the equivalent of £100,000 to £200,000 per annum. However, the impact may vary for individual employers depending on their maturity and membership profile.
- 3.6 The DWP report explains that the Government has decided to raise State Pension age on a regular, planned basis in the future, because the population trend is to live longer. The Government have stated its intention to keep the State Pension sustainable whilst maintaining it above the basic level of the means test. The Government plans to do this by maintaining a given proportion of time in receipt of State Pension as life expectancy increases in line with experience over the last 20 to 30 years. The report proposes an increase to the State Pension age from 67 to 68 in 2037–39, seven years earlier than its currently legislated date of 2044–46.

# 4 **FINANCIAL CONSIDERATIONS**

4.1 There are no further financial considerations flowing from this report.

# 5. OTHER CONSIDERATIONS

5.1 Other than the considerations referred to above, there are no customer Focus, Equalities, Environment and Design, Crime and Disorder or Human Rights considerations arising from this report

# 6. COMMENTS OF THE SOLICITOR TO THE COUNCIL

- 6.1 The Solicitor to the Council comments that there are no legal considerations arising from the recommendations in this report
- 6.2 (Approved for and on behalf of Jacqueline Harris-Baker, Director of Law and Monitoring Officer)

# **CONTACT OFFICER:**

Nigel Cook, Head of Pensions Investment and Treasury, Resources department, ext. 62552.

# **BACKGROUND DOCUMENTS:**

Government Actuary's report on how State Pension age. John Cridland's report on the State Pension age This page is intentionally left blank

REPORT TO:	LOCAL PENSION BOARD
	19 October 2017
SUBJECT:	Annual Report
LEAD OFFICER:	Richard Simpson, Assistant Chief Executive and section 151 Officer
LEAD MEMBER:	Councillor Pelling, Chair of Pension Committee
PERSON LEADING AT THE BOARD MEETING:	Nigel Cook, Head of Pensions and Treasury

# 1. EXECUTIVE SUMMARY

- 1.1 The draft 2016/2017 Croydon Pension Fund Annual Report (the Annual Report) was considered by the Pension Committee on 19 September 2017. The draft included the final statement of accounts for the Pension Fund. The report considered by the Committee is attached at **Appendix A**.
- 1.2 Board members are invited to consider the submitted papers for this item and review and comment on their contents.

# 2. **RECOMMENDATION**

- 2.1 To note the papers submitted to the 19 September 2017 Pension Committee attached to this report.
- 2.2 To comment on the contents contained therein and report back to the Pension Committee.

CONTACT OFFICER:	James Haywood, Members Services Manager (Scrutiny). 020 8726 6000 x63319

# ATTACHMENTS:

Appendix A:

Draft 2016/17 Annual Report – 19 September 2017

# APPENDIX A Croydon Pension Scheme Annual Report 2016/2017





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# Foreword



Draft

Councillor Andrew Pelling Chair, Pension Committee

# 1. Management & Advisers

# **Pension Committee:**

The Council is the administrating authority for the Pension Fund and discharges its duties in respect of managing the Pension Fund through the Pensions Committee. The Committee is responsible for investments, administration and strategic management of the Council Pension Fund, including but not limited to:

- Setting the long term objectives and strategy for the Fund;
- Setting the investment strategy;
- Appointment of investment managers, advisers and custodian;
- Reviewing investment managers' performance;
- Approving the actuarial valuation; and
- Approving pension fund publications including but not limited to the Statement of Investment Principles, the Funding Strategy Statement, the Governance Compliance and the Communication Policy Statement.

The Committee comprises eight voting Members of the Council and three non-voting members: two pensioner representatives and one employee representative. The members of Pensions Committee during the 2016/2017 Municipal year are listed below:

# **Councillors:**

Chair:	Andrew Pelling
Vice-Chair:	Simon Hall
Members:	Simon Brew
	Patricia Hay-Justice
	Maddie Henson
	Yvette Hopley
	Dudley Mead
	John Wentworth
Reserve Members:	Jamie Audsley, Robert Canning, Pat Clouder, Jason Cummings, Mike Selva, Donald Speakman, Badsha Quadir

#### Non-voting members:

Pensioners' Representatives:	Gilli Driver
	Peter Howard
Staff Representative:	Isa Makumbi

The Committee is supported by officers and independent external advisers.

# **Administering Authority:**

London Borough of Croydon (The London Borough of Croydon Pension Fund) Finance and Assets Division, Resources Department 5A Bernard Weatherill House 8 Mint Walk Croydon CR0 1EA

Richard Simpson Executive Director of Resources & S151 Officer Daniel Carpenter AON Hewitt The Aon Centre, The Leadenhall Building 122 Leadenhall Street London EC3V 4AN

### **Actuary:**

Richard Warden Hymans Robertson LLP 20 Waterloo Street Glasgow G2 6DB

## **Custodian of Assets:**

Bank of New York Mellon 160 Queen Victoria Street London EC4V 4LA

#### **Auditors:**

Grant Thornton UK LLP (External), Mazars (Internal)

#### Bankers:

Royal Bank of Scotland

#### Legal Advisers:

The Fund opts to procure legal advice on a case by case basis from the Croydon Council Legal Framework.

#### **AVC Provider:**

Prudential Laurence Pountney Hill London EC4R 0HH

#### National Association of Pension Funds (NAPF): Membership number : 3547

# 2. Administrators to the Fund

# 2.1. Fund Managers:



# 2.2. Independent Advisers Retained by the Fund:







HYMANS **#** ROBERTSON

# 2.3. Frameworks

The Croydon Fund is a Founder Member of the London CIV.

The Fund is also a Founder Member of the National LGPS Framework.

The Fund operates the Croydon Framework with 13 other administering authorities.



# 3. Publications

The Pension Fund publishes a number of documents on the Council's website <u>www.croydonpensionscheme.org</u> Below is a brief outline of the key publications.

# **Funding Strategy Statement**

The funding strategy statement is prepared in collaboration with the Fund's Actuary and in consultation with the Fund's employers and investment advisers. The statement includes:

- the strategy the Pension Fund employs to ensure its liabilities are met whilst maintaining a consistent and affordable employer contribution rate;
- details of how the Fund is seeking to achieve its investment objectives and the levels of associated risks; and
- the responsibilities for key parties including employers, employees and the Actuary.

# **Governance Compliance Statement**

The administering authority of a Local Government Pension Scheme (LGPS) is required to publish a Governance Compliance Statement. The statement aims to make the administration and stewardship of the scheme more transparent and accountable to stakeholders and provides the following details:

- how the Council discharges its responsibilities, as the Fund's Administering Authority, to maintain and manage the Fund in accordance with regulatory requirements;
- the structure of the decision making process;
- the frequency of Pension Committee meetings; and
- the voting rights of Committee members.

# Investment Strategy Statement (ISS)

From 1 April 2017, Administrating Authorities are required to prepare, maintain and publish a written Investment Strategy Statement. The requirement to have an ISS in place replaces the statement of the principles. The ISS includes details of the Fund's:

- investment objectives;
- asset allocation;
- risk management;
- approach to pooling of assets;
- environmental, social and governance (ESG) policy; and
- Voting policy.

# **Communication Policy**

Each administering authority is required to publish a statement setting out the Fund's communication policy. The statement sets out the Council's policy for:

- communicating with interested parties including members and other employers within the scheme; and
- the method and frequency of communications used such as newsletters, annual benefit statements, open days and the pensions website.

# **Training Log**

Each administering authority is required to log each Pension Committee Member's training.

# 4. Membership

# 4.1. Organisations

### 4.1.1. Admitted:

Arthur Mckay AXIS Europe plc **BRIT School Capita Secure Information Solutions Limited Carillion Integrated Services Limited Churchill Services Limited** Croydon Care Solutions Limited Croydon Citizens' Advice Bureau **Croydon Community Mediation Croydon Voluntary Action** Fairfield (Croydon) Limited **Fusion Lifestyle Kier Highways Limited** Idverde South London Waste Partnership Impact Group Limited Interserve plc

### 4.1.2. Scheduled:

Aerodrome Primary Academy Applegarth Academy ARK Oval Primary Academy Atwood Primary Academy **Broadmead Primary Academy** Castle Hill Academy **Chestnut Park Primary School Chipstead Valley Primary School** Coulsdon College **Crescent Primary Academy** Croydon College **Davidson Primary Academy** David Livingstone Academy **Edenham High School** Fairchildes Primary School Forest Academy Gonville Academy Good Shepherd Catholic Primaryl Harris Primary Academy Purley Way Harris Academy South Norwood Harris Academy Upper Norwood Harris City Academy Crystal Palace Harris Invictus Academy Harris Primary Academy Benson Harris Primary Academy Kenley Harris Primary Academy Haling Park Heathfield Academy John Ruskin College **Kingsley Primary School** Krishna Avanti Primary School Meridian High School New Valley Primary School

Keyring Living Support Networks London Hire Services Limited **Octavo Partnership Limited** Olympic (South) Limited **Quadron Services Limited** Roman Catholic Archdiocese of Southwark **Ruskin Private Hire** Skanska Construction Limited Sodexo Limited Veolia Environmental Services (UK) Limited Veolia South West London Partnership - Kingston Veolia South West London Partnership – Sutton & Merton Vinci Facilities Limited Wallington Cars and Couriers Limited Westgate Cleaning Services Limited

Norbury Manor Business and Enterprise College Oasis Academy Arena **Oasis Academy Byron** Oasis Academy Coulsdon **Oasis Academy Ryelands** Oasis Academy Shirley Park Primary Park Hill Junior School Pegasus Academy Paxton Academy **Riddlesdown Collegiate** Robert Fitzroy Academy Rowdown Primary School Shirley High School South Norwood Academy St Aidan's Primary School St Chad's Primary School St Cyprian's Greek Orthodox Primary Academy St James the Great RC P & N School St Joseph's College St Mark's Church of England Primary School St Mary's Catholic Infant School St Mary's Catholic Junior School St Thomas Becket Catholic Primary School The Archbishop Lanfranc School The Quest Academy West Thornton Primary Academy Winterbourne Boys' Academy Wolsey Junior Academy Woodcote High School Woodside Academy

# 4.2.1. Croydon Council Pension Website

The Scheme's website can be found at <a href="http://www.croydonpensionscheme.org/">http://www.croydonpensionscheme.org/</a>

# 4.2.2. National Local Government Pension Scheme Web Site

The web site address is www.lgpsmember.org/

The national Local Government Pension Scheme web site enables all members, potential members and beneficiaries of the Scheme to access Scheme information 24 hours a day, 365 days a year.

The site has a comprehensive range of Scheme information; it is updated regularly to ensure members have access to the latest up to date information.

# 4.2.3. Additional Voluntary Contributions

The Council has appointed Prudential as the Scheme's provider for additional voluntary contributions investment services.

Further information can be obtained by calling their helpline on 0845 434 6629 or by visiting the website <u>www.pru.co.uk/rz/localgov/.</u>

Any members' additional voluntary contributions (AVCs) are held in various separate investments administered by Prudential Assurance Company Limited. The benefits arising from these contributions are additional to, and do not form part of, the benefits due under

AVCs are an opportunity for all employees to pay additional contributions into an external scheme which will enhance income on retirement the Local Government Pension Scheme. They are not included in the Pension Fund Accounts in accordance with section 4(2)(b) of the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009. Pension Fund Accounts and any details within the Annual Report therefore exclude amounts for AVCs.

# The Pensions Regulator

Napier House

Trafalgar Place Brighton

East Sussex BN1 4DW

Telephone Number: 0845 600 0707 (Monday to Friday 09.00-17.00)

Website: www.thepensionsregulator.gov.uk

The role of the Pensions Regulator has been set out by Parliament, and is to:

• Protect the benefits of members of work-based pension schemes;

• Promote the good administration of work-based pension schemes;

• Reduce the risk of situations arising which may lead to claims for compensation from the Pensions Protection Fund.

# The Pensions Advisory Service (TPAS)

11 Belgrave Road London SW1V 1RB Telephone Number: 0300 123 1047

Website: www.pensionsadvisoryservice.org.uk

TPAS is available to assist members of pension schemes with any difficulties that they are unable to resolve with their scheme administrators.

# The Pensions Ombudsman

At the same address as TPAS Telephone Number: 020 7630 2200 Website: www.pensions-ombudsman.org.uk The Pensions Ombudsman can investigate and determine any complaint or disputes between scheme members and administrators, involving maladministration, or matters of fact or law.

# The Pension Tracing Service

The Pension Service 9 Mail Handling Site A Wolverhampton WV98 1LU Telephone Number: 0345 6002 537 Website: www.gov.uk/find-lost-pension

The Pension Tracing Service can help ex-members of pension schemes, who may have lost touch with their previous employers, to trace their pension entitlements.

Queries relating to the Pension Fund investments can be made to:

The Pensions Section 5A, Bernard Weatherill House 8 Mint Walk Croydon, CR0 1EA

Tel: 0208 760 5768 ext: 62892 E-mail: <u>pensions@croydon.gov.uk</u>

# 4.3. Members' Self Service

Scheme members can view their pension details by logging on to our internet member self service. This service allows scheme members to check their personal details, including service history and financial information, as well as enabling members to carry out their own benefit calculations. Members can also check their record to make sure their nomination for their death grant is correct and, if applicable, that their record is up to date with their nominated co-habiting partner's details.

Members can log in to the service at: <u>https://croydon.pensiondetails.co.uk</u> and request an activation code.

# 5. Main Features of the Scheme

# 5.1. Eligibility for membership

Membership is generally available to employees of participating employers who have contracts of at least 3 months, are under age 75, and are not eligible for membership of other statutory pension schemes. Employees of designating bodies or admitted bodies can only join if covered by the relevant agreement.

# 5.2. Benefits on death in service

A lump sum is payable on death in service. This is normally equivalent to three years pay. The administering authority has absolute discretion over the distribution of this lump sum among the deceased's relatives, dependants, personal representatives or nominees. Pensions may also be payable to the member's widow, widower, civil partner, nominated cohabiting partner and dependent children.

# 5.3. Benefits on retirement

For membership from April 2014 onwards, pension benefits are based on career average revalued earnings and the accrual rate is 1/49<sup>th</sup>. Benefits for earlier membership consist of a pension calculated as 1/60th of final pay for each year of membership accrued from 1 April 2008 to 31 March 2014. The accrual rate is 1/80<sup>th</sup> of final pay for each year of membership accrued before 1 April 2008 plus a lump sum of three times the pension. Actual membership may be enhanced automatically in cases of ill health retirement. Employers may choose to increase pension. Members can normally exchange some pension to provide a bigger lump sum.

# 5.4. Benefits on death after retirement

A death grant is payable if less than 10 years pension has been paid and the pensioner is under age 75 at the date of death, in which case the balance of 10 years of pension is paid as a lump sum. Pensions are also generally payable to the pensioner's widow, widower, civil partner, nominated cohabiting partner and dependent children.

# 5.5. Extra benefits

The scheme offers several ways for members to improve benefits:

- Payment of additional pension contributions (APCs) to buy extra pension; and
- A money purchase additional voluntary contribution (AVC) scheme which operates with the Prudential offering pension and life assurance options.

# 5.6. Employee contributions

The bands of contribution rates are as shown below for contributions taken in respect of pensionable pay received from 1 April 2017. The employee pays contributions at the appropriate band rate on all pensionable pay received in respect of that job (or at half that rate if the employee is in the 50/50 scheme).

Band	Actual pensionable pay for an employment	Contribution rate for that employment – main scheme	Contribution rate for that employment – 50/50 scheme
1	Up to £13,700	5.5%	2.75%
2	£13,701 to £21,400	5.8%	2.90%
3	£21,401 to £34,700	6.5%	3.25%
4	£34,701 to £43,900	6.8%	3.40%
5	£43,901 to £61,300	8.5%	4.25%
6	£61,301 to £86,800	9.9%	4.95%
7	£86,801 to £102,200	10.5%	5.25%
8	£102,201 to £153,300	11.4%	5.70%
9	£153,300 or more	12.5%	6.25%

# Contribution Table 2017/18

# 5.7. Age of retirement

Normal retirement age is now linked to State Pension Age, but:

- Pension benefits are payable at any age if awarded due to ill health;
- Members may retire with fully accrued benefits from age 55 onwards if their retirement is on grounds of redundancy or business efficiency;
- Members who have left employment after the 1 April 2014 may request payment of benefits from age 55 onwards. Actuarial reductions may apply where benefits come into payment before the State Pension Age.

- Members who remain in employment may also ask to retire flexibly from age 55 onwards if they reduce their hours of work or grade. Employer consent is required and actuarial reductions may apply.
- Payment of benefits may be delayed beyond State Pension Age but only up to age 75.

# 5.8. Pensions Increases

Pensions payable to members who retire on health grounds and to dependants in receipt of a pension in respect of a deceased member are increased annually by law in line with increases in inflation. Pensions payable to other members who have reached the age of 55 also benefit from this annual inflation proofing. Where a member has an entitlement to a Guaranteed Minimum Pension (which relates to membership up to 5 April 1997), some or all of the statutory inflation proofing may be provided by the Department for Work and Pensions through the State Pension.

LGPS pensions are increased in line with the rise in the Consumer Price Index (CPI), in accordance with the Pensions Increase Act 1971. Although pensions are increased in April, they are based on the rise in the CPI over the 12 months to the previous September. The pensions increase calculation for April 2017 was based on the increase in CPI during the 12 months to September 2016 and was set at 1.0%.

# 5.9. Pension Fund Fraud / National Fraud Initiative

This organisation is required to protect the public funds it administers. It may share information provided to it with other bodies responsible for; auditing, or administering public funds, or where undertaking a public function, in order to prevent and detect fraud.

The Cabinet Office is responsible for carrying out data matching exercises.

Data matching involves comparing computer records held by one body against other computer records held by the same or another body to see how far they match. This is usually personal information. Computerised data matching allows potentially fraudulent claims and payments to be identified. Where a match is found it may indicate that there is an inconsistency which requires further investigation. No assumption can be made as to whether there is fraud, error or other explanation until an investigation is carried out.

We participate in the Cabinet Office's National Fraud Initiative: a data matching exercise to assist in the prevention and detection of fraud. We are required to provide particular sets of data to the Minister for the Cabinet Office for matching for each exercise, as detailed <u>here</u>.

The use of data by the Cabinet Office in a data matching exercise is carried out with statutory authority under Part 6 of the Local Audit and Accountability Act 2014. It does not require the consent of the individuals concerned under the Data Protection Act 1998.

Data matching by the Cabinet Office is subject to a <u>Code of Practice</u>.

View further information on the <u>Cabinet Office's legal powers and the reasons why it</u> <u>matches particular information</u>. For further information on data matching at this authority contact <u>caft@croydon.gov.uk</u>.

# 6. Changes to the Local Government Pension Scheme

# 6.1. The LGPS 2014

The LGPS 2014 came into effect on 1 April 2014.

The main elements of the LGPS 2014 scheme are as follows:

- Career Average Revalued Earnings (CARE).
- 1/49th accrual rate with revaluation based on Consumer Prices Index (CPI).
- Retirement linked to State Pension Age (SPA).
- Contributions based on actual pay (including part time employees) with the average employee contribution remaining at 6.5%. No change to the expected overall net yield from employee contributions.
- Retention of banded employee contributions, but with an extension to the number of bands with little or no increase in the employee rate at the lower bands but more significant increases at higher pay bands, even after allowing for tax relief.
- '50/50' scheme option enabling members to pay half contributions for half the pension, with most other benefits remaining as they are currently.
- Benefits for service prior to 1st April 2014 are protected, including remaining 'Rule of 85' protection. Protected past service continues to be based on final salary and current retirement age.
- Outsourced scheme members will be able to stay in the scheme on first and subsequent transfers.
- Vesting period extended from 3 months back to two years.

All other terms remain as in the current scheme including death in service benefits, illhealth provision and the lump sum trade-off.

# 7. Investment Policy

As an administering pension authority, the Council discharges its duties in respect of maintaining the Pension Fund in the form of the Pension Committee. The strategic management of the assets is the responsibility of the Pension Committee that acts in consultation with the Fund's investment adviser; Aon Hewitt. Day-to-day management of the investments is carried out by investment managers, who have been appointed by the Pension Committee, acting under an agreed mandate and Council officers acting under delegated powers.

The Pension Committee has prepared an Investment Strategy Statement (ISS) in accordance with the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2016 and after taking appropriate advice.

The ISS outlines the principles and policies governing investment decisions made by or on behalf of the Fund.

As set out in the Regulations, the Committee will review the ISS from time to time and at least every three years. In the event of any material change to any matter contained within the ISS, changes will be reflected within six months of the change occurring.

The ISS can be viewed at <u>http://www.croydonpensionscheme.org/about-us/forms-and-publications.aspx</u>.

# Asset Allocation

The current strategic asset allocation came into force in December 2015. The target asset allocation is as follows:

Asset Class	Investment
Equities	42% +/- 5
Fixed Interest	23% +/- 5
Alternatives	34% +/- 5
Cash	1%
Total	100%

The Alternatives category is further broken down as follows:

Asset Class	Investment
Private Equity	8%
Infrastructure	10%
Property	10%
Private Rental Sector Property (PRS)	6%
Total	34%

The Pensions Committee recognises that it will take a period of time in order to complete the transition to the revised asset allocation. This is due to the assets included within the Alternative category being illiquid and the time it takes to source investable opportunities. During the year further progrees was made towards the transition of assets to the new asset allocation strategy. The Fund reduced its overweight holding in global equities from 56.5% to 52.1%. The Fund's allocation to Private Equity increased to 8.4% to bring it in line with the target allocation and the Infrastructure allocation increased from 4.9% to 7.5%. The Fund committed to PRS managed by M&G and drawdown of funds started. The Fund is on track to meet the asset allocation by the middle of 2018/19 as planned. The transition to the new asset allocation was and will continue to be monitored by the Pension Committee on a quarterly basis.

During the year four new managers were appointed; The Green Investment Bank which manages a fund investing in Offshore Wind Farms, North Sea Capital which has been a successful Fund of Funds private equity manager, Markham Rae which has set up a fund to invest in trade finance operations of major banks and M&G which manages a leading PRS fund. Further commitments were also made to our existing Infrastructure and Private Equity managers.

The distribution of the Fund's assets among investment managers at 31st March 2017 is outlined below.

Investment Manager	Investment Mandate	% of Fund
Legal & General	Global Equities (Segregated)	52.12%
London CIV	Global Equities (Segregated)	0.01%
Standard Life	Corporate Bond Fund and Absolute Return Global Fund (Pooled)	11.60%
Wellington	Sterling Core Bond (Pooled)	5.71%
Pantheon	Private Equity Invest in unquoted companies (Pooled FofF) (US Dollar & Euro)	5.74%
Knightsbridge	Private Equity – Venture Capital (Pooled FofF) (US Dollar)	1.71%
Access Capital	Private Equity - Co-Investment small European buyout (Euro)	0.86%
North Sea Capital	Private Equity Invest in unquoted companies (Pooled FofF) (Euro)	0.08%
Markham Rae	Private Equity - Trade finance	0.00%
Equitix	Infrastructure – PFI Projects (Pooled)	4.32%
Temporis	Infrastructure – Onshore wind farms	0.88%
Green Investment Bank	Infrastructure – Offshore wind farms	2.34%
M&G	Private Rental Sector UK	0.86%
Schroder	UK Property Funds	8.53%
All Fund Managers – Cash Management	Maximising short term returns prior to the investment of funds	1.83%
LB of Croydon Cash Management	Cash at bank	2.06%
Goldman Sachs Account	AAA Rated Money Market Fund	1.36%
Total		100.00%

Performance of the investment managers is reviewed formally at the quarterly Pension Committee meetings. To assist the Pensions Committee reports on Fund Managers performance were provided by the Council's officers and Aon Hewitt. Additionally, the Council's officers and advisers meet the investment managers regularly to review their actions together with the reasons for their investment performance.

# 7.2 Custody

For the additional security of the invested assets, the Fund employs The Bank of New York Mellon as an independent custodian for its segregated global equity holdings. The Bank of New York Mellon also maintain records for all the Pension Fund investments, with the exception of internally managed cash.

# 8. Investment Report

# 8.1. Performance

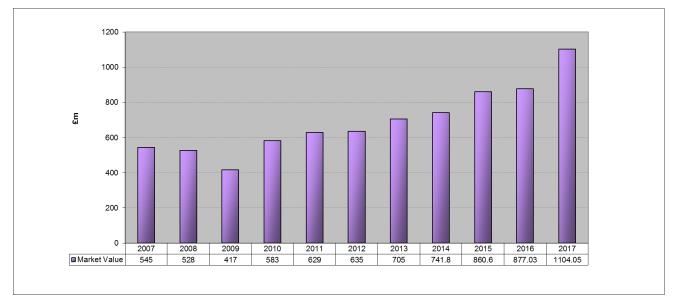
The Fund's performance is compared with the Council's own customised benchmarks. During the 2016/2017 financial year the Fund returned 21.6%, outperforming its customised benchmark of 6.3% by 15.3%. The Fund benefitted from its overweight position in Global Equities which returned 32.4% over the year. The Pensions Committee has locked in some of the gains from Global Equities as the transition to the new asset allocation has involved selling part of the equity holdings.

The annualised investment returns for 1, 3 and 5 years are givne in the table below:

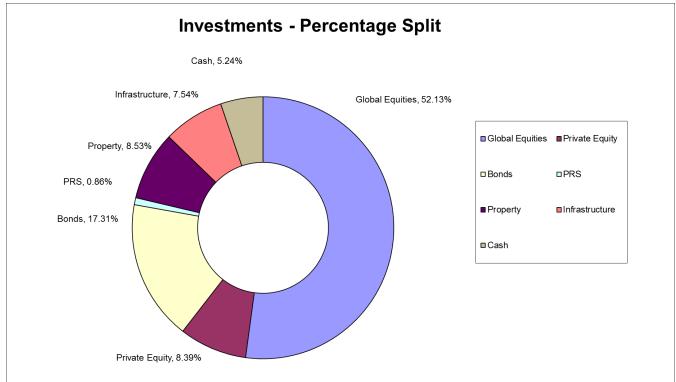
Annualised Returns	Croydon Fund	Benchmark
1 year (% per year)	21.6	6.3
3 years (% per year)	12.4	4.9
5 years (% per year)	10.6	5.4

During the year the 2016 Actuarial Valuation for the Fund was completeted and this showed that the funding level had increased from 66.3% at the 2013 valuation to 73%. The Fund is making good progress towards achieving its objective of a 100% funding level. The next Actuarial Valuation is due effective 31 March 2019 and the results will be available in February 2020.

The net assets of the Fund at 31 March 2017 were £1,104.05m compared with £545m at 31 March 2007. The chart below shows the growth of the Fund's assets over the past ten years.



Net Assets	2016/17 £m	%
Market Value of investments	1046.19	94.8%
Other Balances held by Fund Managers	2.70	0.2%
Cash held by Fund managers	17.46	1.6%
LBC Fund Net Current Assets	37.71	3.4%
Total at the end of the year	1104.06	100%



# 8.3. Distribution of Assets by Market Value

Investments	2016/17 £000s	% of Investments
Global Equities	575.6	52.1%
Private Equity	92.6	8.4%
Bonds	191.2	17.3%
PRS	9.5	0.9%
Property	94.1	8.5%
Infrastructure	83.2	7.5%
Cash	57.9	5.2%
Total at the end of the year	1104.1	100.0%

Note: percentages do not add up to 100% because of roundings

# 8.4. Top 25 Global Holdings

	Market Value at 31 March 2017	% of Total of Fund		
APPLE INC	21,702,448	1.97%		
MICROSOFT CORP	14,271,730	1.29%		
JOHNSON & JOHNSON	9,822,693	0.89%		
WELLS FARGO & CO	8,016,947	0.73%		
AT&T INC	7,379,236	0.67%		
ALPHABET INC-CL C	7,105,776	0.64%		
ALPHABET INC -CL A	6,963,018	0.63%		
BANK OF AMERICA CORP	6,841,883	0.62%		
NESTLE SA	6,776,791	0.61%		
PROCTER & GAMBLE CO/THE	6,570,270	0.60%		
VERIZON COMMUNICATIONS INC	5,698,423	0.52%		
ROCHE HOLDING AG	5,334,523	0.48%		
WALT DISNEY CO/THE	5,190,745	0.47%		
COMCAST CORP	5,173,288	0.47%		
NOVARTIS AG	5,047,521	0.46%		
MERCK & CO INC	5,046,226	0.46%		
COCA-COLA CO/THE	4,996,082	0.45%		
INTEL CORP	4,907,360	0.44%		
CISCO SYSTEMS INC	4,886,302	0.44%		
CITIGROUP INC	4,816,025	0.44%		
HSBC HOLDINGS PLC	4,807,258	0.44%		
VISA INC	4,779,526	0.43%		
UNITEDHEALTH GROUP INC	4,484,398	0.41%		
TOYOTA MOTOR CORP	4,236,315	0.38%		
AMGEN INC	3,519,806	0.32%		
	168,374,590	15.25%		

# 9. Pension Fund Annual Accounts 2016/17

# CROYDON'S ROLE AS A PENSION ADMINISTERING AUTHORITY

In addition to acting as a Local Authority, Croydon Coucil administers the Local Government Pension Scheme. As a Local Authority it is accountable to the residents of the London Borough of Croydon for its stewardship of public funds. As an administering authority for the LGPS it is accountable both to employees who are members of the Pension Fund, and to past employees in receipt of a pension, for its stewardship of pension assets. The two roles, and the relevant interest groups, are significantly different. Consequently, the Pension Fund accounts are presented in an appendix to clearly demonstrate the distinction.

#### FUND'S OPERATIONS AND MEMBERSHIP

The London Borough of Croydon Pension Fund (the Fund) operates a contributory defined benefit scheme whose purpose is to provide benefits to all of the Council's employees, with the exception of teaching and NHS staff, and to the employees of admitted and scheduled bodies who are members of the Fund. These benefits include retirement pensions and lump sums, ill-health retirement benefits and payment of death benefits where death occurs either in service or in retirement. The benefits payable in respect of service from 1st April 2014 are based on career average revalued earnings and the number of years of eligible service. Pensions are increased each year in line with the Consumer Price Index.

The Fund is governed by the Public Service Pensions Act 2013. The fund is administered in accordance with the following secondary legislation:

the Local Government Pension Scheme Regulations 2013, (as amended);

the Local Government Pension Scheme Transitional Provisions, Savings and Amendment ) Regulations 2014, (as amended); the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2016.

Below is a list of the admitted and scheduled bodies contributing to the Fund:

#### Admitted:

AXIS Europe plc (Housing Repairs), BRIT School, Cabrini Children's Society, Capita Secure Information Solutions Limited Carillion Integrated Services Limited, Churchill Services Limited, Croydon Citizen's Advice Bureau, Croydon Care Solutions Limited, Croydon Community Mediation, Croydon Voluntary Action, Eldon Housing Association Limited, Kier Highways Limited, Fairfield (Croydon) Limited, Fusion Lifestyle, Ground Control Limited, Impact Group Limited, Interserve plc, Keyring Living Support Networks, London Hire Services Limited, Octavo Partnership Limited, Olympic (South) Limited, Quadron Services Limited, Roman Catholic Archdiocese of Southwark, Skanska Construction UK Limited, Sodexo Limited Turning Point, Veolia Environmental Services (UK) Recycling Limited (Croydon), Vinci Facilities Limited, Veolia Environmental Services (UK) Recycling Limited (SLWP1), Wallington Cars & Couriers Limited, Westgate Cleaning Services Limited.

#### Scheduled:

Meridan (Addington) High Academy, Aerodrome Primary Academy, Applegarth Academy, The Archbishop Lanfranc School, ARK Oval Primary Academy, Atwood Primary School, Beulah Infants School, Broadmead Primary Academy, Castle Hill Academy, Chesnut Park Primary School, Chipstead Valley Primary School, Coulsdon College, Crescent Primary Academy, Croydon College, David Livingstone Academy, Edenham High School, Fairchildes Primary, Forest Academy, Gonville Academy, Good Shepherd Catholic Primary, Harris Academy (Purley), Harris Academy (South Norwood), Harris Academy (Upper Norwood), Harris City Academy (Crystal Palace), Harris Primary Academy (Benson), Harris Primary Academy (Kenley), Harris Invictus Academy Croydon, Harris Primary Academy Haling Park, Heathfield Academy John Ruskin College, New Valley Primary, Norbury Manor Business and Enterprise College, Oasis Academy Byron, Oasis Academy Arena, Oasis Academy Coulsdon, Oasis Academy Ryelands, Oasis Academy Shirley Park, Pegasus Academy, Quest Academy, Riddlesdown Collegiate, Robert Fitzroy Academy, Rowdown Primary School, Shirley High School Performing Arts College, South Norwood Academy, St Chad's Catholic Primary School, Davidson Primary Academy Krishna Avanti Primary School, St Cyprian's Greek Orthodox Primary School Academy, St James the Great RC Primary and Nursery School, St Joseph's College, St Mark's COE Primary School, St Mary's Infants School, St Mary's Junior School St Thomas Becket Catholic Primary School, Winterbourne Junior Boys, West Thornton Primary Academy, Wolsey Junior Academy, Paxton Academy, Woodcote High School, The Woodside Academy, Kingsley Primary Croydon, STEP Academy Trust.

#### Management of the Fund

The London Borough of Croydon has a statutory responsibility to administer and manage the London Borough of Croydon Pension Fund on behalf of all the participating employers of the Fund in Croydon and the past and present contributing members and their dependents.

The Council is also responsible for making decisions governing the way the Fund is invested. In this respect, the Council delegates responsibility for making investment decisions and monitoring arrangements to the Pension Committee. The Pension Committee's responsibilities include reviewing and monitoring the Fund's investments; selecting and deselecting investment managers and other relevant third parties and establishing investment objectives and policies. The Pension Committee is made up of eight voting Members of the Council, two non-voting pensioner representatives, one co-opted non-voting member and a non-voting employee representative. In addition, the Committee is supported by officers and external advisors.

# PENSION FUND ACCOUNTS

# FUND ACCOUNT

	Notes	2016/17	2015/16
Dealings with members, employers and others directly involved in the fund		£'000	£'000
Contributions	8	87,205	52,518
Individual Transfers in from Other Pension Funds		4,684	1,429
Benefits		91,889	53,947
Pensions	9	40.424	39,792
Commutation, Lump Sum Retirement and Death Benefits	9	10,214	10,326
		,	
Payments to and on Account of Leavers			
Individual Transfers Out to Other Pension Funds		4,162	1,727
Refunds to Members Leaving Service		78 54,878	127 51,972
		54,070	51,512
Net additions from dealings with members		37,011	1,975
Management Expenses	10	6,466	3,031
RETURNS ON INVESTMENTS			
Investment Income	11	17,367	14,460
Taxes on Income (Irrecoverable Withholding Tax)	11	(795)	(648)
		16,572	13,812
Profit and loss on disposal of investments and changes			
in the market value of investments	13	179,912	3,671
		,	0,011
Net returns on investments		196,484	17,483
Not see to the Free Literation descent		227.020	40.407
Net increase in the Fund during the year		227,029	16,427
Net assets at the start of the year		877,026	860,599
····· ···· ···· ···· ···· ···· ···· ····			
Net assets at the end of the year		1,104,055	877,026

# PENSION FUND ACCOUNTS

# NET ASSETS STATEMENT

NET ASSETS STATEMENT	Notes	31 March 2017 £'000	31 March 2016 £'000
Investments held by the Fund Managers:	42	575 407	405 400
Global equities - segregated funds Global equities - pooled funds	13 13	575,427	435,188 61,962
Private equity	13	92,584	59,534
Infrastructure	13	83,247	43,373
Fixed Interest	13	191,155	179,915
Property	13	103,621	92,431
Derivatives	13	152	74
Total Investments held by the Fund Managers		1,046,186	872,477
Other Balances held by the Fund Managers Cash held by the Fund Managers Investment income due Amounts payable for purchases	13 13 13	17,460 2,738 (41)	4,310 2,295 (794)
Total Other Balances held by the Fund Managers		20,157	5,811
Total Assets held by the Fund Managers		1,066,343	878,288
Current Assets	17	39,254	6,986
Current Liabilities	18	(1,542)	(8,248)
Net Assets of the fund available to fund benefits		1,104,055	877,026

# 4. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### Management expenses

Pension fund management expenses are accounted for in accordance with the CIPFA guidance Accounting for Local Government Pension Scheme Management Costs.

## Administrative expenses

All administrative expenses are accounted for on an accruals basis. All staff costs of the pensions administration team are recharged at year end from the Authority to the Pension Fund.

# Oversight and Governance costs

All oversight and governance expenses are account for on an accruals basis. All staff costs associated with oversight and governance are charged to the Fund.

The cost of obtaining investment advice from the external advisors is included in oversight and governance costs.

### Investment management expenses

All investment management expenses are accounted for an accruals basis. Fees of the external investment managers and custodian are agreed in the respective mandates governing their appointments. A proportion of the Council's costs representing management time spent by officers on investment management are recharged to the Fund.

# Financial assets

Financial assets are included in the Net Assets Statement on a fair value basis as at the reporting date. A financial asset is recognised in the Net Assets Statement on the date the Fund becomes party to the contractual acquisition of the asset. From this date any gains or losses arising from changes in the fair value of asset are recognised by the Fund. Quoted securities and Pooled Investment Vehicles have been valued at bid price. Quoted securities are valued by the Fund's custodian; Bank of New York Mellon. Pooled Investments, Private Equity, Infrastructure and Pooled Property Investments are as quoted by their fund managers.

# Derivatives

Derivatives are valued at fair value on the following basis: assets at bid price and liabilities at offer price. Changes in the fair value are included in the change in market value in the Fund account. The value of open futures contracts is determined using exchange prices at the reporting date.

# Foreign currency transactions

Dividends, interest and purchases and sales of investments in foreign currencies have been accounted for at the spot market rates at the date of the transaction. End of year spot market exchange rates are used to value cash balances held in foreign currency bank accounts, market values of overseas investments and purchases and sales outstanding at the year end.

# Cash and cash equivalents

Cash comprises cash in hand and demand deposits. Cash equivalents are short-term, highly liquid investments that are readily convertible to known amounts of cash and that are subject to minimal risk of changes in value.

# **Financial liabilities**

The Fund recognises financial liabilities at fair value as at the reporting date. A financial liability is recognised in the Net Assets Statement on the date the Fund becomes party to the liability. From this date any gains or losses arising from changes in the fair value of the liability are recognised by the Fund.

# Actuarial present value of promised retirement benefits

The actuarial present value of promised retirement benefits is assessed on a triennial basis by the scheme actuary in accordance with the requirements of IAS 19 and relevant actuarial standards. As permitted by the Code, the Fund has opted to disclose the actuarial present value of promised retirement benefits by way of a note to the Net Assets Statement (Note 23).

# 1. GENERAL PRINCIPLES

The financial statements have been prepared in accordance with the provisions of Sections 6.5.1 to 6.5.5 of the 2016/17 Code of Practice on Local Authority Accounting in the United Kingdom, issued by the Chartered Institute of Public Finance and Accountancy (CIPFA). The Code of Practice on Local Authority Accounting in the United Kingdom is based on International Financial Reporting Standards (IFRS), as amended for the UK public sector.

The accounts summarise the transactions of the Fund and the net assets available to pay pension benefits. They do not take account obligations to pay pensions and benefits which fall due after the accounting year. The actuarial position of the fund which does take into account such obligations is dealt with in note 23.

# 2. INVESTMENT STRATEGY STATEMENT

This is published on the Croydon Pension Scheme web page http://www.croydonpensionscheme.org/croydon-pension-fund/about-us/forms-and-publications

# 3. BASIS OF PREPARATION

# Going Concern

The Pension Fund Accounts have been prepared on a going concern basis. That is the accounts assume that the Fund will continue in operational existence for the foreseeable future. This means, in particular, that the accounts assume that there is no intention to curtail significantly the scale of operations.

# 4. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### Contribution income

Normal contributions, both from the members and from the employer, are accounted for on an accruals basis at the percentage rate recommended by the fund actuary in the payroll period to which they relate. Employer deficit funding contributions are accounted for in accordance with the agreement under which they are being paid. Pensions strain contributions are accounted for in the period in which the liability arises. Any amount due in year but unpaid will be classed as a current financial asset.

#### Transfers to and from other schemes

Transfer values represent the amounts received and paid during the year for members who have either joined or left the Fund during the financial year and are calculated in accordance with the Local Government Pension Scheme Regulations. Individual transfers in/out are accounted for when received/paid, which is normally when the member liability is accepted or discharged. Transfers in from members wishing to use the proceeds of their additional voluntary contributions to purchase scheme benefits are accounted for on a receipts basis and are included in Transfers in. Bulk (group) transfers are accounted for on an accruals basis in accordance with the terms of the transfer agreement.

## Investment income

- Interest income: Interest income is recognised in the fund account as it accrues.
- Dividend income: Dividend income is recognised on the date the shares are quoted ex-dividend. Any amount not received by the end of the reporting period is disclosed in the Net Assets Statement as a current financial asset.
- Distributions from pooled funds: Distributions from pooled funds are recognised by our fund managers at the date of issue. Any amount not received by the end of the reporting period is disclosed in the Net Assets Statement as a financial asset.
- Movement in the net market value of investments: Changes in the net market value of investments are recognised as income and comprise all realised and unrealised profits/losses during the year

#### Benefits payable

Pensions and lump-sum benefits payable include all amounts known to be due as at the end of the financial year. Any amounts due but unpaid are disclosed in the Net Assets Statement as current liabilities.

# Taxation

The Fund is a registered public service scheme under section 1(1) of Schedule 36 of the Finance Act 2004 and as such is exempt from UK income tax on interest received and from capital gains tax on the proceeds of investments sold. Income from overseas investments suffers withholding tax in the country of origin, unless exemption is permitted. Irrecoverable tax is accounted for as a fund expense as it arises.

# 4. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# Additional voluntary contributions

The Fund provides an additional voluntary contributions (AVC) scheme for its members, the assets of which are invested separately from those of the Pension Fund. The Fund has appointed Prudential plc as its AVC provider. AVCs are paid to the AVC provider by employers and are specifically for providing additional benefits for individual contributors. AVCs are not included in the accounts in accordance with section 4(2)(b) of the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009 (SI 2009/3093) but are disclosed as a note only (Note 22).

# 5. CRITICAL JUDGEMENTS IN APPLYING ACCOUNTING POLICIES

# Pension fund liability

The pension fund liability is calculated every three years by the appointed actuary, with annual updates in the intervening years. The methodology used is in line with accepted guidelines and in accordance with IAS 19. Assumptions underpinning the valuations are agreed with the actuary and are summarised in Note 23. This estimate is subject to significant variances based on changes to the underlying assumptions.

# Unquoted private equity and infrastructure investments

It is important to recognise the highly subjective nature of determining the fair value of many private equity and infrastructure investments. They are inherently based on forward-looking estimates and judgements involving factors which include the valuations of companies deemed comparable to the asset being valued, the future cash flow expectations and discount factors used.

# 6. ASSUMPTIONS MADE ABOUT THE FUTURE AND OTHER SOURCES OF ESTIMATION UNCERTAINTY

The statement of accounts contains estimated figures that are based on assumptions made by the Council about the future, or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different in the forthcoming year.

# Actuarial present value of promised retirement benefits

Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on Pension Fund assets. A firm of consulting actuaries is engaged to provide the fund managers with expert advice about the assumptions to be applied.

The effects on the net pension liability can be measured. For instance, a 0.5% decrease in the discount rate assumption would result in an increase in the pension liability of £163m. A 0.5% increase in the salary increase assumption would result in a £26m increase in the pension liability. A 0.5% increase in the pension increase assumption would result in a £136m increase to the pension liability.

# 7. FUND INFORMATION

The last full triennial Actuarial Valuation was completed as at 31 March 2016 which calculated the total accrued liabilities to be £1,203m (2013: £1,064m). The market value of the Fund's assets at the valuation date was £877m (2013: £705m). The Fund deficit was therefore £326m (2013: £359m) producing a funding level of 73% (2013: 66.3%). The next triennial valuation is due effective 31 March 2019.

In accordance with new Regulations and CIPFA guidance, a primary rate and secondary rate is set for the Whole Fund. The Primary Rate is the payroll weighted average of the underlying individual employer Primary Rates and the Secondary Rate is the total of the underlying individual employer Secondary Rates (before any pre-payment or capitalisation of future contributions).

The table below shows the Primary and Secondary contribution rates for the 2016 valuation:

Primary rate (%)	Secondary Rate (£)			
1 April 2017 - 31 March 2020	2017/18	2018/19	2019/20	
17.9%	£10,321,000	£10,401,000	£11,805,000	

Contribution rate required Plus Additional Payment as a percentage of pay (Secondary rate from 17/18) (Primary Rate from 17/18)

	2016/17	2017/18	2016/17	2017/18	
	% of pay	% of pay	£'000	£'000/%	
London Borough of Croydon Pool					
London Borough of Croydon	15.1	17.6	11,594	-2.5% *	
Octavo Partnership Limited	24.2	16.6	-	-2.5%	plus 6
Fairfield (Croydon) Limited	15.1	ceased	22	ceased	
Croydon Care Solutions Limited	15.1	ceased	201	ceased	

\* The London Borough of Croydon paid a lump sum of £33,192,000 to the Fund during 16/17. This payment was sufficient to meet in full the monetary elements of £11,795,000 p.a. that were due as the Secondary Rates over three years.

Further Education Bodies				
Croydon College	15.1	17.5	393	530
Coulsdon College	15.1	18.3	84	57
John Ruskin College	15.1	18.1	55	82
(Community) Admission Bodies				
Croydon Voluntary Action	20.4	18.9	76	36
Croydon Citizens Advice Bureau	20.4	30.6	6	6
Croydon Community Mediation	20.4	18.0	2	4
Admission Bodies				
Kier Highways Limited	23	27.2	-	-20.4%
Impact Group Limited	19.6	30.1	-	-10.5%
London Hire Services Limited	19.2	28.6	-	-9.4%
Churchill Services Limited	16.6	28.4	-	-8.7%
Veolia Environmental Services (UK) Recycling				
Limited (Croydon)	24.3	26	28	-4.3%
Fusion Lifestyle	13.6	23.6	2	-1.1%
Olympic South Limited	20.4	29.8	-	5
Wallington Cars & Couriers Limited	15.5	29	-	-13.5%
Vinci Facilities Limited	19.9	32.3	-	-32.3%
Skanska Construction UK Limited	24.7	31.6	-	-10.4%
Sodexho Limited	18.2	29.9	-	-14.9%
Ground Control Limited	23.6	22.2	-	-22.2%
Carillion Integrated Services Limited	20.7	29	-	-8.3%
Quadron Services Limited	27.1	27.3	-	-0.2%
AXIS Europe plc (Housing Repairs)	25.5	27.5	-	-2.0%
Capita Secure Information Solutions Limited	24.6	28.0	-	-3.4%
Keyring Living Support Networks	25.6	29.4	-	-0.8%
Westgate Cleaning Services Limited	27	30.0	-	-
Interserve plc	23.2	ceased	78	ceased
Veolia Environmental Services (UK) Recycling				
Limited (SLWP1)	15.5	25.4	-	-9.9%
Roman Catholic Archdiocese of Southwark	18.7	31.4	4	4

	Contribution rate required as a percentage of pay (Primary Rate)			litional Payment ondary Rate)
	2016/17	2017/18	2016/17	2017/18
Academies	% of pay	% of pay	£'000	£'000 /%
Harris Academy (South Norwood)	15.1	16.8	6	11
BRIT School	17.9	16.6	38	21
Harris City Academy (Crystal Palace)	13	15.4	-	-0.2%
St Joseph's College	20.9	18.7	57	30
St Cyprian's Greek Orthodox Primary School	17.8	18.7	16	7
Norbury Manor Business and Enterprise College	18.3	18.2	53	28
Woodcote Academy	19.3	18.8	80	38
St James the Great R.C Primary	24.9	20.0	60	39
Meridian (Addington) High Academy	18.5	18.5	52	28
Riddlesdown Collegiate	17.3	18.1	88	54
Shirley High School	19.6	18.3	53	32
Oasis Academy Byron	18.6	18.7	16	7
Robert Fitzroy Acadmey	11.5 21.2	15.5	-	0.3 14
St Thomas Becket RC Primary	18.1	19.6	24 15	
Aerodome Primary Academy	20.8	17.7 18.0	68	11 46
Oasis Academy Coulsdon Oasis Academy Shirley Park	20.0	18.0	132	79
Harris Academy (Purley)	17.5	17.3	53	34
The Quest Academy	20.4	17.4	49	31
ARK Oval Primary Academy	15.3	18.2	45	2
Pegasus Academy Trust	18.7	17.2	96	49
Gonville Academy	19.9	18.4	18	12
West Thornton Primary Academy	16.8	18.1	44	25
David Livingstone Academy	16.0	18.0	1	0.8%
Applegarth Academy	18.3	18.2	23	10
Harris Primary Academy Benson	18.4	19.9	33	21
Harris Academy Kenley	16.0	18.5	11	7
Forest Academy	16.9	18.1	11	9
Castle Hill Academy	16.5	18.5	25	17
Wolsey Junior Academy	20.4	18.1	30	23
Atwood Primary School	17.3	19.1	17	20
Winterbourne Junior Boys	19.1	19.8	27	18
Oasis Academy Ryelands	16.3	18.1	36	30
Chipstead Valley Primary School	19.8	18.7	40	30
Fairchildes Primary School	15.7 18.8	17.8 18.1	76 79	58 53
Broadmead Primary Academy Rowdown Primary School	24.6	18.9	26	18
St Mark's COE Primary School	24.0	17.8	17	10
New Valley Primary	20.7	18.5	15	10
Archbishop Lanfranc School	23.8	19.4	124	101
Harris Invictus Academy Croydon	16.5	17.4	-	-
Harris Primary Academy Haling Park	16.5	16.0	-	-0.8%
Paxton Academy	16.1	15.7	-	-0.7%
Edenham High School	23.5	18.6	101	111
St Mary's Infants School	24.1	19.1	52	33
St Mary's Junior School	24.1	18.5	24 1	16
Heathfield Academy Crescent Primary Academy	22.1 19.5	16.8 16.6	13	- 15
Oasis Academy Arena	17.1	15.9	3	2
Good Shepherd Catholic Primary	21.4	17.5	38	28
South Norwood Academy	14.1	17.9	-	35
Chesnut Park Primary School	16.4	15.9	-	-
St Chad's Catholic Primary School	26.9	26.9	-	-
St Aidan's Catholic Primary School	23.2	23.2	-	-
Davidson Primary School	26.0	26.0	-	-
Krishna Avanti Primary School	19.1	19.1	-	-
The Woodside Academy	29.4	29.4	-	-
Kingsley Primary Croydon	19.2	19.2	-	-
STEP Academy Trust	18.3	18.3	-	-

Employees in the scheme are required by the Local Government Pension Scheme Transitional Regulations 2014 to make contributions to the Fund by deductions from earnings. The contribution rate payable is determined by the pay band applicable to each individual employee.

The pay bands for 2016/17 remained the same as 2015/16 and are detailed below:

Band	2016/17 Range £	Contribution Rate %
123456	0 -13,600 13,601-21,200 21,201-34,400 34,401-43,500 43,501-60,700 60,701-86,000	5.5% 5.8% 6.5% 6.8% 8.5% 9.9%
7 8 9	86,001-101,200 101,201-151,800 151,800+	10.5% 11.4% 12.5%

Membership of the Fund consists of current and ex-employees not of pensionable age, retired employees and dependants.

	2016/17	2015/16	% change
Contributing members	9,462	8,757	8.1%
Deferred pensioners	8,861	8,676	2.1%
Pensioners	7,292	7,103	2.7%
Total	25,615	24,536	4.4%

# 8. CONTRIBUTIONS

Die Austhaniten	2016/17	2015/16
By Authority:	£'000	£'000
Administering Authority	71,374	37,751
Scheduled bodies	12,561	10,598
Admitted bodies	3,270	4,169
	87,205	52,518
D. T	2040/47	2045/40
Ву Туре	2016/17	2015/16
	£'000	£'000
Employees normal contributions	11,263	10,964
Employers:		
Normal contributions	26,915	24,952
Deficit recovery contributions	47,839	14,353
Augmentation contributions	1,188	2,249
	87,205	52,518
9. BENEFITS		
	2016/17	2015/16
	£'000	£'000
Pensions	40,424	39,792
Commutation and lump sum retirement benefits	8,779	9,166
Lump sum death benefits	1,435	1160
	50,638	50,118
	50,050	50,110

## 10. MANAGEMENT EXPENSES

	2016/17	2015/16
	£'000	£'000
Administration	1,340	1,323
Oversight and Governance	618	492
Investment management	4,508	1,216
	6,466	3,031

Included in oversight and governance expenses is £21k (2016: £21k) in respect of audit fees. Some investment managers charge fees within the fund's net asset value and these (implicit) fees are not easily identifiable. For 2016/17 invesment management fees have been adjusted to reflect the implicit fees charged by managers and a corresponding adjustment has been made to the change in market value. For 2016/17 the implicit fee was £3,452k and for 2015/16 the charge would have been £2,786. Included in the investment management expenses are £58k (2016: £52k) in respect of transaction costs.

11. INVESTMENT INCOME	2016/17	2015/16
	£'000	£'000
Equity dividends	13,995	11,834
Property funds	3,343	2,578
Interest on cash deposits	29	46
Other income	-	2
Total before taxes	17,367	14,460
Taxes on income	(795)	(648)
Total	16,572	13,812

# **12. INVESTMENTS**

The Fund used the following investment managers during the year.

Asset Category	Fund Managers
Equities	Legal and General Investment Management Limited (LGIM)
Private equity	Knightsbridge Advisors LLC, Pantheon Ventures LLP, Access Capital Partners,
	North Sea Capital and Markham Rae LLP
Infrastructure	Equitix Limited, Temporis Capital Limited and UK Green Investment Bank
Fixed Interest	Standard Life plc and Wellington Management Company LLP
Property	Schroder Investment Management Limited and M&G Investment Management Limited
Cash	Cash is invested by the in-house team

All managers have discretion to buy and sell investments within the constraints set by the Pension Committee and their respective Investment Management Agreements. Each manager has been appointed with clear strategic benchmarks which place maximum accountability for performance against that benchmark on the investment manager.

The Pension Committee has authorised the Executive Director of Resources and Section 151 Officer to exercise delegated powers to vary the Pension Fund's target asset allocation between asset classes as is deemed necessary.

The market value and proportion of investments managed by each fund manager at 31 March 2017 was as follows

	201	7	2016	i
	Market	Market	Market	Market
	£'000	%	£'000	%
Legal and General Investment Management Limited	575,429	55.0%	497,224	57.0%
London LGPS CIV Limited (London CIV)	150	0.0%	-	-
Pantheon Ventures LLP (Pantheon)	63,400	6.1%	43,435	5.0%
Knightsbridge Advisors LLC (Knightsbridge)	18,865	1.8%	14,081	1.6%
Access Capital Partners (Access)	9,465	0.9%	2,018	0.2%
North Sea Capital	855	0.1%	-	-
Markham Rae LLP	(1)	0.0%	-	-
Equitix Limited	47,706	4.6%	37,779	4.3%
Temporis Capital Limited (Temporis)	9,705	0.9%	5,594	0.6%
UK Green Investment Bank (GIB)	25,836	2.5%	-	-
Standard Life plc	128,077	12.2%	120,792	13.9%
Wellington Management Company LLP (Wellington)	63,078	6.0%	59,123	6.8%
Schroder Investment Management Limited (Schroders)	94,128	9.0%	92,431	10.6%
M&G Investment Management Limited (M&G)	9,493	0.9%	-	-
Total investments	1,046,186	100.0%	872,477	100.0%

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# 13. RECONCILIATION IN MOVEMENT IN INVESTMENTS

	Market value 01 April 2016 a	Purchases nd derivativear	Sales nd derivative	Change in market	Market value 31 March 2017
		payments	receipts	value	
	£'000	£'000	£'000	£'000	£'000
Global equities - segregated funds	435,188	67,805	(56,165)	128,599	575,427
Global equities - pooled funds	61,962	0	(74,220)	12,258	-
Private equity	59,534	21,947	(9,174)	20,277	92,584
Infrastructure	43,373	40,518	(6,672)	6,028	83,247
Fixed Interest	179,915	55	(662)	11,847	191,155
Property	92,431	17,203	(5,956)	(57)	103,621
Derivatives	74	71	(467)	474	152
	872,477	147,599	(153,316)	179,426	1,046,186
Cash deposits	4,310			486	17,460
Amounts receivable for sales	-				-
Investment income due	2,295				2,738
Amounts payable for purchases	(794)				(41)
Net investment assets	878,288	147,599	(153,316)	179,912	1,066,343

	Market value	Purchases	Sales	Change in	Market value
	01 April 2015 a	nd derivativear	d derivative	market	31 March 2016
		payments	receipts	value	
	£'000	£'000	£'000	£'000	£'000
Global equities - segregated funds	430,301	62,548	(43,105)	(14,556)	435,188
Global equities - pooled funds	50,438	40,000	(29,627)	1,151	61,962
Private equity	45,248	12,958	(4,412)	5,740	59,534
Infrastructure	29,485	11,785	(2,079)	4,182	43,373
Fixed Interest	178,717	49	-	1,149	179,915
Hedge funds	32,398	-	(32,228)	(170)	-
Property	77,346	10,765	(1,768)	6,088	92,431
Derivatives	36	297	(167)	(92)	74
	843,969	138,402	(113,386)	3,492	872,477
					-
Cash deposits	10,118			179	4,310
Amounts receivable for sales	-				-
Investment income due	1,205				2,295
Amounts payable for purchases	(39)				(794)
Net investment assets	855,253	138,402	(113,386)	3,671	878,288

# 14. ANALYSIS OF INVESTMENTS

		2017			2016		
		UK	Foreign	Total	UK	Foreign	Total
0		£'000	£'000	£'000	£'000	£'000	£'000
Global equities-segre	egated funds						
LGIM	Quoted	54,468	520,809	575,277	47,805	387,233	435,038
London CIV	Unquoted	150	-	150	150	-	150
Total equities		54,618	520,809	575,427	47,955	387,233	435,188
Global equities - poo	led funds						
LGIM	unit trust	-	-	-	61,962	-	61,962
					-		- ,
Total pooled inves	tments	-	-	-	61,962	-	61,962
Private Equity							
Pantheon	managed fund	-	63,400	63,400	-	43,435	43,435
Knightsbridge	managed fund	-	18,865	18,865	-	14,081	14,081
Access	managed fund	-	9,465	9,465	-	2,018	2,018
North Sea Capital	managed fund	-	855	855	-	,•.•	
Markham Rae LLP	managed fund	-	(1)	(1)	-	-	-
	0						
Total private equity	Y	-	92,584	92,584	-	59,534	59,534
Infrastructure							
Equitix Limited	managed fund	47,706	-	47,706	37,779		37,779
Temporis	managed fund	9,705	-	9,705	5,594	-	5,594
GIB	managed fund	25,836	-	25,836	-	-	-
	<b>J</b>						
Total Infrastructure	•	83,247	-	83,247	43,373	-	43,373
Fixed Interest							
Standard Life plc	unit trust	128,077		128,077	120,792		120,792
Wellington	managed fund	120,011	63,078	63,078	120,132	59,123	59,123
Weinington	managed fund	_	05,070	05,070		55,125	55,125
Total Fixed Interes	t	128,077	63,078	191,155	120,792	59,123	179,915
Deserts							
Property Schroders	managed fund	94,128		94,128	92,431		92,431
		9,493	-	9,493	32,431	-	52,451
M&G	managed fund	103,621	-	9,493	92,431		92,431
Total Property		103,021		105,021	52,451	-	52,451
Derivatives (Quoted)		-	152	152	-	74	74
LGIM							
TALL		000 500	070.000	4.040.400	200 540	505.004	070 177
Total investments		369,563	676,623	1,046,186	366,513	505,964	872,477

# 15. INVESTMENTS EXCEEDING 5% OF THE MARKET VALUE OF THE FUND

	2017	'	[	201	6
	Market £'000	Market %		Market £'000	Market %
Standard Life SLI Absolute Return Global Bond Strategies Standard Life Corporate Bond Wellington Sterling Core Bond Plus Portfolio LGIM World Equity Index	66,349 61,728 63,078	6.4% 6.0% 6.1% 0.0%		64,972 55,820 59,123 61,962	7.4% 6.4% 6.8% 7.1%
Total value of investments	191,155	18.5%	ŀ	241,877	27.7%

# 16. ANALYSIS OF DERIVATIVES

LGIM use derivatives in South Korean markets in order to maintain equity exposure in line with the FTSE 4Good Index rather than trading directly in this market.

		2017		2016		;
Туре	Expires	Economic	Market		conomic	Market
		Exposure £'000	£'000	E	xposure £'000	£'000
Assets Overseas Equity	less than 1 year	3,853	152		3,298	74
Total value of inve	estments	3,853	152		3,298	74

# 17. CURRENT ASSETS

	2016/17 £'000	2015/16 £'000
Cash balances Other Local Authorities - Croydon Council Other Entities and Individuals	36,164 894 2,196	2,522 2,357 2,107
	39,254	6,986

# **18. CURRENT LIABILITIES**

	2016/17 £'000	2015/16 £'000
Other Local Authorities - Croydon Council	-	(5,976)
Other entities and individuals	(1,542)	(2,272)
	(1,542)	(8,248)

The amount due to Croydon Council relates to transactions between the Fund and the Council all of which were settled through the Pension Fund bank account after the year end.

# 19. INFORMATION IN RESPECT OF MATERIAL TRANSACTIONS WITH RELATED PARTIES

#### **Related Parties**

## Related parties include:

- a. councillors and their close families
- b. certain Officers and Managers
- c. entities controlled by, and associates and joint ventures of, the scheme itself
- d. companies and businesses controlled by the Councillors or their close families

Three members of the Pensions Committee or their close family members had positions with employers in the fund. The details of their interests are outlined below.

Councillor	Fund Employer	Contributions payable	Amount Outstanding	Date of Payment
		by Fund Employer	at 31 March 2017	
		£	£	
Cllr Buttinger	Hayes School Kenley	Part of Council payroll	-	
Cllr Hall	Wolsey Junior Academy	125,999	-	
Cllr Hall	Applegarth Academy	130,984	23,000	11 May 2017
Cllr Wentworth	St James the Great School	143,836	66,516	£6,156 paid 19/04/17
Cllr Wentworth	STEP Academy Trust	649,815	24,030	11 May 2017
Cllr Mead	Forestdale Primary	Part of Council payroll	-	-
Cllr Mead	Courtwood Prmary School	Part of Council payroll	-	

### Officers and Managers

Related parties under this heading include:

- a. key management (senior officers) of the Fund and their close families
- b. companies and businesses controlled by the key management of the Fund, or their close families.

The key mangement personnel of the fund are the Executive Director of Resources (Section 151 Officer), the Director of Finance (Deputy Section 151 Officer) and the Head of Pensions and Treasury. During the year a charge of £123k (2016: £103.5k) was made to the Fund for their services.

The only other financial relationship that either councillors or officers and managers have with the Fund is as prospective or actual pensioners for those who are scheme members. For further details please refer to Note 33 of the London Borough of Croydon's Statement of Accounts 2016/17.

# 20. DETAILS OF STOCK RELEASED TO THIRD PARTIES UNDER A STOCK LENDING ARRANGEMENT

There was no stock released to third parties under a stock lending arrangement.

# 21. CONTINGENT LIABILITIES AND CONTRACTUAL COMMITMENTS

The Fund had outstanding capital commitments of £164.7m at 31 March 2017(2016:£113.8m) based on:

USD 91.5m at exchange rate 1.25 equals £73.2m (2016: £40.9m) EUR 35.5m at exchange rate 1.17 equals £30.4m (2016: £21.3m) GBP £61.1m (2016: £51.5m)

These commitments related to outstanding call payments due on Private Equity, Infrastructure and Property investments. The amounts 'called' by these funds are both irregular in size and timing over a period of usually 3 to 6 years from the date of the original commitment.

# 22. DETAILS OF ADDITIONAL CONTRIBUTIONS NOT INCLUDED IN PENSION FUND ACCOUNTS

In accordance with regulation 4(2)(b) of the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009 (SI 2009 No 3093), there were no additional contributions included in the Pension Fund Accounts since all Additional Voluntary Contributions (AVCs), in total £254.9k for 2016/17 (£265k in 2015/16), are sent directly to the relevant AVC provider.

The value at 31 March 2017 of separately invested additional voluntary contributions was  $\pounds$ 2.17m (£1.98m in 2015/16).

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# 23. PENSION FUND ACCOUNTS REPORTING REQUIREMENTS

# Actuary's Statement

International Financial Reporting Standards require a disclosure of the Fund's past service liabilities in a manner consistent with International Accounting Standard 19 (IAS19), and the requirements of International Accounting Standard 26 (IAS26). It should be noted that some of the assumptions used when calculating liabilities under IAS19 are different compared to those when producing an on-going funding valuation under the Local Government Pension Scheme (Administration) Regulations 2014.

# Introduction

CIPFA's Code of Practice on Local Authority Accounting 2016/17 requires administering Authorities of LGPS funds that prepare pension fund accounts to disclose what IAS26 refers to as the actuarial present value of promised retirement benefits. I have been instructed by the Administering Authority to provide the necessary information for the London Borough of Croydon Pension Fund ('the Fund').

The actuarial present value of promised retirement benefits is to be calculated similarly to the defined benefit obligation under IAS19. There are three options for its disclosure in pension fund accounts:

- showing the figure in the Net Assets Statement, in which case it requires the statement to disclose the resulting surplus or deficit;
- as a note to the accounts; or
- by reference to this information in an accompanying actuarial report.

If an actuarial valuation has not been prepared at the date of the financial statements, IAS26 requires the most recent valuation to be used as a base and the date of the valuation disclosed. The valuation should be carried out using assumptions in line with IAS19 and not the Pension Fund's funding assumptions.

# Present value of promised retirement benefits

Year ended	31 Mar 2017	31 Mar 2016
	£m	£m
Active members	630	631
Deferred members	439	324
Pensioners	710	508
Present Value of Promised Retirement Benefits	1,779	1,463

The promised retirement benefits have been projected using a roll forward approximation from the latest formal funding valuation as at 31 March 2016 (2013). The approximation involved in the roll forward model means that the split of benefits between the three classes of member may not be reliable. However, I am satisfied that the total figure is a reasonable estimate of the actuarial present value of benefit promises.

The above figures include both vested and non-vested benefits, although the latter is assumed to have a negligible value. Furhter I have not made any allowance for unfunded benefits.

It should be noted the above figures are appropriate for the Administering Authority only for preparation of the pension fund accounts. They should not be used for any other purpose (i.e. comparing against liability measures on a funding basis or a cessation basis).

# 23. PENSION FUND ACCOUNTS REPORTING REQUIREMENTS (continued)

#### Assumptions

The assumptions used are those adopted for the Administering Authority's IAS19 report and are different as at 31 March 2017 and 31 March 2016. I estimate that the impact of the change in financial assumptions to 31 March 2017 is to increase the actuarial present value by £294m. I estimate the impact of the change in demographic and longevity assumptions is to decrease the actuarial present value by £19m.

### Financial Assumptions

Year ended	31 Mar 2017	31 Mar 2016
	%p.a.	%p.a.
Pensions Increase Rate	2.4%	2.2%
Salary Increase Rate	3.0%	3.2%
Discount Rate	2.6%	3.5%

### Longevity Assumption

Life expectancy is based on the Fund's VitaCurves with improvements in line with the CMI 2013 model, assuming the current rate of improvements has reached a peak and will converge to a long term rate of 1.25% p.a. Based on these assumptions, the average future life expectancies at age 65 are summarised below:

	Males	Females
Current Pensioners	22.3 years	22.3 years
Future Pensioners (assumed to		
be age 45 at the latest formal	24.0 years	24.4 years

Please note that the longevity assumptions have changed since the previous IAS26 disclosure for the Fund.

#### **Commutation Assumptions**

An allowance is included for future retirements to elect to take 50% of the maximum additional tax-free cash up to HMRC limits for pre-April 2008 service and 75% of the maximum tax-free cash for post-April 2008 service.

#### Sensitivity Analysis

CIPFA guidance requires the disclosure of the sensitivity of the results to the methods and assumptions used. The sensitivies regarding the principal assumptions used to measure the liabilities are set out below:

Sensitivity to the assumptions for the		Approximate increase to pension liabilities
year ended 31 March 2017	(%)	(£m)
0.5% increase in pensions increase rate	8%	136
0.5% increase in salary increase rate	1%	26
0.5% decrease in the discount rate	9%	163

The principal demopgraphic assumption is the longevity assumption. For sensitivity purposes, I estimate tha a 1 year increase in life expectancy would approximately increase the liabilities by around 3-5%.

# **Professional Notes**

This paper accompanies my covering report titled 'Actuarial Valuation as at 31 March 2016 for IAS19 purposes'. The covering report identifies the appropriate reliances and limitations for the use of the figures in this paper, together with further details regarding the professional requirements and assumptions.

Prepared by:-

Richard Warden FFA

8 May 2017

For and on behalf of Hymans Robertson LLP

# 24. EVENTS AFTER THE REPORTING PERIOD

There were no events after the reporting period

# 25. FINANCIAL INSTRUMENTS

Below is the target asset allocation agreed by Pension Committee and in force during 2016/17

Asset Class UK and Overseas Listed Equities	Benchmark FTSE 4 Good	Weighting 42% + / - 5%
Fixed Interest Securities	18% Bank of America Merrill Lynch Sterling non gilts all stocks index 12% Bank of America Merrill Lynch Sterling Broad Market index	23% + / - 3%
Property	IPD All Properties index	10% + / - 3%
Private Rental Sector Property	IPD All Properties index	6%
Private Equity	CPI +5%	8%
Infrastructure	CPI +5%	10%
Cash and Short Term Deposits		1%
Total		100%

It is recognised that it may take some time to meet the new target asset allocation due to the nature of the assets.

# 25. FINANCIAL INSTRUMENTS (Continued)

# **Classification of Financial Instruments**

Accounting policies describe how different asset classes of financial instruments are measured, and how income and expenses, including fair value gains and losses, are recognised. The following table analyses the carrying amounts of financial assets and liabilities (excluding cash) by category and Net Assets Statement heading.

	Designated as fair value through profit and loss £'000	Loans and Debtors £'000	Financial assets and liabilities at amortised cost £'000
Financial Assets Fixed interest securities Global equities Pooled property investments Private equity Infrastructure Derivatives	191,155 575,427 103,621 92,584 83,247 152		
Other investment balances Current Assets	-	20,198 39,254	-
Total Financial Assets	1,046,186	59,452	-
Financial Liabilities Other investment balances Current liabilities	-	-	(41) (1,542)
Total Financial Liabilities	-	-	(1,583)
Net Assets	1,046,186	59,452	(1,583)
Net Gains and Losses on Financial Instruments			31 March 2017 £'000
Financial assets Fair value through profit and loss Loans and debtors Financial assets measured at amortised cost			179,912 - -
Financial liabilities Fair value through profit and loss Loans and debtors Financial liabilities measured at amortised cost			- -
Total			179,912
Fair Value of Financial Instruments and Liabilitie			Weeks also a

# The following table summarises the carrying values of the financial assets and financial liabilities by class of instrument compared with their fair values:

	Carrying Amount £'000	Fair Value £'000
Financial Assets		
Fair value through profit and loss	1,046,186	1,046,186
Loans and Debtors	59,452	59,452
Total Financial Assets	1,105,638	1,105,638
Financial Liabilities		
Fair value through profit and loss	-	-
Financial liabilities at amortised cost	(1,583)	(1,583)
Total Financial Liabilities	(1,583)	(1,583)

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# 25. FINANCIAL INSTRUMENTS (Continued)

# Valuation of financial instruments carried at fair value

The valuation of financial instruments has been classified into three levels, according to the quality and reliability of information used to determine fair values.

Level One

Financial instruments at Level 1 are those where the fair values are derived from unadjusted quoted prices in active markets for identical assets and liabilities. Products classified as Level 1 comprise quoted equities, quoted fixed securities, quoted index linked securities and unit trusts.

Listed investments are shown at bid prices. The bid value of the investment is based on the bid market quotation of the relevant stock exchange.

# Level Two

Financial instruments at Level 2 are those whose quoted market prices are not available; for example, where an instrument is traded in a market that is not considered to be active, or where valuation techniques use inputs that are based significantly on observable market data.

# Level Three

Financial instruments at Level 3 are those where at least one input, that could have a significant effect on the instrument's valuation, is not based on observable market data.

These instruments include various unquoted equity investments which are valued using various valuation techniques that require significant judgement in determining appropriate assumptions.

The values of the investment in private equity are based on valuations provided by the general partners to the private equity funds in which the London Borough of Croydon Pension Fund has invested.

These valuations are prepared in accordance with the International Private Equity and Venture Capital Valuation Guidelines, which follow the valuation principles of IFRS and US GAAP. Valuations are usually undertaken annually at the end of December. Cash flow adjustments are used to roll forward the valuations to 31 March as appropriate.

The following table provides an analysis of the financial assets and liabilities of the Pension Fund grouped into Levels 1 to 3, based on the level at which the fair value is observable.

Values at 31 March 2017	Level 1 £'000	Level 2 £'000	Level 3 £'000	Total £'000
Financial Assets				
Financial assets at fair value	766,734	103,621	175,831	1,046,186
through profit and loss	50.450			50.450
Loans and Debtors	59,452	-	-	59,452
Financial Liabilities Loans and Debtors	(1,583)	-	-	(1,583)
Net financial assets	824,603	103,621	175,831	1,104,055

### 26. NATURE AND EXTENT OF RISKS ARISING FROM FINANCIAL INSTRUMENTS

The Fund's primary long-term risk is that the Fund's assets will fall short of its liabilities (i.e. promised benefits payable to members). Therefore the aim of investment risk management is to minimise the risk of an overall reduction in the value of the Fund and to maximise the opportunity for gains across the whole Fund portfolio. The Fund achieves this through asset diversification to reduce exposure to market risk (price risk, currency risk and interest rate risk) and credit risk to an acceptable level. In addition, the Fund manages its liquidity risk to ensure there is sufficient liquidity to meet the Fund's forecast cash flows. The Council manages these investment risks as part of its overall Pension Fund risk management programme.

Responsibility for the Fund's risk management strategy rests with the Pension Committee. Risk management policies are established to identify and analyse the risks faced by the Council's pensions operations. Policies are reviewed regularly to reflect changes in activity and in market conditions.

#### Market Risk

This is the risk that financial loss could arise as a result of fluctuations in interest rates, foreign exchange rates, credit spreads and equity and commodity prices. The Fund is exposed to market risk from its investment activities, particularly through its equity holdings. The level of risk exposure depends on market conditions, expectations of future price and yield movements and the asset mix.

The objective of the Fund's risk management strategy is to identify, manage and control market risk exposure within acceptable parameters, whilst optimising the return on risk.

In general, excessive volatility in market risk is managed through the diversification of the portfolio in terms of geographical and industry sectors and individual securities. To mitigate market risk, the Council and its investment advisors undertake appropriate monitoring of market conditions and benchmark analysis.

#### Price risk

Price risk represents the risk that the value of a financial instrument will fluctuate as a result of changes in market prices (other than those arising from interest rate risk or foreign exchange risk), whether those changes are caused by factors specific to the individual instrument or its issuers or factors affecting all such instruments in the market.

The Fund is exposed to share and derivative price risk. This arises from investments held by the Fund for which the future price is uncertain. All securities investments present a risk of loss of capital. Except for shares sold short, the maximum risk resulting from financial instruments is determined by fair value of the financial instruments. Possible losses from shares sold short is unlimited.

The Fund's investment managers mitigate this price risk through diversification and the selection of securities and other financial instruments is monitored by the Council to ensure it is within limits specified in the fund investment strategy.

#### Price risk - sensitivity analysis

The following table demonstrates the change in net assets available to pay benefits if the market price had increased or decreased by 10%. The analysis excludes cash, debtors, creditors, other investment balances and forward foreign exchange, as these financial instruments are not subject to price risk.

Assets exposed to price risk	Value £'000	Value on Increase £'000	Value on Decrease £'000
At 31 March 2016	872,477	959,725	785,229
At 31 March 2017	1,046,186	1,150,805	941,567

# 26. NATURE AND EXTENT OF RISKS ARISING FROM FINANCIAL INSTRUMENTS (continued)

#### Interest rate risk

The Fund invests in financial assets for the primary purpose of obtaining a return on investments. These investments are subject to interest rate risk, which represent the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market interest rates.

The Fund's exposure to interest rate risk is monitored and assessed against the strategic asset allocation benchmark.

# Interest rate risk sensitivity analysis

The Council recognises that interest rates can vary and can affect both income to the Fund and the value of the net assets available to pay benefits. A 100 basis points (BPS) movement in interest rates is consistent with the level of sensitivity applied as part of the Fund's risk management strategy.

The analysis that follows assumes that all other variables, in particular exchange rates, remain constant, and shows the effect in the year on the net assets available to pay benefits of a +/- 100 BPS change in interest rates.

Assets exposed to interest rate risk	Value £'000	Value on Increase £'000	Value on Decrease £'000
At 31 March 2016	186,747	205,422	168,072
At 31 March 2017	244,779	269,257	220,301

### Currency risk

Currency risk represents the risk that the fair value of future cash flows of a financial instrument will fluctuate because of changes in foreign exchange rates. The Fund is exposed to currency risk on financial instruments that are denominated in any currency other than pounds sterling (£UK). The Fund holds both monetary and non-monetary assets denominated in currencies other than £UK.

The Fund's currency rate risk is routinely monitored by the Council and its investment advisors in accordance with the Fund's risk management strategy, including monitoring the range of exposure to currency fluctuations.

The following table summarises the Fund's currency exposure.

Currency exposure - asset type	Asset Value as at 31 March 2017
	£'000
Overseas quoted securities	520,809
Overseas un-quoted securities	92,584
Overseas bonds	63,078
Overseas derviatives	152
Total overseas assets	676,623

# Currency risk - sensitivity analysis

The following table demonstrates the change in value of overseas assets had there been a 10% strengthening/weakening of the pound against foreign curreinces.

Assets exposed to currency risk	Value	Value on 10% weakening of pound	Value on 10% strengthening of pound
	£'000	£'000	£'000
At 31 March 2016	567,926	624,719	511, <mark>1</mark> 33
At 31 March 2017	676,623	744,285	608,961

#### 26. NATURE AND EXTENT OF RISKS ARISING FROM FINANCIAL INSTRUMENTS (continued)

#### Credit risk

Credit risk is the risk that parties in whom the Fund invests may fail to pay amounts that are due to the Pension Fund. For example an entity in which the Pension Fund invests may fail. This risk is minimised by investing in specialist fund managers across different asset classes and geographical regions. Additionally there is a risk that an admitted body will be unable to meet it's contributions obligations. Contribution receipts are monitored monthly and, if necessary, remedial action is taken.

Credit risk also represents the risk that the counterparty to a transaction or a financial instrument will fail to discharge an obligation and cause the Fund to incur a financial loss. The market values of investments generally reflect an assessment of credit in their pricing and consequently the risk of loss is implicitly provided for in the carrying value of the Fund's financial assets and liabilities.

In essence the Fund's entire investment portfolio is exposed to some form of credit risk. However, the selection of high quality counterparties, brokers and financial institutions minimises credit risk that may occur through the failure to settle a transaction in a timely manner.

Contractual credit risk is represented by the net payment or receipt that remains outstanding, and the cost of replacing the derivative position in the event of a counterparty default. The residual risk is minimal due to the various insurance policies held by the exchanges to cover defaulting counterparties.

Deposits are not made with banks and financial institutions unless they are rated independently and meet the Council's credit criteria. The Council investments in money market funds with a AAA rating from a leading rating agency.

The Council believes it has managed its exposure to credit risk, and has had no experience of default or uncollectable deposits over the past six financial years. The Fund's cash holding under its treasury management arrangements at 31 March 2017 was £36.2m (£2.5m at 31 March 2016). This was held with the following institutions:

Summary	Rating at 31 March 2017	Balances as at 31 March 2017 £'000
Money Market Funds Goldman Sachs Sterling Liquid Re	AAA serves Fund	15,019
Balance held with Local Authorities		15,000
Current Account Royal Bank of Scotland		6,145
Total		36,164

#### Liquidity risk

Liquidity risk represents the risk that the Fund will not be able to meet its financial obligations as they fall due. The Council therefore takes steps to ensure that the Pension Fund has adequate cash resources to meet its commitments. The Council has immediate access to its Pension Fund cash holdings including cash invested in money market funds. The Fund defines liquid assets as assets that can be converted to cash within three months. Non-liquid assets are those assets which will take longer than three months to convert into cash. All financial liabilities at 31 March 2017 are due within one year.

#### Refinancing risk

The key risk is that the Council will be bound to replenish a significant proportion of its Pension Fund financial instruments at a time of unfavourable interest rates. The Fund does not have any financial instruments that have a refinancing risk as part of its investment strategy.

# **10. Pension Fund Auditors Report**

## INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF LONDON BOROUGH OF CROYDON

We have audited the pension fund financial statements of London Borough of Croydon (the "Authority") for the year ended 31 March 2017 under the Local Audit and Accountability Act 2014 (the "Act"). The pension fund financial statements comprise the Fund Account, the Net Assets Statement and the related notes. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Acta 2016/17.

This report is made solely to the members of the Authority, as a body, in accordance with Part 5 of the Act and as set out in paragraph 43 of the Statement of Responsibilities of Auditors and Audited Bodies published by Public Sector Audit Appointments Limited. Our audit work has been undertaken so that we might state to the members those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Authority and the Authority's members as a body, for our audit work, for this report, or for the opinions we have formed.

# Respective responsibilities of the Executive Director of Resources and Section 151 Officer and auditor

As explained more fully in the Statement of Responsibilities, the Executive Director of Resources and Section 151 Officer is responsible for the preparation of the Authority's Statement of Accounts, which includes the pension fund financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17, which give a true and fair view. Our responsibility is to audit and express an opinion on the pension fund financial statements in accordance with applicable law, the Code of Audit Practice published by the National Audit Office on behalf of the Comptroller and Auditor General (the "Code of Audit Practice") and International Standards on Auditing (UK and Ireland). Those standards require us to comply with the Auditing Practices Board's Ethical Standards for Auditors.

# Scope of the audit of the pension fund financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of whether the accounting policies are appropriate to the pension fund's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Executive Director of Resources and Section 151 Officer; and the overall presentation of the pension fund financial statements. In addition, we read all the financial and non-financial information in the Authority's Statement of Accounts to identify material inconsistencies with the audited pension fund financial statements and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by us in the course of performing the audit. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

# Opinion on the pension fund financial statements

In our opinion:

- the pension fund financial statements present a true and fair view of the financial transactions of the pension fund during the year ended 31 March 2017 and of the amount and disposition at that date of the fund's assets and liabilities; and
- the pension fund financial statements have been properly prepared in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17 and applicable law.

#### Opinion on other matters

In our opinion, the other information published together with the audited pension fund financial statements in the Authority's Statement of Accounts for the financial year for which the financial statements are prepared is consistent with the audited pension fund financial statements.

Elizabeth Jackson for and on behalf of Grant Thornton UK LLP, Appointed Auditor

Grant Thornton UK LLP 30 Finsbury Square London EC2P 2YU

(date)

REPORT TO:	LOCAL PENSION BOARD
	19 October 2017
SUBJECT:	The Local Government Pension Scheme Advisory Board Code of Transparency
LEAD OFFICER:	Richard Simpson, Assistant Chief Executive and section 151 Officer
LEAD MEMBER:	Councillor Pelling, Chair of Pension Committee
PERSON LEADING AT THE BOARD MEETING:	Nigel Cook, Head of Pensions and Treasury

#### 1. EXECUTIVE SUMMARY

- 1.1 This report was considered by the Pension Committee on 19 September 2017 and introduced the LGPS Code of Transparency which was intended to assist LGPS administering authorities in obtaining detailed investment fee data. The report that went to the Committee is attached at **Appendix A** and the Code itself is attached at **Appendix B**.
- 1.2 Board members are invited to consider the submitted papers for this item and review and comment on their contents.

#### 2. **RECOMMENDATION**

- 2.1 To note the papers submitted to the 19 September 2017 Pension Committee attached to this report.
- 2.2 To comment on the contents contained therein and report back to the Pension Committee.

Members Services Manager (Scrutiny). 020 8726 6000 x63319	CONTACT OFFICER:	<b>U</b>
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# ATTACHMENTS:

Appendix A:	Covering Report – 19 September 2017		
Appendix B:	Code of Transparency		

# APPENDIX A

# Croydon Council

[	
REPORT TO:	Pension Committee
	19 September 2017
AGENDA ITEM:	12
SUBJECT:	The Local Government Pension Scheme Advisory Board Code of Transparency
LEAD OFFICER:	Nigel Cook Head of Pensions and Treasury
CABINET	Councillor Simon Hall
MEMBER	Cabinet Member for Finance and Treasury
WARDS:	All

## CORPORATE PRIORITY/POLICY CONTEXT:

Sound Financial Management: This report introduces the LGPS Code of Transparency which is intended to assist LGPS administering authorities in obtaining detailed investment fee data.

#### FINANCIAL SUMMARY:

This initiative should assist administering authorities in understanding and controlling investment fees.

# FORWARD PLAN KEY DECISION REFERENCE NO.: N/A

## 1. **RECOMMENDATIONS**

1.1 The Committee is asked to note this report and comment on the application of the Code as appropriate.

#### 2. EXECUTIVE SUMMARY

2.1 The Local Government Pension Scheme Advisory Board has launched its Code of Transparency. This should prove to be a valuable tool in understanding costs of managing investments.

# 3 DETAIL

- 3.1 The Local Government Pension Scheme Advisory Board (the Board) is a body set up under Section 7 of the Public Service Pensions Act 2013 and The Local Government Pension Scheme Regulations 110-113. It has been established to encourage best practice, increase transparency and coordinate technical and standards issues.
- 3.2 The move toward investment fee transparency and consistency is seen by the

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Board as an important factor in the LGPS being perceived as a value led and innovative scheme. Transparency is also a target for the revised CIPFA accounting standard issued for inclusion in the statutory annual report and accounts and included in the government's criteria for pooling investments. To assist LGPS funds in obtaining the data they require in order to report costs on a transparent basis the Board has developed a voluntary Code of Transparency for LGPS asset managers.

- 3.3 The full text of the Code is appended to this report (Appendix A: Code of Transparency).
- 3.4 To assist LGPS administering authorities in obtaining the more detailed investment fee data they require, the Board has worked with key stakeholders including investment managers, CIPFA and LGPS administering authorities to develop the Code. The Code is voluntary and covers the provision of transparent and consistent investment cost and fee information between Investment Managers and Administering Authorities. An Investment Manager who signs up to the Code in respect of the investment types covered by the Code, i.e. listed assets, agrees that within a period of twelve months of signing up it will put in place the systems necessary to allow the completion and automatic submission of the template to each Administering Authority that the Investment Manager is appointed by. There are separate templates for segregated portfolio management and for pooled funds.
- 3.5 The template lists a series of broad headings for reporting costs and expenses and in its initial form will concentrate on those areas which should already be available but may not have been supplied by asset managers either proactively or in a format easily useable by LGPS funds.
- 3.6 As this phase of the rollout of the Code only applies to listed assets, for the Croydon Fund the impacted asset classes are limited to equities, fixed interest and commercial property. At the time of writing LGIM and Markham Rae had adopted the Code.

#### 4 FINANCIAL CONSIDERATIONS

4.1 There are no further financial considerations flowing from this report.

#### 5. OTHER CONSIDERATIONS

5.1 Other than the considerations referred to above, there are no customer Focus, Equalities, Environment and Design, Crime and Disorder or Human Rights considerations arising from this report

#### 6. COMMENTS OF THE SOLICITOR TO THE COUNCIL

- 6.1 The Solicitor to the Council comments that there are no direct legal implications arising from the recommendations within this report.
- 6.2 (Approved for and on behalf of Jacqueline Harris-Baker, Director of Law and Monitoring Officer)

### **CONTACT OFFICER:**

Nigel Cook, Head of Pensions Investment and Treasury, Resources department, ext. 62552.

## **BACKGROUND DOCUMENTS:**

None.

#### Appendices

Appendix A: The Local Government Pension Scheme Advisory Board Code of Transparency, May 2017

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# APPENDIX B

#### LGPS Investment Code of Transparency ("the Code")

#### Date of Publication: 18th May 2017

#### Definitions

For the purpose of this Code the following definitions shall apply:

Administering Authority	means the administering authority of a pension fund within the LGPS. For the purposes of the Code only this term shall also apply to the operator of any LGPS investment pool
Board	means the Local Government Pension Scheme Advisory Board
Investment Manager	means an investment manager appointed by an Administering Authority in accordance with the Investment Regulations
Investment Regulations	means The Local Government Pension Scheme (Management and Investment of Funds) Regulations 2016 (as from time to time amended or replaced)
LGPS	means the Local Government Pension Scheme for England and Wales
Template	means the template information form for the relevant investment types provided by the Board as updated from time to time and made available on the Board's website

#### A Introduction

- 1. The Board is a body established under the Local Government Pension Scheme Regulations 2013. The function of the Board is to provide advice to the Secretary of State on the desirability of making changes to the LGPS. The Board also has the function of providing advice to Administering Authorities and local pension boards in relation to the effective and efficient administration and management of the LGPS and their pension funds. The Board has the power to do anything which is calculated to facilitate, or is conducive or incidental to, the discharge of any of its functions.
- 2. The Board views the move toward investment cost transparency and consistency as an important factor in the LGPS being perceived as a value-led and innovative pension scheme. Transparency is also a target for the revised CIPFA accounting standard issued for inclusion in the statutory annual report and accounts and is included in the government's investment reform guidance and criteria for LGPS pooling.
- 3. To assist LGPS administering authorities in obtaining the more detailed investment fee data they require, the Board has worked with key stakeholders including investment managers, CIPFA and LGPS administering authorities to develop the Code.
- 4. The Administering Authority and the Board recognise their obligations pursuant to the Freedom of Information Act and the Section 45 FoIA Code of Practice and will engage with Investment Managers appropriately in that respect.

#### **B** Application of the Code

5. The Code is a voluntary code and covers the provision of transparent and consistent investment cost and fee information between Investment Managers and Administering Authorities.

- 6. An Investment Manager may sign up to the Code in writing in the form agreed by the Board. By doing so the Investment Manager is demonstrating its commitment to the transparent reporting of LGPS investment costs and fees to administering authorities.
- 7. An Investment Manager who signs up to the Code in respect of the investment types covered by the Code agrees that within a period of twelve months of signing up to the Code (or such longer period as the Board may in its discretion agree) it will put in place the systems necessary to allow the completion and automatic (i.e. without the client having to make a request) submission of the Template(s) to each Administering Authority that the Investment Manager is appointed by (whether at the time of signing up to the Code or in the future).
- 8. The Template(s) must be submitted automatically (i.e. without the client having to make a request) each year to each Administering Authority (if required by the Administering Authority) and to any independent third party appointed by the Board in accordance with paragraph 12. Administering Authorities may also request such submissions on a quarterly basis.
- 9. There are separate Templates for segregated portfolio management and for pooled funds. Where an Investment Manager operating a segregated mandate invests in a pooled fund as part of that mandate, the reporting will be done via the Investment Manager's own Template.
- 10. The Investment Manager will not vary the Templates except with the written agreement of the Board and the relevant Administering Authority.
- 11. The current Templates only apply in relation to listed asset classes. Templates for unlisted asset classes such as private equity will be developed in due course. It is envisaged that the Templates will develop over time to encompass other more challenging areas of cost transparency and will remain flexible to enable changes to meet the rapidly developing market for investment products. The listed asset Template may be amended from time to time to keep in line with the Investment Association's Disclosure Code.
- 12. The Board may appoint an independent third party to audit Templates provided in accordance with the Code and general compliance of the Code by Investment Managers. The third party may also be asked by the Board to collate, analyse and publish generic, non-attributable information obtained from the Templates at a national level. The Investment Manager shall co-operate with the Board and/or appointed third party and provide such information and explanations as the third party may reasonably require within a reasonable period of request.
- 13. The third party shall report the findings of any audit direct to the Board, including any recommended actions or improvements. The Investment Manager shall co-operate and work with the Board to address and implement any recommended actions or improvements.
- 14. The Investment Manager may, subject to any overarching legal or reporting requirements, require an Administering Authority to sign up to a reasonable confidentiality agreement not to disclose the information contained in the Template to any third parties (excluding any third party appointed by the Board).
- 15. The Board agrees that when an Investment Manager signs up to the Code in the agreed form it will, as soon as reasonably practicable, list the Investment Manager on its website and allow the Investment Manager to use the Code's logo on its marketing literature in accordance with the Code Logo Use and Guidance (available from the Board website and amended from time to time). The Code Logo Use and Guidance can be downloaded from the Board website.
- 16. The Board owns the Code logo and will retain all intellectual property rights and any other rights in the Code logo. An Investment Manager will not acquire any rights, title or interest in the Code logo and will not use the Code logo except as expressly specified in the Code and the Code Logo Use and Guidelines.

- 17. An Investment Manager will be permitted to use the Code logo on a non-exclusive basis to communicate their compliance with the Code. The Code logo will convey to stakeholders that the Investment Manager is compliant with the Code and committed to the transparent reporting of LGPS investment costs and fees.
- 18. An Investment Manager will not use the Code logo for any other purpose nor for the benefit of any other person and will not alter or change the Code logo in any way ownership of any modifications in the Code logo will vest in the Board.
- 19. The Board may revoke use of the Code logo and remove an Investment Manager from the list on its website at any time if an Investment Manager is reported by an Administering Authority to be in breach of the Code.

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# **Croydon Council**

REPORT TO:	Local Pension Board
	19 October 2017
SUBJECT:	Key Performance Indicators for the Local Government Pension Scheme
LEAD OFFICER:	Nigel Cook, Head of Pensions and Treasury
CABINET MEMBER	Councillor Simon Hall
	Cabinet Member for Finance and Treasury
WARDS:	All

## CORPORATE PRIORITY/POLICY CONTEXT:

**Sound Financial Management**: The Pension Board is charged with helping deliver the effective administration of the Local Government Pension Scheme. These Key Performance indicators provide a measure of how well that administration works.

**FINANCIAL SUMMARY:** Poor administration may ultimately lead to incorrect calculation or payment of benefits or indeed financial penalties.

# FORWARD PLAN KEY DECISION REFERENCE NO.: N/A

#### 1 RECOMMENDATIONS

1.1 The Board is asked to note the Key Performance Indicators set out in this report.

#### 2 EXECUTIVE SUMMARY

2.1 This report sets out Key Performance Indicators for the administration of the Local Government Pension Scheme as at the close of September, 2017.

#### 3 DETAIL

- 3.1 Good governance suggests that the performance of the administration of the Local Government Pension Scheme should be monitored. The standards by which performance can be assessed are set out in the Administration Strategy and published on the Scheme's website so as to be available for scrutiny by stakeholders, who include members and other Scheme employers.
- 3.2 In November 2016 the pensions teams reviewed and revised many of the systems and processes in place with the view to improving efficiency and performance. One of the changes made was to introduce the concept of

measuring Business As Usual (BAU). This involves putting cases outstanding as at 6 November 2016 in to a "Backlog" file. All new cases received since that date are placed in BAU. This has enabled the team to manage their workload more effectively and help ensure all BAU cases are processed in line with the Key Performance Indicators (KPIs) as set out in the Administration Strategy as described above. The backlog cases are prioritised and processed accordingly. There are no death or retirement cases in this backlog. The tables below illustrates the administration team's performance against the KPIs for priority cases: deaths and retirements. It all shows the total number of cases processed by the team.

Case type	Month 2017	KPI (number of days to process)	Total cases processed	Average days taken to completed case	% with target	Total cases processed*
Deaths	April	5	20	4	100	
Retirements	April	10	39	5	97.5	
Total cases processed	April					1,086
Deaths	Мау	5	15	8	93.33	
Retirements	May	10	29	7	96.55	
Total cases processed	May					1,229
Deaths	June	5	19	7	89.4	
Retirement	June	10	28	5	92.8	
Total cases processed	June					504
Deaths	Jul	5	15	4	87.5	
Retirement	Jul	10	32	3	100	
Total cases processed	Jul					1,082
Deaths	Aug	5	22	3	95	
Retirements	Aug	10	25	4	100	
Total Cases	Aug					1,233
Deaths	Sept	5	30	4	87	
Retirements	Sept	10	34	6	97	
Total Cases	Sept					1,241

#### Table 1: Business as Usual Cases

\*Total cases processed includes all categories processed by the administration team in the month.

#### Table 2: Backlog Cases

	Deferreds	Transfers	Combined	Misc	Total
April	1,381	462	271	274	2,388
May	1,356	431	271	261	2,319
June	1,333	392	271	185	2,181
July	1325	385	268	181	2,159
August	1302	358	264	163	2,087
Sept	1287	352	259	144	2,042

- 3.3 Table 2 reports the position with regards to the project to address the backlog cases. Together these tables show that there continues to be high volumes of work but the revised processes described in this report are helping the team to keep on top of the workload. The high number of cases processed in April and May reflects the missing starters that have been identified by the year end-process.
- 3.4 The pensions team also carries out a number of "employer" functions mainly around ensuring the pay used for calculating benefits is correct. There are historic data issues which means the time taken in dealing with some cases may be longer than ideal.
- 3.5 The team has done a lot of work on developing Iconnect. This IT package will streamline the new starter process as well as identify leavers much earlier than was previously the case. The team is using Iconnect for the Council with the view to a managed roll out to other Scheme employers throughout the year. This has caused considerable work for the pensions team as they are resolving the data issues that would normally fall to the other Scheme employers. Although this causes short term additional administration resource pressures, it will generate benefits in the long run. The Iconnect package will be rolled out to other Scheme employers once there is assurance that there are the necessary resources available to provide similar administrative support for each employer.
- 3.6 The Guaranteed Minimum Pension (GMP) reconciliation project is progressing. HMRC has imposed a deadline of December 2018 for the completion of this exercise so progress against this timeline is monitored carefully. Failure to complete the project could result in the Pension Fund being liable for pension liabilities that we are not responsible for.
- 3.7 By way of context, the Fund comprises of 90 scheme employers and approximately 21,900 members, this includes active, deferred, pensioner and dependent members of the LGPS. The efficient delivery of the benefits of the LGPS is dependent on good quality data and sound administrative procedures being in place between a number of interested parties, including the administering authority and scheme employers. The administration strategy statement, reference above, sets out the expected levels of performance for both the administering authority and the scheme employers within the London Borough of Croydon Pension Fund, as well as details on how performance levels will be monitored and the action that might be taken where persistent failure occurs.
- 3.8 This report is only concerned with the performance of the administration team. It would be a more challenging exercise to measure the performance of other

Scheme employers in discharging their responsibilities. Nevertheless on those occasions when the administering team become aware of issues around the administration of the Scheme by other employers, such as failing to enroll staff or pay over contributions collected, there are a range of remedies available and these are deployed as appropriate. These include engaging with employers to educate and encourage through to sanctions such as reporting cases to the Pensions Regulator and levying fines.

3.9 Finally, the Board should note that these measures are often reliant upon information being made available in a timely fashion, be that from the Scheme member themselves, from their employer or from a dependent.

#### 4 CONSULTATION

4.1 Officers have fully consulted with the Pension Fund's advisers in preparing this report.

#### 5 FINANCIAL CONSIDERATIONS

5.1 This report provides information relating to the administration of the LGPS. Poor performance from the administrating authority may result in financial penalties or incorrect calculation and payment of benefits. Failure on behalf of other Scheme Employers to meet the requirements of the administration strategy can result in the levying of fines.

#### 7 FREEDOM OF INFORMATION/DATA PROTECTION CONSIDERATIONS

7.1 This report does not contain any information which will not be made publically available by being published on the Council's Pension Fund website.

#### CONTACT OFFICER:

Nigel Cook – Head of Pensions and Treasury Corporate Resources Department, ext. 62552.

# **Croydon Council**

REPORT TO:	Local Pension Board 19 October 2017
SUBJECT:	Public service governance and administration survey
LEAD OFFICER:	Nigel Cook, Head of Pensions and Treasury
CABINET MEMBER	Councillor Simon Hall
	Cabinet Member for Finance and Treasury
WARDS:	ΑΙΙ

#### WARDS:

#### CORPORATE PRIORITY/POLICY CONTEXT:

Sound Financial Management: The Pension Board is charged with helping deliver the effective administration of the Local Government Pension Scheme. The Pension Regulator represents another key component in the system of checks and controls.

FINANCIAL SUMMARY: Poor administration may ultimately lead to incorrect calculation or payment of benefits or indeed financial penalties.

## FORWARD PLAN KEY DECISION REFERENCE NO .: N/A

#### 1 RECOMMENDATIONS

1.1 The Board is asked to note the findings of the Public Service Governance and Administration Survey undertaken by the Pension Regulator referenced by this report.

## 2 EXECUTIVE SUMMARY

2.1 This report invites the Board to consider the Pension Regulator's findings following the most recent survey of public sector pension schemes.

## 3 DETAIL

- 3.1 The Pensions Regulator is charged with regulating the governance and administration of public service pension schemes, which provide pensions for civil servants, the judiciary, local government, teachers, health service workers, members of fire and rescue services, members of police forces and members of the armed forces.
- 3.2 The Regulator's Code of Practice no. 14 sets out the standards of conduct and practice expected. Where standards are not being met and issues are not being resolved it considers enforcement action, including the use of improvement notices and civil penalties. To provide a focus for the work programme of the Regulator's office a survey of public service pension schemes was undertaken in autumn 2016 to assess how they were being run. This built on a previous survey in summer 2015, and delved deeper into key risks and why some schemes are still struggling to improve.
- 3.3 This survey achieved a 90% response rate, covering 98% of membership, which support robust conclusions. The survey supports the assessment that the top risks in this landscape are:
  - Scheme Governance;
  - Record-keeping;
  - Internal controls; and
  - Member communications.
- 3.4 The report appended sets out how the Regulator has interpreted the findings, their expectations of those involved in running the schemes and what the Regulator's office will be doing over the next year to address these issues. The Board is invited to note these findings and consider an appropriate response.

#### 4 FINANCIAL CONSIDERATIONS

4.1 This report provides information relating to the administration of the LGPS. Poor performance from the administrating authority may result in financial penalties or incorrect calculation and payment of benefits. Failure on behalf of other Scheme Employers to meet the requirements of the administration strategy can result in the levying of fines.

#### 5 FREEDOM OF INFORMATION/DATA PROTECTION CONSIDERATIONS

5.1 This report does not contain any information which will not be made publically available by being published on the Council's Pension Fund website.

# CONTACT OFFICER:

Nigel Cook – Head of Pensions and Treasury Corporate Resources Department, ext. 62552.

# Appendices

Appendix A: Public service governance and administration survey Summary of results and commentary, May 2017

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# Public service governance and administration survey

Summary of results and commentary

The Pensions Regulator

# Background

We regulate the governance and administration of public service pension schemes, which provide pensions for civil servants, the judiciary, local government, teachers, health service workers, members of fire and rescue services, members of police forces and members of the armed forces. These schemes cover over 16.5 million memberships, and 24,000 employers.



Our Code of Practice no. 14 sets out the standards of conduct and practice we expect, and we provide practical guidance on how to comply with legal requirements. It can be viewed at www.tpr.gov.uk/code14. We open cases based on the risks we see in schemes and in response to breach of law and whistle blowing reports. Where standards are not being met and issues are not being resolved we consider enforcement action, including the use of improvement notices and civil penalties.

To help us focus our efforts, we surveyed public service pension schemes in autumn 2016 to assess how they were being run. This built on a previous survey in summer 2015, and delved deeper into key risks and why some schemes are still struggling to improve.

We achieved a 90% response rate, covering 98% of membership, which allows us to draw robust conclusions. The survey supports our existing assessment that the top risks in this landscape are around scheme governance, record-keeping, internal controls and member communications. This report sets out how we have interpreted the findings, our expectations of those involved in running the schemes and what we will be doing over the next year to address these issues. It accompanies the full research report which sets out the responses to all survey questions.



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# Scheme governance

Good governance is essential to pension schemes delivering good member outcomes. This is a key focus for us, as set out in our recent discussion paper on 21st century trusteeship and governance, which can be read at www.tpr.gov.uk/21c-trustee.

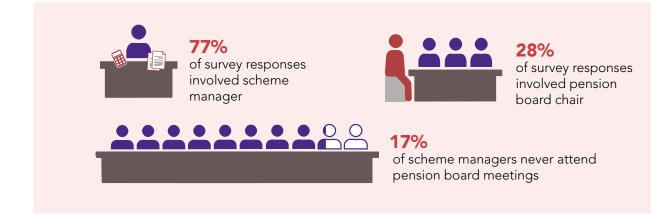
Public service pension schemes are governed differently to other occupational pension schemes. They do not have trustees. Instead the overall management and/or administrative responsibility for the schemes sits with scheme managers. Scheme managers are supported by pension boards, which assist them in complying with their legal duties.

Scheme managers should be fully aware of their duties. While in practice many delegate specific activities (such as member record-keeping) to other parties, they remain accountable for their scheme, in the same way that trustees of private sector schemes are accountable. Most enforcement action we take is likely to be against scheme managers.

Pension board members have a key role to play in supporting scheme managers. We expect scheme managers to use this resource, and for pension boards to take an active role in identifying risks and driving forward improvements, in particular in those areas set out below: record-keeping, internal controls and member communications.

We are concerned that a significant minority of scheme managers and pension board members may not be effective in, or even fully aware of, their governance duties:

- ▶ 23% of survey responses were completed without involving the scheme manager, who is ultimately accountable for most of the legal requirements. The pension board chair was involved in only 28% of survey responses, and other pension board members in only 21%.
- Over a quarter (27%) of scheme managers do not attend pension board meetings regularly, and 17% never attend.
- Our discussions with scheme managers, pension boards and other stakeholders have highlighted some gaps in understanding the roles and responsibilities of various parties involved in public service pension schemes, particularly pension boards.



Over the coming year we will continue to focus on improving governance in public service pension schemes. As part of our 21st century trusteeship and governance work, we will provide clarity on the roles and responsibilities of those involved in running these schemes. We will clearly set out the standards we expect of all parties and provide tools they can use to meet the standards. We will continue to educate scheme managers and pension boards through online tools and face-to-face, and support initiatives to create peer networks and share best practice. Where appropriate, we will work with scheme advisory boards and other stakeholders to reach disengaged scheme managers.

# **Record-keeping**

Failure to maintain complete and accurate member records can affect a scheme's ability to carry out basic functions like paying the right members the right benefits at the right time. Good record-keeping became even more critical when the public service schemes introduced career average benefits.

Record-keeping issues in public service schemes are well known and it is not surprising that over a third (36%) of survey respondents identified record-keeping as a top risk to their scheme.





had done data review in last 12 months



**18%** had put an improvement plan in place

We have made our expectations clear. All schemes should do an annual data review, and put a plan in place to put things right if required:

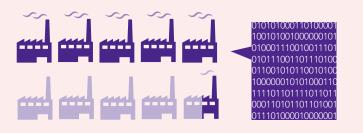
- ▶ While most schemes (79%) had completed a review in the last year, the survey raises concerns about how effective these data reviews are. Over a third (35%) of schemes that had completed a review did not identify any issues, which is questionable in such large and complex schemes.
- The survey shows that only 18% of schemes had put an improvement plan in place. In addition, the improvement plans we have seen are of varying quality.

To ensure record-keeping failures are identified and tackled effectively, we will provide additional education in 2017, including guidance on developing a good data improvement plan. We will also set out more clearly our expectations of scheme managers regarding data security.

We will consider enforcement action where scheme managers fail to demonstrate that they are taking appropriate steps to improve their records, including having a robust improvement plan in place. From 2018 we will require scheme managers to report on their record-keeping standards in the scheme return, so we can more effectively intervene where they are failing in their duties.



Out of 24,000 employers, only 55% provide good data as a matter of course





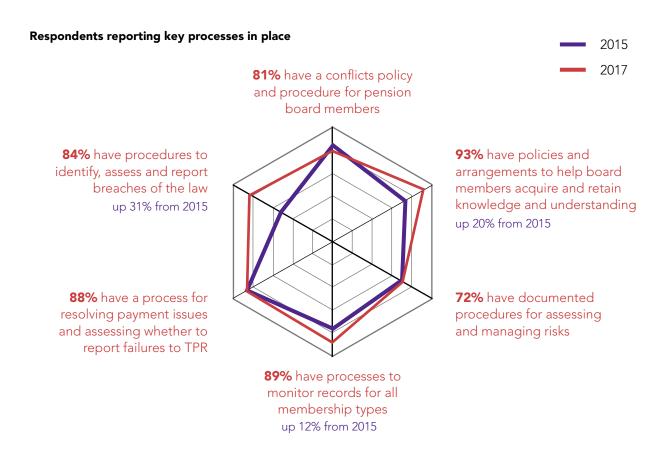
**1** in **5** identified employer compliance as a barrier to improving governance and administ barrier to improving governance and administration

The survey also highlights that the quality of data provided by employers remains an issue – only 55% of employers provide good data as a matter of course. 23% of respondents identify employer compliance as a top risk, and 20% as a barrier to improving the governance and administration of their scheme.

Scheme managers should work with employers to ensure processes are effective and fit for purpose, and take action to rectify issues in the first instance. But we can intervene where required – our recent report on the Teachers' Pension Scheme, at www.tpr.gov.uk/section-89, is an illustration of where we have done so. We will also promote good practice where we identify this in public service and other pension schemes.

# **Internal controls**

Survey respondents were asked to confirm if they had a number of key processes in place which we would expect to see in a well run scheme.



Overall, the proportion of schemes with these processes in place is increasing. Of particular note was a marked improvement in schemes with processes to identify, assess and report breaches of the law (up 31 percentage points) – an area we highlighted in last year's survey commentary.

However, some concerning gaps remain:

- 28% of schemes could not confirm they had risk processes in place and 30% are potentially operating without a risk register.
- ▶ Though scheme managers, pension board members and other parties have a duty to report breaches of the law to us in certain circumstances, 16% of schemes could still not confirm if they had processes in place to do so.

These gaps are mainly in locally-administered firefighters' and police pension schemes. We will focus our face-to-face education on these schemes and work with scheme advisory boards where appropriate to drive real improvements in the coming year.



Across the landscape we will continue to promote our existing educational material, in particular our internal controls checklist and example risk register (www.tpr.gov.uk/ps-risk) and guidance on reporting breaches (www.tpr.gov.uk/ps-breaches). Where we open cases, we will work with the schemes involved to resolve gaps in their risk and breach of law processes. When considering action or setting fines we will take into account a party's co-operation with us, and their efforts to put things right. Therefore, those who fail to report breaches to us quickly could receive a higher penalty for a breach, and an additional penalty for a failure to report. You can find further information in our draft monetary penalty policy at www.tpr.gov.uk/ps-monetary.

In addition to key processes, the survey asked scheme managers how they monitored and managed the performance of their administrators. Respondents typically used several methods, in particular meetings or receiving reports from them. We have some concerns around the lower use of service level agreements (SLAs) for in-house administrators (43%) compared to those administered by a third party (86%), and the low use of penalties where contractual terms or service standards are not met (14% of schemes). As part of our work on 21st century trusteeship and governance, we will clarify our expectations in this area and set out good practice on working with administrators.

# **Member communications**

Public service schemes must provide annual benefit statements to active members by a specific deadline, generally 31 August. The statements provide members with a view of the pension they have built up to date and enable them to effectively plan or make decisions about retirement.

Only 43% of respondents reported that all their members received their statements on time. Overall 21% of members did not receive their statements on time. This aligns with our experience – the failure to issue annual benefit statements accounted for the majority of breach of law reports relating to public service pension schemes in 2016.



**21%** of members did not receive their annual benefit statements on time

The reasons for this are often complex, including issues with IT systems, poor data, and difficulties associated with introducing career average benefits. Through our case work, we identified some lessons and best practice tips for issuing statements, which we set out in a 2016 quick guide that can be viewed at www.tpr.gov.uk/ps-comms.

We recognise that public service pension schemes faced challenges meeting their new duties initially. However, we expect schemes to have made significant progress by now. We expect member outcomes, in particular the proportion of members who receive their statements on time, to improve dramatically. Our tolerance for schemes' shortcomings, particularly in the areas identified in this report, is reducing.



# **Taking action**

Scheme managers should be aware that we are more likely to move to use of our enforcement powers this year. We have, and will, take enforcement action where scheme managers have not taken sufficient action to address issues or meet their duties. Consistent with our compliance and enforcement policy (found at www.tpr.gov.uk/strategy), we will publish reports of our regulatory activities (including enforcement activity) to encourage higher standards.

#### Public service governance and administration survey

Summary of results and commentary

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The Pensions Regulator

# Croydon Council

REPORT TO:	Local Pension Board
	19 October 2017
SUBJECT:	Implementation of the Markets in Financial Instruments Derivative (MiFID II)
LEAD OFFICER:	Nigel Cook Head of Pensions and Treasury
CABINET MEMBER	Councillor Simon Hall Cabinet Member for Finance and Treasury
WARDS:	All

#### CORPORATE PRIORITY/POLICY CONTEXT:

Sound Financial Management: This report sets out the process by which the Pension Fund should react to changes in the regulated financial environment as it relates to Pension Fund Investments.

## FINANCIAL SUMMARY:

These changes go to the heart of the investment process and therefore have the potential to significantly impact upon the viability of the local government pension scheme.

# FORWARD PLAN KEY DECISION REFERENCE NO.: N/A

# 1. **RECOMMENDATIONS**

1.1 The Board is asked to note the steps adopted by the Pensions Committee to ensure that the Pension Fund can successfully elect to be recognised as a professional investor following the adoption of MiFID II in January 2018.

# 2. EXECUTIVE SUMMARY

2.1 This report outlines the impact of the implementation of the Markets in Financial Instrument Directive 2014/65 ("MiFID II") and in particular the risk to the administering authority in delaying electing up to professional client status on 3rd January 2018 and sets out the steps that the committee agreed to take to elect for professional client status.

## 3 DETAIL

#### Context

- 3.1 The Markets in Financial Instruments Directive (MiFID) is the EU legislation that regulates firms who provide services to clients linked to 'financial instruments' (shares, bonds, units in collective investment schemes and derivatives), and the venues where those instruments are traded. The new MiFID II environment is set to commence on 3rd January 2018, having been delayed by a year due to slower than anticipated progress in a number of key areas.
- 3.2 This new directive introduces a key change affecting Local Authorities. Under the new regime, Local Authorities will be deemed "Retail" clients by default. They will have the option to "opt-up" to "Professional" client status, or remain as "Retail". In order to opt-up, clients will need to meet qualitative and quantitative test criteria. These criteria have been relaxed, following lobbying on behalf of local government, to recognise the status of the local government pension scheme.
- 3.3. Under the current UK regime, local authorities are automatically categorised as 'per se professional' clients in respect of non-MiFID scope business and are categorised as 'per se professional' clients for MiFID scope business if they satisfy the MiFID Large Undertakings test.
- 3.4. Following the introduction of the Markets in Financial Instrument Directive 2014/65 ("MiFID II") from 3 January 2018, firms will no longer be able to categorise a local public authority as a 'per se professional client' or elective eligible counterparty (ECP) for both MiFID and non-MiFID scope business. Instead, all local authorities must be classified as "retail clients" unless they are opted up by firms to an 'elective professional client' status.
- 3.5 Furthermore, the Financial Conduct Authority (the FCA) has exercised its discretion to adopt gold-plated opt-up criteria for the purposes of the quantitative opt-up criteria, which local authority clients must satisfy in order for firms to reclassify them as an elective professional client.

#### **Potential impact**

- 3.6. A move to retail client status would mean that all financial services firms like banks, brokers, advisers and fund managers will have to treat local authorities the same way they do non-professional individuals and small businesses. That includes a raft of protections ensuring that investment products are suitable for the customer's needs, and that all the risks and features have been fully explained. This provides a higher standard of protection for the client but it also involves more work and potential cost for both the firm and the client, for the purpose of proving to the regulator that all such requirements have been met. Appendix A provides more detail of these protections.
- 3.7 Such protections would come at the price of local authorities not being able to access the wide range of assets needed to implement an effective, diversified investment strategy. Retail status would significantly restrict the range of financial institutions and instruments available to authorities. Many institutions currently servicing the LGPS are not authorised to deal with retail clients and may not wish to undergo the required changes to resources and permissions in order to do so.
- 3.8 Even if the institution secures the ability to deal with retail clients, the range of

instruments it can make available to the client will be limited to those defined under FCA rules as 'non-complex' which would exclude many of the asset classes currently included in LGPS fund portfolios. In many cases managers will no longer be able to even discuss ('promote') certain asset classes and vehicles with the authority as a retail client.

#### Election for professional client status

- 3.9. MiFID II allows for retail clients which meet certain conditions to elect to be treated as professional clients (to 'opt up'). There are two tests which must be met by the client when being assessed by the financial institution: the quantitative and the qualitative test.
- 3.10 The Local Government Pension Scheme Advisory Board (SAB) and the Local Government Association (LGA) along with the Department of Communities and Local Government (DCLG) and the Investment Association (IA) have successfully lobbied the FCA to make the test better fitted to the unique situation of local authorities.
- 3.11. The new tests recognise the status of LGPS administering authorities as providing a 'pass' for the quantitative test while the qualitative test can now be performed on the authority as a collective rather than an individual. A summary of and extracts from the FCA policy statement which set out these new tests is attached as Appendix B.
- 3.12. The election to professional status must be completed with all financial institutions prior to the change of status on 3rd January 2018. Failure to do so by local authorities would result in the financial institution having to take 'appropriate action' which could include a termination of the relationship at a significant financial risk to the authority.
- 3.13. The SAB and the LGA have worked with industry representative bodies including the Investment Association, the British Venture Capital Association (BVCA) and others to develop a standard opt-up process with letter and information templates. This process should enable a consistent approach to assessment and prevent authorities from having to submit a variety of information in different formats.
- 3.14. A flowchart of the process is attached as Appendix C and the letter and information templates are attached as Appendices D and E.
- 3.15. Applications can be made in respect of either all of the services offered by the institution (even if not already being accessed) or a particular service only. A local authority may wish to do the latter where the institution offers a wide range of complex instruments which the authority does not currently use and there is no intention to use the institution again once the current relationship has come to an end, for example, if the next procurement is achieved via the LGPS pool. It is recommended that officers determine the most appropriate basis of the application, either via full or single service.
- 3.16. Authorities are not required to renew elections on a regular basis but will be required to review the information provided in the opt-up process and notify all institutions of any changes in circumstances which could affect their status, for example, if the membership of the committee changed significantly resulting in a loss of experience, or if the relationship with the authority's investment advisor was

terminated.

#### LGPS pools

- 3.17. LGPS pools will be professional investors in their own right so will not need to opt up with the external institutions they use. Local authorities will however need to opt up with their LGPS pool in order to access the full range of services and subfunds on offer.
- 3.18. In some circumstances, in particular where the pool only offers access to fund structures such as ACS, the pool could use 'safe harbour' provisions resulting from local authorities continuing to be named as professional investors in both the Financial Promotion Order (the "FPO") or in the Financial Services and Markets Act 2000 (Promotion of Collective Investment Schemes) (Exemptions) Order (the "PCISO"). These provisions would enable the promotion and potential sale of units in fund structures to local authorities as retail investors.
- 3.19. Elections to professional status will be needed for every financial institution that the authority uses outside of the pool, both existing and new, together with a continuing review of all elections. If all new purchases are made via fund structures within the pool then no new elections will be required, only an ongoing review of the elections made with the pool and any legacy external institutions, the number of which would reduce as assets are liquidated and cash transferred.

#### **Next steps**

- 3.20. In order to continue to effectively implement the authority's investment strategy after 3rd January 2018, applications for election to be treated as a professional clients should be submitted to all financial institutions with whom the authority has an existing or potential relationship in relation to the investment of the pension fund.
- 3.21 Following the decision by the Pensions Committee on 19 September, 2017, to delegate to the Executive Director of Resources (Section 151 Officer) the authority to make applications for elected professional client status on the authority's behalf and to determine the nature of the application on either full or single service basis, officers have written to all of the pension fund managers with Pension Fund investments.
- 3.22. Including the Fund's custodian and investment advisors this represents 17 firms. 12 of these companies have now been formally written to to request that the Pension Fund be considered as elective professional investors from January 2018. An evidence pack to support that request is being prepared. Those firms that have been contacted are engaged with the process and a positive outcome is anticipated.

# 4 FINANCIAL CONSIDERATIONS

4.1 The implementation of MiFID II (Markets in Financial Instruments Directive) reclassifies local and public authorities as retail investors from 3rd January 2018. Such a reclassification would severely limit both the financial instruments and providers available to authorities for pensions purposes which could be both costly and reduce the potential for returns.

## 5. OTHER CONSIDERATIONS

5.1 Other than the considerations referred to above, there are no customer Focus, Equalities, Environment and Design, Crime and Disorder or Human Rights considerations arising from this report

# CONTACT OFFICER:

Nigel Cook, Head of Pensions Investment and Treasury, Resources department, ext. 62552.

#### **APPENDICES:**

Appendix A – Retail client protections

Appendix B – Summary of FCA policy statement

Appendix C – Opt up process flowchart

Appendix D – Opt up letter template

Appendix E – Opt up information template

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#### Warnings - loss of protections as a Professional Client

Professional Clients are entitled to fewer protections under the UK and EU regulatory regimes than is otherwise the case for Retail Clients. This document contains, for information purposes only, a summary of the protections that you will lose if you request and agree to be treated as a Professional Client.

#### 1. Communicating with clients, including financial promotions

As a Professional Client the simplicity and frequency in which the firm communicates with you may be different to the way in which they would communicate with a Retail Client. They will ensure however that our communication remains fair, clear and not misleading.

#### 2. Information about the firm, its services and remuneration

The type of information that the firm provides to Retail Clients about itself, its services and its products and how it is remunerated differs to what the firm provides to Professional Clients. In particular,

- (A) The firm is obliged to provide information on these areas to all clients but the granularity, medium and timing of such provision may be less specific for clients that are not Retail Clients; and
- (B) there are particular restrictions on the remuneration structure for staff providing services to Retail Clients which may not be applicable in respect of staff providing services to Professional Clients;
- (C) the information which the firm provides in relation to costs and charges for its services and/or products may not be as comprehensive for Professional Clients as it would be for Retail Clients, for example, they are required when offering packaged products and services to provide additional information to Retail Clients on the risks and components making up that package; and
- (D) when handling orders on behalf of Retail Clients, the firm has an obligation to inform them about any material difficulties in carrying out the orders; this obligation may not apply in respect of Professional Clients.

#### 3. Suitability

In the course of providing advice or in the course of providing discretionary management services, when assessing suitability for Professional Clients, the firm is entitled to assume that in relation to the products, transactions and services for which you have been so classified, that you have the necessary level of experience and knowledge to understand the risks involved in the management of your investments. The firm will assess this information separately for Retail Clients and would be required to provide Retail Clients with a suitability report.

#### 4. Appropriateness

For transactions where the firm does not provide you with investment advice or discretionary management services (such as an execution-only trade), it may be required to assess whether the transaction is appropriate. In respect of a Retail Client, there is a specified test for ascertaining whether the client has the requisite investment

knowledge and experience to understand the risks associated with the relevant transaction. However, in respect of a Professional Client, the firm is entitled to assume that they have the necessary level of experience, knowledge and expertise to understand the risks involved in a transaction in products and services for which they are classified as a Professional Client.

#### 5. **Dealing**

A range of factors may be considered for Professional Clients in order to achieve best execution (price is an important factor but the relative importance of other different factors, such as speed, costs and fees may vary). In contrast, when undertaking transactions for Retail Clients, the total consideration, representing the price of the financial instrument and the costs relating to execution, must be the overriding factor in any execution.

#### 6. **Reporting information to clients**

For transactions where the firm does not provide discretionary management services (such as an execution-only transactions), the timeframe for our providing confirmation that an order has been carried out is more rigorous for Retail Clients' orders than Professional Clients' orders.

#### 7. Client reporting

Investment firms that hold a retail client account that includes positions in leveraged financial instruments or contingent liability transactions shall inform the Retail Client, where the initial value of each instrument depreciates by 10% and thereafter at multiples of 10%. These reports do not have to be produced for Professional Clients.

#### 8. **Financial Ombudsman Service**

The services of the Financial Ombudsman Service may not be available to you as a Professional Client.

#### 9. **Investor compensation**

Eligibility for compensation from the Financial Services Compensation Scheme is not contingent on your categorisation but on how your organisation is constituted. Hence, depending on how you are constituted you may not have access to the Financial Services Compensation Scheme.

#### 10. Exclusion of liability

The FCA rules restrict the firm's ability to exclude or restrict any duty of liability which the firm owes to Retail Clients more strictly than in respect of Professional Clients.

#### 11. **Trading obligation**

In respect of shares admitted to trading on a regulated market or traded on a trading venue, the firm may, in relation to the investments of Retail Clients, only arrange for such trades to be carried out on a regulated market, a multilateral trading facility, a systematic internaliser or a third-country trading venue. This is a restriction which may not apply in respect of trading carried out for Professional Clients.

#### 12. Transfer of financial collateral arrangements

As a Professional Client, the firm may conclude title transfer financial collateral arrangements with you for the purpose of securing or covering your present or future, actual or contingent or prospective obligations, which would not be possible for Retail Clients.

#### 13. Client money

The requirements under the client money rules in the FCA Handbook (CASS) are more prescriptive and provide more protection in respect of Retail Clients than in respect of Professional Clients.

It should be noted that at all times you will have the right to request a different client categorisation and that you will be responsible for keeping the firm informed of any change that could affect your categorisation as a Professional Client.

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# FCA Markets in Financial Instruments Directive II Implementation – Policy Statement II

The matters relating to the reclassification of local and public authorities as retail are covered in Chapter 8 pages 64 to 74 of the full document <u>https://www.fca.org.uk/publication/policy/ps17-14.pdf</u>

Highlights (see highlighted sections following for context)

- 1. Firms may take a collective view of the expertise, experience and knowledge of committee members, taking into account any assistance from authority officers and external advisers where it contributes to the expertise, experience and knowledge of those making the decisions
- 2. Governance and advice arrangements supporting those individuals can inform and contribute to the firm's assessment
- 3. Adherence to CIPFA Codes or undertaking other relevant training or qualifications may assist in demonstrating knowledge and expertise as part of the qualitative test
- 4. Rules will add a fourth criterion that the client is subject to the LGPS Regulation for their pension administration business. Local authorities must continue to meet the size requirement, as well as one of the two previous criteria or the new fourth criterion
- 5. Compliance with the LGPS Regulations, including taking proper advice, will contribute to the assessment of knowledge and expertise of the local authority client when making decisions
- 6. Retain the 10 transactions on average per quarter test as one of the four available criteria for enabling a local authority body to opt up.
- Firms may reasonably assess that a professional treasury manager has worked in the financial sector for at least one year, if their role provides knowledge of the provision of services envisaged
- 8. Changed the portfolio size threshold to £10m
- Proposed transitional arrangements that would allow investment firms to re-assess the categorisation of local authority clients between the 3 July 2017 implementation deadline and 3 January 2018 are being taken forward

#### Page 67 Our response on the qualitative test

MiFID II requires the qualitative test to be applied to local authorities seeking to opt-up to professional client status, with the test itself unchanged from MiFID. It is important that an investment firm is confident that a client can demonstrate their expertise, experience and knowledge such that the firm has gained a reasonable assurance that the client is capable of making investment decisions and understanding the nature of risks involved in the context of the transactions or services envisioned.

COBS 3.5.4 requires that the qualitative test should be carried out for the person authorised to carry out transactions on behalf of the legal entity. 'Person' in this context may be a single person or a group of persons. We understand that the persons within a local authority who invest on behalf of pension funds are elected officials acting as part of a pensions committee. In those circumstances, firms may take a collective view of the expertise, experience and knowledge of committee members, taking into account any assistance from authority officers and external advisers where it contributes to the expertise, experience and knowledge of those making the decisions. We also understand that typically the person(s) within local authorities who invest the treasury reserves of those authorities are likely to be officers of the authorities, who are delegated authority from elected members and act under an agreed budget and strategy.

Given different governance arrangements, we cannot be prescriptive, but we would stress the importance of firms exercising judgement and ensuring that they understand the arrangements of the local authority and the clear purpose of this test. It remains a test of the individual, or

respectively the individuals who are ultimately making the investment decisions, but governance and advice arrangements supporting those individuals can inform and contribute to the firm's assessment.

We agree that adherence to CIPFA Codes or undertaking other relevant training or qualifications may assist in demonstrating knowledge and expertise as part of the qualitative test.

# Page 68 Our response on the quantitative test – approach for Local Government Pension Schemes (LGPS)

We recognise that local authority pension schemes are established within the framework of the LGPS Regulations and are subject to the oversight of the Pensions Regulator, as well as the broader public policy in MiFID II, such as ensuring that local authority pension schemes receive appropriate investment services, and that they understand the costs and risks involved with such service.

Some expressed concerns about interpreting the quantitative criteria in light of the common governance of local authority pension scheme administration, and recognise that the drafting of our proposed rules was not sufficient to achieve our policy intention of allowing all local authorities administering LGPS pension funds to have the ability to successfully opt up. Therefore, our rules will add a fourth criterion that the client is subject to the LGPS Regulation for their pension administration business. Local authorities must continue to meet the size requirement, as well as one of the two previous criteria or the new fourth criterion. This will assist all local authority pension fund administrators who wish to opt-up to meet the quantitative test, but maintain the need for local authorities to qualitatively demonstrate their sophistication to become professional clients. We agree with views that compliance with the LGPS Regulations, including taking proper advice, will contribute to the assessment of knowledge and expertise of the local authority client when making decisions.

# Page 69 Our response on the quantitative test – undertaking 10 transactions on average per quarter

We accept that some local authorities will not be able to meet this part of the quantitative test (particularly when investing pension funds). However, it continues to be our view that regular and recent experience of carrying out relevant transactions remains a useful proxy for assessing sophistication. We have received no arguments against this view, and so confirm that we will retain this test as one of the four available criteria for enabling a local authority body to opt up.

While theoretically this criterion could be 'gamed' by firms and clients by churning portfolios, we believe it is an unlikely course of action for local authorities who are accountable to the electorate and have specific statutory duties requiring prudent management of their financial affairs. In future, we could scrutinise any firm who appeared to be recommending this course of action to its client and question whether the firm was acting in the client's best interest and whether the firm believed that an artificially higher number of trades contributed to the expertise, experience and knowledge of their client.

# Page 70 Our response on the quantitative test – employment in the financial sector for at least 1 year in a professional position

We accept we could be clearer about who this test is applied to, while ensuring it can be applied flexibly to different governance arrangements. We also recognise that employment in the financial sector is a criterion that can only apply to a natural person.

In response, we have amended the proposed drafting in COBS 3.5.3BR(b)(ii) to note that 'the person authorised to carry out transactions on behalf of the client works or has worked in the financial sector for at least one year in a professional position, which requires knowledge of the provision of services envisaged'. This should allow local authorities to delegate authority to make investment decisions on their behalf to professional staff with at least one year's experience. We recognise that this redrafted criterion may not be useful for assessing the collective decision making involved in investing local authority pension funds. However, we think this will be less problematic given our new fourth criterion aimed at LGPS administering authorities.

We do not interpret the term 'financial sector' in a limited way for the purposes of COBS 3.5.3BR(2)(b)(ii), and firms may reasonably assess that a professional treasury manager has worked in the financial sector for at least one year, if their role provides knowledge of the provision of services envisaged. This meets the purpose of the test, to ensure the person acting on behalf of a client has the expertise, experience and knowledge necessary in relation to the investment or service being sold and the risks involved.

#### Page 71 Our response on the quantitative test – portfolio size threshold

We have changed the portfolio size threshold to £10m. This follows further data and case studies provided by local authorities, Department for Communities and Local Government (DCLG) new data, and wider CP responses.

We believe £10m is closer to our policy goal of restricting the ability of the smallest, and by implication the least sophisticated, local authorities (town and parish councils, and the smallest county and district councils) to opt-up, but giving larger ones the ability to do so more readily, (provided they meet the other criteria).

Based on the number of local authorities we estimated were investing in MiFID scope instruments and understanding the quoted portfolio size in the DCLG dataset for 2014/15, in CP16/29 we estimated that 63 additional local authorities would not be able to opt-up to professional client status for the purposes of engaging in MiFID business as a result of our consulted upon policy.

At a £15m portfolio size threshold, this increased to 78 additional local authorities which would not be able to opt-up to professional client status for the purposes of engaging in MiFID business when we used the new 2015/16 DCLG dataset.

Applying the £10m threshold to data over the following years:

2014/15 - 27 local authorities would not be able to opt-up to professional client status; and the estimated one-off costs for investment firms would decrease from £1.7m to £0.8m and on-going costs from £0.8m to £0.3m.

2015/16 - 42 local authorities would not be able to opt-up, and the one-off costs for investment firms would decrease from £2.0m to £1.1m, and on-going costs would reduce from £0.9m to £0.5m.47

While a local authority's ability to borrow extra funds to 'game' this requirement may be possible, it is questionable whether local authorities would be able to justify this approach while at the same time making budgets and investment strategies available for public scrutiny.

#### Page 74 Our response on transitional arrangements

MiFID II gives us very limited discretion with regard to transitional arrangements for applying these rules in respect of local authorities and provides no ability to extend the deadline for compliance with this requirement beyond 3 January 2018. We consulted in CP16/43 on proposed transitional arrangements that would allow investment firms to re-assess the categorisation of local authority clients between the 3 July 2017 implementation deadline and 3 January 2018. These proposals are being taken forward (see Chapter 24). However, firms will not be expected to re-consider categorisation of existing clients other than local authorities, where MiFID II rules are the same as existing MiFID rules transposed at COBS 3.

Otherwise, we have made further consequential drafting changes to transitional provisions at COBS TP 1 that were added when MiFID was implemented in 2007, but that are no longer carried across into MiFID II.

More generally, COBS 3.5.8G notes that professional clients have the responsibility to keep investment firms informed about any changes that affect their current categorisation. Further, at COBS 3.5.9R, if the firm becomes aware that the client no longer fulfils the initial conditions that made the client eligible to be an elective professional client, it must take "appropriate action". Neither MiFID II, nor our rules specify what 'appropriate action' is, which will depend on the facts of the case and what would be in the client's best interest. Firms must exercise judgement and consider what would be in the best interests of the client. For example, if a client no longer meets the quantitative test to

opt up to professional client status, a firm may decide it is appropriate to cease providing investment services but to do so in a way that minimises losses to the client.

# APPENDIX C

#### UK Local Authority Client Opt-Up Process

STAGES	TIMELINE	GUIDANCE
Preparatory Stage Finalise standard opt-up process	End July 2017	<ul> <li>(i) Finalise industry standard quantitative and qualitative questionnaire;</li> <li>(ii) Finalise request and consent letter from Local Authority to be opted-up; and</li> <li>(iii) Finalise response letter from investment firms agreeing to the opt-up.</li> </ul>
Stage 1 Local authorities to complete letter and questionnaire and send to investment firms	August – September 2017	Local authorities to complete and send investment firms: (i) request and consent letter to be opted-up to professional client status; and (ii) completed quantitative and qualitative questionnaire (to allow investment firms to satisfy themselves that the local authority passes the qualitative test).
Stage 2 Investment Firms to validate the information and run the client status assessment	September – October 2017	Investment firms to validate information received from local authorities to determine information is (i) sufficient; and (ii) appropriate. Assess the information received by the local authority and confirm that it: (i) has provided the request and consent letter to be treated as a professional client; and (ii) passes (i) the quantitative test and (ii) the qualitative test Log and store the local authority information and the results of the internal assessment.
<u>Stage 3</u> Dispatch the confirmation letter to LA clients confirming professional client status	October 2017	If a local authority has provided the request and consent letter and has satisfied the requirements for both: (i) the quantitative test; and (ii) the qualitative test, send a letter confirming the classification of the client as a professional client.
<u>Stage 4</u> Client re- categorisation	3 January 2018	Once the steps above are complete, as of 3 January 2018, the firm may continue to treat the local authority as a professional client.

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#### Letter requesting categorisation as an elective professional client

[ON [AUTHORITY] HEADED PAPER] [Manager name] [Manager address] [Date]

Dear [•]

#### Request to be treated as a professional investor

I am writing to you ahead of the implementation in the UK of the Markets in Financial Instruments Directive (2014/65/EU) (MiFID II). I have been authorised by NAME OF AUTHORITY (the "Local Authority") to inform you that, in its capacity as an administering authority of a local government pension scheme, it wishes to be treated as a professional client for the purpose of:

(a) any and all investment service(s) which it receives from you (the "Services"); and/or

(b) the promotion to us of, and investment in, any and all fund(s) managed or advised by you (the "Fund Promotions/Investments").

We understand you are required to categorise all of your clients as either professional clients or retail clients and that you currently categorise the Local Authority as a Professional Client ("Professional Client"). However as of 3 January 2018, under new rules deriving from MiFID II, you will be obliged to re-categorise the Local Authority as a Retail Client ("Retail Client") as regards receiving Services from you and/or as regards existing fund investments and any future Fund Promotions/Investments, unless you are satisfied you can otherwise treat the Local Authority as an elective Professional Client and opt-up the Local Authority to this particular client status.

I confirm and acknowledge that the Local Authority is aware that, being categorised as a Professional Client, it will not benefit from the protections and investor compensation rights set out in more detail in Schedule 1. In doing so, I confirm that the Local Authority has reviewed and considered the loss of these protections and rights very carefully and has, if it felt so appropriate, taken advice from legal, financial or other advisors.

I wish to inform you that the Local Authority wishes to be categorised as a Professional Client for the purposes of the Services and/or Fund Promotions/Investments, as applicable in its capacity as an administrating authority of the Local Government Pension Scheme.

Prior to re-categorising the Local Authority, as a Professional Client, I understand that you will be required to assess the Local Authority on certain quantitative and qualitative grounds. In order to facilitate this assessment, please find attached a completed questionnaire for your review and consideration.

Subject to you being reasonably assured that, as of 3 January 2018, the Local Authority satisfies the necessary quantitative and qualitative grounds and may be categorised as an elective Professional Client, the Local Authority confirms the following:

- (a) its request to be categorised as a Professional Client, in its capacity as an administrating authority of the Local Government Pension Scheme, in relation to the Services and/or Fund Promotions/Investments.
- (b) all information provided to you by us (for the purposes of facilitating your assessment of the Local Authority's request to be categorised as a Professional Client) is true, accurate and complete.

- (c) the Local Authority understands the contents of Schedule 1 which contains summaries of the protections and investor compensation rights, if any, that the Local Authority will lose once it is categorised as a Professional Client. Please note that I can confirm that the Local Authority is fully aware of the consequences of losing such protections and still wishes to apply to be categorised as Professional Client in respect of the Services and/or Fund Promotions/Investments.
- (d) the Local Authority has had sufficient time to consider the implications of categorisation as a Professional Client and has separately taken any legal, financial or other advice that it deems appropriate.
- (e) the Local Authority will inform you of any change that could affect its categorisation as a Professional Client. I also confirm that the Local Authority understands its responsibility to ask you for a higher level of protection if it is unable to properly assess or manage the risks involved with the investments comprised within the portfolio management mandates which you have been appointed to manage.
- (f) I acknowledge the Local Authority understands that you shall be permitted, in your sole discretion and without providing any reason, to re-categorise the client as a Retail client or cease to provide the Services or otherwise carry out any fund promotion to us or allow future investment in funds by us.

If you have any questions regarding this application please contact [name] on [number] or alternatively e-mail us at [email address].

Yours sincerely,

.....

[insert name and position] [Authority]

#### Schedule 1

#### Warnings - loss of protections for the Local Authority if categorised as a Professional Client

Professional Clients are entitled to fewer protections under the UK and EU regulatory regimes than is otherwise the case for Retail Clients. This Schedule contains, for information purposes only, a summary of the protections lost when requesting and agreeing to be treated as a Professional Client.

#### Part 1 – Loss of protections as a Professional Client when receiving Services

#### 1. Communicating with clients, including financial promotions

As a Professional Client the simplicity and frequency in which firms communicate with you may be different to the way in which we would communicate with a Retail Client. Firms will ensure however that their communication remains fair, clear and not misleading.

#### 2. Information about the firm, its services and remuneration

The type of information that a firm provides to Retail Clients about itself, its services and products and how it is remunerated differs to what it provides to Professional Clients. In particular,

- It is obliged to provide information on these areas to all clients but the granularity, medium and timing of such provision may be less specific for clients that are not Retail Clients;
- (B) the information which it provides in relation to costs and charges for its services and/or products may not be as comprehensive for Professional Clients as it would be for Retail Clients, for example, it is required when offering packaged products and services to provide additional information to Retail Clients on the risks and components making up that package; and
- (C) when handling orders on behalf of Retail Clients, it has an obligation to inform them about any material difficulties in carrying out the orders; this obligation may not apply in respect of Professional Clients.

#### 3. Suitability

In the course of providing advice or in the course of providing portfolio management services, when assessing suitability for Professional Clients, a firm is entitled to assume that, in relation to the products, transactions and services for which Professional Clients have been so classified, that they have the necessary level of experience and knowledge to understand the risks involved in the management of their investments. Firms cannot make such an assumption in the case of Retail Clients and must assess this information separately. Firms would be required to provide Retail Clients with a suitability report, where they provide investment advice.

#### 4. Appropriateness

For transactions where a firm does not provide investment advice or portfolio management services (such as an execution-only trade), a firm may be required to assess whether the transaction is appropriate for the client in question. In respect of a Retail Client, there is a specified test for ascertaining whether the client has the requisite investment knowledge and experience to understand the risks associated with the relevant transaction. However, in respect of a Professional Client, a firm is entitled to assume that they have the necessary level of experience, knowledge and expertise to understand the risks involved in a transaction in products and services for which they are classified as a Professional Client.

#### 5. Dealing

A range of factors may be considered for Professional Clients in order to achieve best execution (price is an important factor but the relative importance of other different factors, such as speed, costs and fees may vary). In contrast, when undertaking transactions for Retail Clients, the total consideration, representing the price of the financial instrument and the costs relating to execution, must be the overriding factor in determining best execution.

#### 6. **Reporting information to clients**

For transactions where a firm does not provide portfolio management services (such as an execution-only transactions), the timeframe for providing confirmation that an order has been carried out is more rigorous for Retail Clients' orders than Professional Clients' orders.

#### 7. Client reporting

Firms that manage a retail portfolio that includes positions in leveraged financial instruments or contingent liability transactions shall inform the Retail Client, where the initial value of each instrument depreciates by 10% and thereafter at multiples of 10%. These reports do not have to be produced for Professional Clients.

#### 8. **Financial Ombudsman Service**

The services of the Financial Ombudsman Service may not be available to you as a Professional Client.

#### 9. Investor compensation

Eligibility for compensation from the Financial Services Compensation Scheme is not contingent on your categorisation but on how your organisation is constituted. Your rights (if any) to make a claim under the Financial Services Compensation Scheme in the UK will not be affected by being categorised as a Professional Client.

#### 10. Exclusion of liability

A firms' ability to exclude or restrict any duty of liability owed to clients is narrower under the FCA rules in the case of Retail Clients than in respect of Professional Clients.

#### 11. **Trading obligation**

In respect of shares admitted to trading on a regulated market or traded on a trading venue, a firm may, in relation to the investments of Retail Clients, only arrange for such trades to be carried out on a regulated market, a multilateral trading facility, a systematic internaliser or a third-country trading venue. This is a restriction which may not apply in respect of trading carried out for Professional Clients.

#### 12. Transfer of financial collateral arrangements

As a Professional Client, a firm may conclude title transfer financial collateral arrangements for the purpose of securing or covering your present or future, actual or contingent or prospective obligations, which would not be possible for Retail Clients.

#### 13. Client money

The requirements under the client money rules in the FCA Handbook (CASS) are more prescriptive and provide more protection in respect of Retail Clients than in respect of Professional Clients.

# Part 2 – Loss of protections for the Local Authority as a potential investor if categorised as a Professional Client for the purposes of Fund Promotions

#### 1. **Fund promotion**

It is generally not permitted for firms to market alternative investment funds (AIFs) to investors who are Retail Clients (although there are certain limited exceptions to this rule). As a Professional Client, firms will (subject to complying with applicable marketing rules) be generally permitted to market shares or units in AIFs to you, without being subject to this restriction.

#### 2. Non-mainstream pooled investments

For the purposes of the UK regulatory regime, AIFs typically fall within the definition of an "unregulated collective investment scheme". The UK regulator considers unregulated collective investment schemes to be a high-risk investment, which are not generally suitable investments for Retail Clients. As such, firms are not permitted to promote investments in unregulated collective investment schemes to Retail Clients (although there are certain limited exceptions to this rule). As a Professional Client, firms will be generally permitted to promote an investment in unregulated collective investment schemes to schemes to you, without being subject to this restriction (and without making any assessment of whether the investment would be suitable or appropriate for you).

#### 3. Communicating with clients, including financial promotions

Detailed rules govern generally the form and content of financial promotions which are issued to investors who are Retail Clients. However, these detailed form and content rules apply less rigorously where a promotion is issued only to investors who are Professional Clients. As a Professional Client, firms will be generally permitted to issue promotions to you which do not satisfy the detailed form and content rules for Retail Clients. Firms must ensure however that communications remains fair, clear and not misleading.

#### 4. **Financial Ombudsman**

The services of the Financial Ombudsman Service may not be available to you as a Professional Client

#### 5. Investor compensation

Eligibility for compensation from the Financial Services Compensation Scheme is not contingent on your categorisation but on how your organisation is constituted. Your rights (if any) to make a claim under the Financial Services Compensation Scheme in the UK will not be affected by being categorised as a Professional Client.

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# APPENDIX E

#### **Elective Professional Client - Status Assessment**

NAME OF LOCAL AUTHORITY:	
CAPACITY: As administering authority of the local government pension scheme	
NAME OF OFFICIAL COMPLETING QUESTIONNAIRE:	
DATE:	

### **QUANTITATIVE TEST**

Answer questions (a) - (d) below. Please ensure that the detail forming the basis of the determination is recorded.

Please answer question (a) with a "Yes" / "No" answer	
<ul> <li>(a) Does the size of the local authority's financial instruments portfolio (including both cash deposits and financial instruments) for the purposes of its administration of a local government pension scheme exceed GBP 10,000,000?</li> <li>Portfolio size as at date:</li> </ul>	🗌 Yes 🗌 No
(b) Is the local authority an 'administering authority' of the Local Government Pension Scheme within the meaning of the version of Schedule 3 of The Local Government Pension Scheme Regulations 2013 or, (in relation to Scotland) within the meaning of the version of Schedule 3 of The Local Government Pension Scheme (Scotland) Regulations 2014 in force at 1 January 2018, and is acting in that capacity?	☐ Yes ☐ No
If the answer is "Yes" to question (b) above, it is not necessary to carry out the ass question (d) and the answer "N/A" can be given in both cases	essment in question (c) or
<ul> <li>(c) Has the local authority carried out transactions (in significant size) on the relevant market, at an average frequency of at least 10 per quarter for the previous four quarters (i.e. at least 40 investments on the relevant market in the last year)?</li> </ul>	☐ Yes ☐ No
<ul> <li>(d) Does the person authorised to carry out transactions on behalf of the local authority work or has that person worked in the financial sector for at least one year in a professional position, which requires knowledge of the provision of services envisaged?</li> </ul>	☐ Yes ☐ No ☐ N/A
Details of role:	

#### QUALITATIVE TEST

The "qualitative test" requires a firm to undertake an assessment of the **expertise**, **experience and knowledge** of the local authority, in order for the firm to be reasonably assured, in light of the nature of the transactions or services envisaged, that the local authority is capable of **making its own investment decisions** and **understanding the risks involved**<sup>1</sup>.

In order for a firm to undertake the assessment required for the purposes of the qualitative test, certain information must be received from local authorities. Local authorities should provide answers to the questions set out below in as comprehensive a fashion as possible. The responses received from the local authority client should be considered and assessed internally by the firm.

#### TO BE COMPLETED BY THE LOCAL AUTHORITY CLIENT

#### Section 1: Decision making body for pension investing within your authority

Please complete the following section in relation to the decision making body within the authority.

1. Please indicate which <u>one</u> of the models below is used for investment decisions in the administering authority.

а	All decisions delegated to committee or sub-committee.	YES NO	
	(Please tick whether you have enclosed or provided a link to the minute giving the officer completing this document the necessary authorisation to do so)	Enclosed Link	
b	Decisions delegated to committee or sub- committee with partial delegation to an officer or officers.	YES NO	
	(Please tick whether you have enclosed or provided a link to the minute giving the officer completing this application the necessary authorisation to do so)	Enclosed Link	
С	All decisions delegated to an officer or officers.	YES NO	
d	Other	YES NO	

2.	Please enclose or provide a link to the relevant scheme of delegations, which confirm details of the model elected above.	Enclosed Link	
			_

3.	If you have selected model "d - other" above, please use the box below to describe the composition of the decision making model giving details of the parties and their functions.
	Details should include information on how the decision making body is constructed, constituted and periodically reviewed.

#### Section 2: Expertise, experience and knowledge

Please answer the following questions in relation to the members of the committee or sub-committee (*not officers, investment advisors or consultants*) which makes investment decisions of behalf of the authority.

#### If you answered (c) to Section 1 Question 1, please move to Section 3.

-			
1	Are members provided with a written brief on joining the committee?	YES NO	
	(Please tick whether you have enclosed or provided a link to a copy of an example of the briefing)	Enclosed Link	
2	Are members provided with training on investment matters?	YES NO	
	(Please tick whether you have enclosed or provided a link to examples of the training offered to members in the last 12 months)	Enclosed Link	
	Please indicate the total number of hours of training offered and delivered to the committee over the last 12 months.	hours	offered
		hours de	livered
3	Is the attendance of members at training monitored and recorded?	YES NO	
4	Please state the average number of hours of training committee members have attended over the last 12 months.		hours
5	Please state the average number of hours at investment conferences that committee members have attended over the last 12 months.		hours
6	Are members required to complete a self-assessment with regard to their knowledge of investments?	YES NO	
	(Please tick whether you have enclosed or provided a link to details of the self- assessment tool used)	Enclosed Link	
7	Please state the number of years served on the committee (or other such investment committees) on average for each member		years
8	Please provide any other information which may assist with the assessment of the knowledge, experience and expertise of the committee or sub- committee - (such as the average number of years of independent investment experience by members).		
1			

#### Section 3: Investment history and strategy

1

Please complete the following questions in relation to the authority's history and current strategy with regard to investments which are acquired through an investment manager's investment mandate or invested in directly (e.g. funds).

Number of years held	Currently Held
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
1-3 🔲 4-5 🛄 5+ 🛄	YES NO
	0       1-3       4-5       5+         0       1-3       4-5       5+

2	Please tick whether you have enclosed or provided a link to the most recent version of the authority's Investment Strategy Statement (England and Wales) or Statement of Investment Principles (Scotland).	Enclosed Link	
3	Has the authority taken the appropriate advice, as required by regulation, in preparing its Investment Strategy Statement?	YES NO	

#### Section 4: Understanding risks

Please answer the following questions in relation to the members of the committee or sub-committee or officers (*not investment advisors or consultants*) making investment decisions of behalf of the authority.

1	Does the authority have a risk framework and/or risk management policy in place in relation to investments?	YES NO	
	(Please tick whether you have enclosed or provided a link to a details of the framework/policy)	Enclosed Link	
2	Was external advice taken with regard to the preparation, monitoring and review of the framework/policy?	YES NO	
	If yes, please provide the name of the advisor:		
3	Is the risk framework/policy reviewed on a regular basis?	YES NO	
	If YES please state the frequency of the review.		1
	(Please tick whether you have enclosed or provided a link to details of the last review)	Enclosed Link	
4	Are those directly involved in decision making provided with training on risk management, including focused training on understanding the risks involved with investments?	YES NO	
	(Please tick whether you have enclosed or provided a link to examples of the training offered in the last 12 months)	Enclosed Link	
5	Are those directly involved in decision making required to complete a self- assessment with regard to their understanding of risk management?	YES NO	
	(Please tick whether you have enclosed or provided a link to details of the self- assessment tool used)	Enclosed Link	

#### Section 5: Support for investment decisions taken by committee/sub-committee of the authority

Please answer the following questions in relation to those <u>officers</u>, <u>advisors or consultants</u> who directly contribute to assisting the committee/sub-committee of the authority take investment decisions or those officers who have delegated decision making powers.

In Section 1 Question 1, if you answered:

- Model a please complete Question 1 below
- Model b please complete Questions 1 and 2 below
- Model c please complete Question 2 below
- Model d please complete the below questions as appropriate

1. For each <u>officer providing support</u> to the committee or sub-committee please provide the following information.

Job title	Relevant qualifications	Years experience in role <sup>2</sup>

2.	For each officer with delegated investment powers please provide the following information (these
	may be the same officers as above).

Job title	Limit on asset classes or investment vehicles	Limit on delegation (£m)

3	Does the authority have a written succession plan in place to manage key person risk in relation to the above officers?	YES NO	
	(Please tick whether you have enclosed or provided a link to details of the succession plan)	Enclosed Link	

4. For each <u>individual investment advisor</u> used by the authority please provide the following information *only to be completed where these individual investment advisors are engaged on an independent basis and not acting on behalf of an entity listed in point 5 below).* 

Name	Relevant qualifications	Years experience in role <sup>3</sup>

<sup>&</sup>lt;sup>2</sup> Or similar role which would provide knowledge of the provision of the services envisaged, which may have been carried out at a different organisation.

<sup>&</sup>lt;sup>3</sup> Or similar role which would provide knowledge of the provision of the services envisaged.

5. For each <u>investment advisory firm</u> used by the authority please provide the following information.

Name of firm	Details of FCA authorisation	Years employed by authority

6.	For each individual investment consultant used by the authority please provide the following
	information (only to be completed where these consultants are engaged on an independent basis
	and not acting on behalf of an entity listed in point 7 below).

Name	Relevant qualifications	Years experience in role⁴

7. For each <u>investment consultancy firm</u> used by the authority please provide the following information.

Name of firm	Details of FCA authorisation	Years employed by authority

8.	Please confirm whether the officer, investment advisor firm/individual,	YES 🗌 NO 🗌
	investment consultancy firm/individual, is aware of the reliance being placed	
	on it for the purposes of the client categorisation of Local Authorities.	

<sup>4</sup> Or similar role which would provide knowledge of the provision of the services envisaged.

#### Section 6 General questions

1.	In the last three years has the authority been censured for a material breach of Local Government investment regulations in force from time to time or any other related legislation governing investment?	YES NO	
	(If yes please tick whether you have enclosed or provided a link to a details of the breach)	Enclosed Link	

2. Please use the box below to provide any further information which may be useful in the support of your application.

REPORT TO:	LOCAL PENSION BOARD
	19 October 2017
SUBJECT:	Agenda Papers of last Pension Committee
LEAD OFFICER:	Richard Simpson, Executive Director Resources and section 151 Officer
LEAD MEMBER:	Councillor Pelling, Chair of Pension Committee
PERSON LEADING AT THE BOARD MEETING:	Michael Ellsmore, Chair of Pension Board

# 1. EXECUTIVE SUMMARY

1.1 At every Pension Board meeting the agenda papers from the previous Pension Committee are submitted for review. Attached at **Appendix A** are the Part A agenda papers from the Pension Committee held on 19 September 2017. Items 7, 8 and 12 of the agenda have been removed as these papers are considered as separate items in the agenda for the Board meeting.

# 2. **RECOMMENDATION**

2.1 To note the 19 September 2017 Pension Committee agenda papers attached to this report at **Appendix A**.

# **CONTACT OFFICER:**

James Haywood, Members Services Manager (Scrutiny). 020 8726 6000 x63319

# ATTACHMENTS:

Appendix A:

19 September 2017 Pension Committee Part A Papers This page is intentionally left blank

# Pension Committee Agenda



To: Councillor Andrew Pelling (Chair); Councillor Patricia Hay-Justice (Vice-Chair); Councillors Simon Brew, Simon Hall, Maddie Henson, Yvette Hopley, Dudley Mead, and John Wentworth

Reserve Members: Councillors Jamie Audsley, Robert Canning, Sherwan Chowdhury, Luke Clancy, Pat Clouder, Badsha Quadir and Donald Speakman.

Staff Side Representative; Mr Isa Makumbi Pensioner Representatives: Ms Gilli Driver and Mr Peter Howard

A meeting of the **PENSION COMMITTEE** which you are hereby summoned to attend, will be held on **Tuesday 19th September 2017** at **10:00am** in **the Council Chamber, the Town Hall, Katharine Street, Croydon CR0 1NX** 

JACQUELINE HARRIS-BAKER Director of Law and Monitoring Officer London Borough of Croydon Bernard Weatherill House 8 Mint Walk, Croydon CR0 1EA

James Haywood Members' Services Manager 0208 7266000 ext.63319 james.haywood@croydon.gov.uk www.croydon.gov.uk/agenda 12 September 2017

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# AGENDA - PART A

# 1. Apologies for absence

To receive any apologies for absence from any members of the Committee

# **2. Minutes** (Page 1)

To approve the Part A minutes of the last meeting held on Tuesday 20 June 2017

# 3. Disclosure of Interest

In accordance with the Council's Code of Conduct and the statutory provisions of the Localism Act, Members and co-opted Members of the Council are reminded that it is a requirement to register disclosable pecuniary interests (DPIs) and gifts and hospitality to the value of which exceeds £50 or multiple gifts and/or instances of hospitality with a cumulative value of £50 or more when received from a single donor within a rolling twelve month period. In addition, Members and co-opted Members are reminded that unless their disclosable pecuniary interest is registered on the register of interests or is the subject of a pending notification to the Monitoring Officer, they are required to disclose those disclosable pecuniary interests at the meeting. This should be done by completing the Disclosure of Interest form and handing it to the Democratic Services representative at the start of the meeting. The Chair will then invite Members to make their disclosure orally at the commencement of Agenda item 3. Completed disclosure forms will be provided to the Monitoring Officer for inclusion on the Register of Members' Interests.

# 4. Urgent Business (if any)

To receive notice of any business not on the agenda which in the opinion of the Chair, by reason of special circumstances, be considered as a matter of urgency

# 5. Exempt Items

To confirm the allocation of business between Part A and Part B of the Agenda

- 6. **Progress Report for Quarter Ended 30 June 2017** (Page 7)
- 7. Scheme Advisory Board Consultations (Page 17)
- 8. Changes to State Retirement Age (Page 21)
- 9. Implementation of the Markets in Financial Instruments Derivative

(MiFID II) (Page 25)

- **10.** Annual Report and Local Pension Board Report (Page 55)
- **11.** Election of Pensioner Representatives to the Pension Committee (Page 85)
- 12. The Local Government Pension Scheme Advisory Board Code of Transparency (Page 91)
- 13. Local Government Pension Scheme Investment Pooling: Spring 2017 Progress Review (Page 99)

# 14. Exclusion of the Press & Public

The following motion is to be moved and seconded as the "camera resolution" where it is proposed to move into part B of a meeting: "That, under Section 100A(4) of the Local Government Act, 1972, the press and public be excluded from the meeting for the following item of business on the grounds that it involves the likely disclosure of exempt information falling within those paragraphs indicated in Part 1 of Schedule 12A of the Local Government Act 1972, as amended"

# AGENDA - PART B

B1. Minutes (Page 107)

To approve the Part B minutes of the last meeting held on Tuesday 20 June 2017

B2. Progress Report for Quarter Ended 30 June 2017 (Page 109)

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# **Pension Committee**

# Meeting held on Tuesday 20 June 2017 at 10:00am in the Council Chamber, Town Hall, Katharine Street, Croydon CR0 1NX

# DRAFT MINUTES - PART A

- Present: Councillor A Pelling (Chair) Councillor P Hay-Justice (Vice-Chair) Councillor S Brew, Councillor S Hall, Councillor, Councillor M Henson, Councillor Y Hopley, Mr. P Howard.
- Also Matthew Hallett (Pension Fund Investment Manager), Nigel Cook present: (Head of Pensions and Treasury), Freda Townsend (Governance and Compliance Manager), Daniel Carpenter (Aon Hewitt), Dave Lyons (Aon Hewitt), Lisa Taylor (Director of Finance, Investment and Risk), Richard Simpson (Executive Director, Resources).
- Apologies: Apologies were received from Councillor Wentworth, Councillor Dudley Mead, Gilli Driver and Isa Makumbi. Apologies were also received from Mike Ellsmore (Chair of Pension Board).

# MINUTES - PART A

#### A1 Minutes

Councillor Henson stated that her apologies to the last meeting had been omitted from the minutes.

The Committee **RESOLVED** that, with the addition of the apologies stated above, the minutes be approved as a correct record of that meeting.

# A2 Disclosure of Interest

There were no disclosures.

# A3 Urgent Business (if any)

There was no urgent business.

# A4 Exempt Items

The allocation of the meeting between Part A and Part B was agreed as stated in the agenda.

# A5 Communications Strategy

The Head of Pensions and Treasury introduced the report and stated that the only significant change that had been made to the strategy was the removal of the annual Open Day event. Beyond this, the Committee were informed that the strategy remained unchanged.

The Committee **RESOLVED** to approve the Communication Policy Statement.

# A6 Administration Strategy

The Head of Pensions and Treasury introduced the report and drew the Committee's attention to paragraph 3.5, which contained the main change from the previous iteration of the strategy. In response to a question from the Committee it was confirmed that the cohabitation period was defined as a minimum of two years.

The Committee **RESOLVED** to approve the updated Administration Strategy Statement.

# A7 Progress Report for Quarter Ended 31 March 2017

The Head of Pensions and Treasury introduced the report, noting that the Fund had now reached £1.1bn in value and drew the Committee's attention to paragraph 3.6 of the report which detailed the progress towards meeting the asset allocation targets.

The representatives from Aon Hewitt confirmed that the Fund was in a queue for M&G property investments due to the high demand for the fund manager's portfolio. The Committee's attention was also drawn to page 65 of the report, which illustrated that the past quarter had seen good returns from the Fund's assets.

The Committee **NOTED** the contents of the report.

# A8 Currency Hedging

The Chair moved the item to the end of the Part A agenda, to allow for transition into Part B if it were required.

The Head of Pensions and Treasury introduced the report on currency hedging which had been considered for a number of years by officers and Committee Members to address the risks associated with the weakening of sterling. The question for the Committee to address was what proportion of the exposure should be hedged and when such products should be purchased.

The representatives from Aon Hewitt delivered a presentation (found at Appendix 1 of the report) on the broader context and trends of currency markets and the role of hedging – which in the Croydon Fund context was to crystallise the gains made from a weaker sterling over the previous three years. In response to questions from the Committee it was stated that currency hedging was on the agenda of most local authority pension funds, with many actively implementing such hedging.

The Committee asked officers detailed questions related to the hedging process and the risks associated therein. Members were informed that the fund manager currently used, L&G, were able to provide a currency hedging product in-house, and at a considerably low cost. The Committee discussed the benefits and drawbacks of such a scheme and came to a consensus that, in the principle, the low costs associated with currency hedging made it a prudent step to take.

# The Committee **RESOLVED** that:

- The foreign currency denominated equity component of the portfolio should be hedged, with an upper limit of no more than 50% of the value of foreign currency denominated listed equities;
- 2. The execution of any decision relating to currency hedging, including timing, be delegated to the Executive Director of Resources in consultation with the Chair of the Pensions Committee and the Cabinet Member for Finance and Treasury.

# A9 Appointment of Actuary

The Head of Pensions and Treasury stated that the report confirmed the conclusion of the procurement process for the scheme actuary. The contract had been split into three lots, as detailed within the report, and two providers had been chosen. The process had been undertaken through the National Framework which ensured good quality control and value for money.

The Committee **RESOLVED** to note the award under the National Local Government Pension Scheme Framework of the following Lots by the Executive Director of Resources (Section 151 officer):

- Lot 1: Actuarial Services, to Hymans Robertson;
- Lot 2: Benefits Consultancy, to Hymans Robertson; and
- Lot 3: Governance Consultancy, to AON Hewitt.

Each contract to run for a period of four years.

#### A10 Schedule of Visits

The Head of Pensions and Treasury drew the Committee's attention to two paragraphs within the report. Paragraph 3.5 detailed the new fund managers and investments engaged with over the preceding period and paragraph 3.7 identified the calendar of proposed visit dates. Members were encouraged to attend the visits where possible as a useful opportunity to ask detailed questions of fund managers.

Following questions from the Committee it was confirmed that the fund managers regularly flew their senior staff around the world to meet with investors. Officers also committed to providing Members with a summary of each fund manager prior to the meetings.

The Committee **NOTED** the contents of the report.

# A11 Training Policy

The Head of Pensions and Treasury informed the Committee that the training log formed part of the annual report that would be submitted for approval at the September Pension Committee meeting. Members were invited to review the information provided in the log and submit any changes or amendments to the data contained therein.

In response to a question from the Committee it was confirmed that Pension Committee Members could access the Pension Regulator's free online training courses which had been provided to Pension Board Members.

The Committee **NOTED** the contents of the report.

# A12 [The following motion is to be moved and seconded as the "camera resolution" where it is proposed to move into part B of a meeting]

Councillor: Pelling proposed, and Councillor: Henson seconded, to move the Camera resolution and take the remainder of the meeting into Part B.

The Committee **RESOLVED** to move into Part B of the agenda and thus exclude members of the press and public. Page 4 of 144

The meeting ended at 11.40am.

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# **Croydon Council**

REPORT TO:	PENSION COMMITTEE 19 September 2017
AGENDA ITEM:	6
SUBJECT:	Progress Report for Quarter Ended 30 June 2017
LEAD OFFICER:	Richard Simpson
	Executive Director of Resources
CABINET MEMBER	Councillor Simon Hall
	Cabinet Member for Finance and Treasury
WARDS:	All

# CORPORATE PRIORITY/POLICY CONTEXT:

**Sound Financial Management**: Reviewing and ensuring that the performance of the Council's Pension Fund investments are in line with their benchmark and in line with the assumptions made by the Actuary.

# FINANCIAL SUMMARY:

This report shows that the market value of the Pension Fund (the Fund) investments as at 30 June 2017 was £1,102.1m compared to £1,091.5m at 31 March 2017, an increase of £10.6m and a return of 1.22% over the quarter. The performance figures in this report have been compiled from data provided by each fund manager and are quoted net of fees. Independent information and analysis on the fund managers and markets have been provided by the Fund's independent investment advisor AON Hewitt.

# FORWARD PLAN KEY DECISION REFERENCE NO.: N/A

# 1 RECOMMENDATIONS

1.1 The Committee are asked to consider and note the contents of this report.

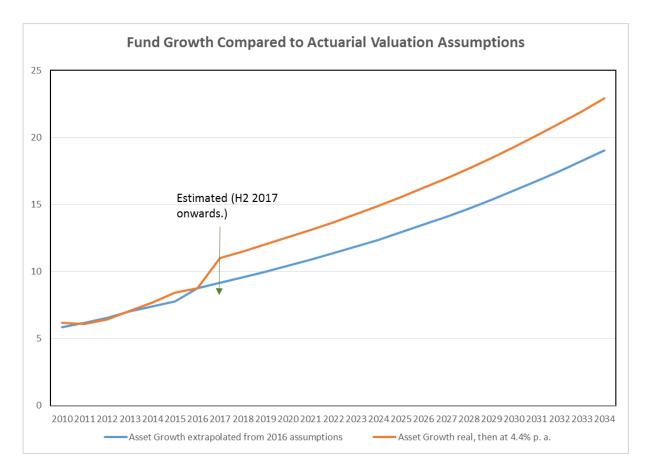
# 2 EXECUTIVE SUMMARY

2.1 This report provides an update on the London Borough of Croydon Pension Fund's (the Fund's) performance for the quarter to 30 June 2017. The report falls into three parts. Section 1 addresses performance against strategic goals. The second section considers the asset allocation strategy and how that is being applied. The third section deals with risk management and the fourth and final section summarises the recent investment manager site visit. Detailed numeric data and commentary from the Fund's advisors is included as appendices to this report for readers who are interested in that deeper analysis.

# 3 DETAIL

# Section 1: Performance

- 3.1 The 2016 Triennial Actuarial Valuation has recommended an asset outperformance assumption of 2.2% over gilt yields, meaning an asset return assumption, otherwise described as the discount rate, of 4.4%. The valuation also assumes that the funding gap will be closed over a 22 year period. However, as a risk based model has been adopted, the recovery period is less critical. In setting the Pension Fund's investment strategy, performance is measured against a benchmark return of CPI + 4% for the whole fund. Achieving this benchmark return will ensure the investments achieve a higher return than as calculated in the valuation and assuming other assumptions remain constant, the funding gap will reduce.
- 3.2 The following graph has been compiled from this information. The blue line shows the expected track of the value of assets growing in line with the 2016 valuation assumptions. This will be adjusted after subsequent valuations. The orange line shows the actual value of the Fund to date and plots the course of growth over subsequent years using the same assumptions. This is a simplistic measure of the success of the strategy which does not take account of other variables, such as changes in demographic factors, wage inflation forecasts and other assumptions and that does not reflect changes in cash contributions nor movements in the gilt yield curve. However it is valuable as a tool to help track whether the direction of travel is in the right direction.



3.3 Details of the performance of individual components of the portfolio are summarised in Appendix A. The returns for L&G, Standard Life, Wellington and Schroders are calculated on a time series basis. This basis negates the effect of any cash flows made to and from a manager's portfolio (the reason being that the timing of investments and disinvestments is not the manager's decision) and so allows the performance of those managers to be compared fairly with their benchmarks and peers. The returns for Equitix, Temporis, GIB, Knightsbridge, Pantheon, Access and M&G are calculated using the Internal Rate of Return (IRR). Using the IRR considers the effect of cash flows and this is deemed appropriate for these managers as the timing of investments is determined by the manager. Due to the nature of these investments, little attention should be paid to the performance for immature investments; Temporis, GIB, Access and M&G, and more attention should be made to the performance since inception for the more mature investments; Equitix, Knightsbridge and Pantheon. The whole of fund return uses the IRR as this is in line with the Actuary when calculating the valuation. It should be noted that the portfolio has been built on the premise that diversification mitigates the impact of return volatility, the performance of individual investments is less important than the return of the Fund in aggregate and certainly cannot be assessed over less than a full cycle, and the duration of the cycle will vary from asset to asset.

# Section 2: Asset Allocation Strategy

3.4 A new asset allocation strategy was approved at the Committee meeting held on 8 September 2015 (Minute .A29/15 refers). Recognising that there are a number of factors dictating the delivery timeframe for the asset allocation, namely: the selection process and time taken to undertake due diligence; the revision of the LGPS investment regulations; and the role of the London CIV; delivering the revised asset allocation remains a work in progress. 3.5 This asset allocation will give rise to a portfolio which can be broken down as follows:

Equities including allocation to eme Fixed interest Alternates	erging markets.	42% 23% 34%	+/- 5% +/- 5% +/- 5%
Comprised of:			
Private Equity	8%		
Infrastructure	10%		
Traditional (Commercial) Property	10%		
Private Rental Sector (Residential	6%		
Property)			
Cash		1%	
		100%	

#### 3.6 **Progress towards revised asset allocation**

Since the revised asset allocation was agreed £54.2m has been disinvested from global equities and £32.2m from hedge funds. This along with new cash to the fund has been invested; £19.9m in private equity, £46m in infrastructure, £25m in PRS and £6.4m in property.

3.6.1 **Private Equity** – Net distributions of £1m were paid to the fund by our existing private equity managers. Strong positive returns over the quarter meant the allocation increased from 7.8% to 8.1%. No further new commitments are currently required in private equity portfolio. The allocation is considered on target.

Allocation: achieved target allocation early.

3.6.2 **Infrastructure** – During the quarter a net investment of £0.6m was drawn and positive contribution to returns meant the allocation percentage increased from 7.5% to 7.7%. Two new funds have been identified and legal due diligence is being carried out in order to commit a further £50m. This together with further drawdown from Equitix and Temporis will enable the Fund to meet the target asset allocation well ahead of the original timetable.

**Allocation**: on target to meet allocation before the original planned date of 31 December 2019.

3.6.3 **Traditional Property** – The target allocation has slipped 1% below the target allocation. During August £10m was transferred to Schroders, who have identified opportunities to deploy the capital. This should bring the allocation back towards the 10% target by the end of September 2017.

Allocation: Below target, but action taken to rebalance back towards target.

3.6.4 **Private Rental Sector -** The Fund signed a commitment of £25m to the M&G UK Residential Fund in January 2016 and during the quarter ending 31 December 2016 signed a commitment for a further £35m with M&G. The first tranche of £25m has now been fully drawn and the allocation increased from 1.8% to 2.2% over the quarter. We anticipate the second tranche drawn over the second half of 2018.

Allocation: on target to meet allocation by 31 December 2018 as planned.

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Page 10 of 144

- 3.6.5 **Global Equities** The Fund's allocation to equities remained overweight at 53.0% when compared to the previous quarter of 53.2%, a movement of 0.2 %. Equities provided positive gains over the quarter, although these have been much lower than experienced over the previous year. Members will be aware that the asset allocation strategy recognized that moving from the previous asset allocation would be a gradual process, driven by the availability of opportunities. It is also recognized that the preservation of returns is important. Consequently the current over-weight position in equities represents a positive benefit to the Fund. This must intentionally be a short-term position and the transfer of funds to other alternate asset classes, as described above, is part of the process of locking in some of the recent returns.
- 3.6.6 Allocation to emerging markets At the start of 2016 Officers ran a search process through bfinance in order to select an emerging markets fund to manage 5% of the Fund's allocation earmarked for emerging markets. The initial search process resulted in 77 offerings and officers spent considerable time in selecting Wells Fargo Asset Management. The strategy is based on investing in companies in Emerging Markets that have a sustainable dividend yield 100 basis points above the average yield of the MSCI Emerging Markets Index at the time of purchase. One of the main reasons for selecting the strategy was that it offers considerable protection compared to other strategies, when emerging markets are on a downward cycle. Since the selection Wells Asset Management have enhanced their ESG credentials to be in line with our views which is a great benefit to the Fund. Wells Fargo bank has received negative press over the course of the year, but Officers have been assured that action has been taken to address the issues. It must also be stressed that no issues have been raised in the asset management arm of their business. AON Hewitt currently rate this strategy "Qualified" following the quantitative screening their research team carry out on the peer group. While the screening has not identified any significant concerns or any material flags, their research team have not formally reviewed the strategy as it historically has not passed our screening tests due to its size.
- 3.6.7 **Fixed Interest –** The Fund has moved to below the lower end of the target range in its fixed income allocation and this is largely due to outperformance of other assets. Officers are exploring alternate opportunities to our traditional bond portfolio including debt managers. The London CIV is currently in the process of putting together a Fixed Interest offering which Officers are following closely.
- 3.7 The table below illustrates the movement in the Fund's valuation during the quarter and the current asset allocation against the target.

	Valuation at			Valuation at	Asset Allocation	Asset Allocation
	31/03/2017	Net Cashflow	Gain/loss	30/06/2017	Fund	Target
	£'000	£'000	£'000	£'000	Percentage	Percentage
Equities					53.0%	42%
Legal & General FTSE4Good	580,793	-	3,727	584,521		
Fixed Interest					17.3%	23%
Standard Life	128,077	-	579	128,656		
Wellington	63,079	-	- 541	62,538		
Infrastructure					7.7%	10%
Temporis	9,848	-	- 144	9,705		
Equitix	46,758	1,151	959	48,869		
Green Investment bank	24,722	- 529	1,642	25,836		
Private Equity					8.1%	8%
Knightsbridge	17,766	734	402	18,903		
Pantheon	57,316	- 2,105	4,599	59,810		
Access	9,410	306	306	10,023		
North Sea	855		-	855		
Markham Rae	- 2	49	- 49	- 1		
Property					9.0%	10%
Schroders	96,772	-	2,172	98,944		
Property PRS					2.2%	6%
M&G	19,981	4,812	- 399	24,394		
Cash					2.6%	1%
Cash	36,164	- 7,179	23	29,008		
Fund Total	1,091,541	- 2,759	13,278	1,102,060	100%	100%

London Borough of Croydon Pension Fund Fund valuation and asset allocation for the quarter ending 30 June 2017

3.8 At the time of drafting this report the Fund remains over-weight to equities and underweight to fixed interest to the extent that the proportion in these asset classes is outside the allowable variance. Officers believe that this over-weight position continues to benefit the Fund and this scenario will persist in the short- to mediumterm. However this position is not consistent with the Fund investment strategy. Officers estimate that the opportunities in Infrastructure and PRS outlined above will result in an extra £60-70m being transitioned from equities to alternatives over the next 18 months and the pension fund will have a net cash outflow of approximately £18m as a result of the advance payment of .deficit contributions. The London CIV is being considered in order to correct the under-weight position in fixed interest.

## Section 3: Risk Management

- 3.9 The principle risk addressed by the Funding Strategy is that returns on investment will fall below the target asset outperformance assumption to ensure that the Pension Fund matches the value of liabilities in the future. Dependent upon that are of course a number of issues.
- 3.10 The global economy will always represent a specific risk and opportunity for the Fund and will effectively be impossible to quantify or evaluate. As each asset class, investment strategy and characteristic will be impacted differently by any number of macroeconomic scenarios it is critical to ensure that the portfolio is sufficiently diversified. This will ensure that opportunities can be exploited and downside volatility reduced as far as possible.
- 3.11 In terms of the Pension Fund investment strategy in relation to the global picture, officers believe:
  - The domestic US economy will continue to grow at a healthy rate.

- China will also continue to demonstrate strong growth and this will be critical in stoking the continued expansion of emerging markets. By and large emerging market revenue account issues have been resolved.
- The European economy is showing positive signs of growth, especially when compared to the UK.
- While the Brexit negotiations are ongoing sterling will remain at depressed levels. Officers are continually considering the merits of currency hedging.
- 3.12 However there are equally many opportunities that can be exploited by very focused fund managers. The wave of elections culminating in the German Chancellor in October 2017 will create conditions of volatility that can be opportunities to capture returns.
- 3.13 The role of Central Banks in guiding local economies and that specific impact on the global economy remains an area for concern. Interest rates and inflation both represent significant headwinds impacting on the valuation of liabilities and the investments designed to match them. Specifically Officers are concerned by the increasing threat of inflation and all infrastructure investments the Fund has committed to have an inflation linkage built into the return profile.
- 3.14 Concentration risk is a particular concern, especially considering the extent to which the Fund is over-weight in equities. 9% of the value of the portfolio is invested in the top 10 stocks and arguably these are heavily correlated.
- 3.15 The portfolio term Brexit encompasses a number of risks. Immediate concerns that the UK economy would register a shock have not materialised. However, the outcome of the snap election has done little to quieten concerns. The fall in the relative value of sterling has masked a long term issue around productivity and actually benefitted the portfolio. Other concerns may manifest themselves in the future. One issue that seems certain to impact the fund is that of passporting and the cost of accessing investment opportunities. Although it is unlikely that performance will suffer there is a greater risk that costs, incurred by fund managers, as a function of being a custodian, and officer time, will increase. It is unlikely that these costs could be mitigated by negotiation or the use of pooling arrangements.
- 3.16 AON Hewitt, the Fund's investment advisor, have drafted a Manager Monitoring Report, a Market Review for the 3 months to 30 June 2017 and a Quarterly Investment Outlook which provides context for this risk analysis. These reports are included in the closed part of this Committee agenda.

## Section 4: Investment Manager Visit

3.17 On 26 July the Committee attended a site visit to Legal & General to gain more of an insight into how the Global Equity passive mandate delivers market returns and the inclusion criteria for the FTSE4Good mandate in which we are currently invested. Their currency manager provided training on the subject of currency hedging. Subsequent to the meeting Legal & General advised officers that in the Fund's current format, being a segregated mandate, Legal & General will not be able to offer a currency hedging service from January 2018 due to new requirements, to be brought in under legislation, involving the need to hold collateral for forward currency

contracts. Officers are looking to change the fund structure to a pooled arrangement to enable Legal & General to carry out currency hedging.

## 4 CONSULTATION

4.1 Officers have fully consulted with the Pension Fund's advisers in preparing this report.

## 5 FINANCIAL CONSIDERATIONS

5.1 This report deals exclusively with the investment of the Council's Pension Fund and compares the return on investment of the Fund against the benchmark return.

## 6. COMMENTS OF THE COUNCIL SOLICITOR AND MONITORING OFFICER

6.1 The solicitor to the Council comments that there are no legal considerations arising from the recommendations within this report beyond those already highlighted in relation to the previous report to members on 6 December 2016.

(Approved for and on behalf of Jacqueline Harris Baker, Director of Law, Council Solicitor and Monitoring Officer.)

## 7. FREEDOM OF INFORMATION/DATA PROTECTION CONSIDERATIONS

7.1 This report contains only information that can be publicly disclosed. The confidential information is reported in the closed part of the agenda.

## CONTACT OFFICER:

Nigel Cook – Head of Pensions and Treasury Resources Department, ext. 62552.

## BACKGROUND DOCUMENTS:

Quarterly reports from each fund manager (circulated under separate cover)

## Appendices

Appendix A: Fund Returns

The following appendices are considered commercially sensitive:

Appendix B: AON Hewitt Manager Monitoring Report

Appendix C: AON Hewitt Market Review: 3 months to 30 June 2017

Appendix D: AON Hewitt Quarterly Investment Outlook

#### Appendix A London Borough of Croydon fund returns for the period ending 30 June 2017

EQUITIES								
L&G FTSE 4GOOD	Quarter	1 year		3 year		5 year		inception
Fund	0.6%		24.4%					10.3%
Benchmark	0.7%		24.4%					10.3%
FIXED INTEREST		<u> </u>						<u> </u>
Standard Life	Quarter	1 year		3 year		5 year		inception
Fund	0.5%		3.6%		3.9%		4.5%	4.9%
Benchmark	0.3%		2.7%		4.3%		4.5%	5.0%
Wellington	Quarter	1 year		3 year		5 year		inception
Fund	-0.9%		-0.2%		6.9%	-	4.7%	6.8%
Benchmark	-0.8%		0.9%		7.2%		5.1%	6.5%
INFRASTRUCTURE	•							•
Equitix	Quarter	1 year		3 year		5 year		inception
Fund	2.1%		9.5%		14.6%	-	15.2%	15.3%
Benchmark	1.4%		7.7%		6.0%		6.6%	7.1%
Temporis	Quarter	1 year		3 year		5 year		inception
Fund	0.0%		0.00%					-0.4%
Benchmark	1.4%		7.66%					7.3%
CIR	Overster	1		2		Eveen		incontion
GIB	Quarter	1 year		3 year		5 year		inception
Fund	7.4%							5.0%
Benchmark PRIVATE EQUTIY	1.4%							4.2%
-				-		-		
Knightsbridge	Quarter	1 year	40.00/	3 year	22.00/	5 year	47.00/	inception
Fund Description	2.3%		13.3%		23.8%		17.2%	14.5%
Benchmark	1.4%		7.7%		6.0%		6.6%	7.1%
Pantheon	Quarter	1 year		3 year		5 year		inception
Fund	9.3%		22.1%		18.6%		17.2%	13.2%
Benchmark	1.4%		7.7%		6.0%		6.6%	7.2%
Access	Quarter	1 year		3 year		5 year		inception
Fund	3.4%		0.5%					8.3%
Benchmark	1.4%		7.7%					7.3%
Markham Rae	Quarter	1 year		3 year		5 year		inception
Fund	0.0%							
Benchmark	1.4%							
North Sea Capital	Quarter	1 year		3 year		5 year		inception
Fund	0.0%							
Benchmark PROPERTY	1.4%							
Schroders	Quarter	1 year		3 year		5 year		inception
Fund	2.2%		5.9%		9.0%			10.1%
Benchmark	2.3%		6.0%		9.5%			9.4%
PROPERTY PRS								
M&G	Quarter	1 year		3 year		5 year		inception
Fund	-1.93%							-6.06%
Benchmark	2.25%							5.94%
Total Fund								
	Quarter	1 year		3 year		5yr		inception
	4.000/						4 4 407	
Fund	1.22%		16.18%		11.97%		11.14%	8.13%

Returns are net of fees and annualised apart from for the last quarter

Returns for Equity, Fixed Interest and Property Funds are calculated on a time weighted basis.

Returns for Infrastructure, Private Equity, Property PRS funds and the Total return are calculated on an Internal rate of return basis.

## Croydon Council

Pension Committee
19 September 2017
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Implementation of the Markets in Financial Instruments
Derivative (MiFID II)
Nigel Cook Head of Pensions and Treasury
Councillor Simon Hall
Cobinet Member for Einenee and Treesury
Cabinet Member for Finance and Treasury
A 11
All

## CORPORATE PRIORITY/POLICY CONTEXT:

Sound Financial Management: This report sets out the process by which the Pension Fund should react to changes in the regulated financial environment as it relates to Pension Fund Investments.

## FINANCIAL SUMMARY:

These changes go to the heart of the investment process and therefore have the potential to significantly impact upon the viability of the local government pension scheme.

## FORWARD PLAN KEY DECISION REFERENCE NO.: N/A

## 1. **RECOMMENDATIONS**

- 1.1 This report recommends that the pensions committee:
- 1.2 Notes the potential impact on investment strategy of becoming a retail client with effect from 3rd January 2018;
- 1.3 Agrees to the immediate commencement of applications for elected professional client status with all relevant institutions in order to ensure it can continue to implement an effective investment strategy;
- 1.4 In electing for professional clients status, the committee acknowledges and agrees to forgo the protections available to retail clients attached as Appendix A;
- 1.5 Delegates to the Executive Director of Resources (Section 151 Officer) the authority to make applications for elected professional client status on the authority's behalf and to determine the nature of the application on either full or single service basis.

## 2. EXECUTIVE SUMMARY

2.1 This report outlines the impact of the implementation of the Markets in Financial Instrument Directive 2014/65 ("MiFID II") and in particular the risk to the administering authority of becoming a retail client on 3rd January 2018 and recommends that the committee agree that elections for professional client status should be made on behalf of the authority immediately.

## 3 DETAIL

## Context

- 3.1 The Markets in Financial Instruments Directive (MiFID) is the EU legislation that regulates firms who provide services to clients linked to 'financial instruments' (shares, bonds, units in collective investment schemes and derivatives), and the venues where those instruments are traded. The new MiFID II environment is set to commence on 3rd January 2018, having been delayed by a year due to slower than anticipated progress in a number of key areas.
- 3.2 This new directive introduces a key change affecting Local Authorities. Under the new regime, Local Authorities will be deemed "Retail" clients by default. They will have the option to "opt-up" to "Professional" client status, or remain as "Retail". In order to opt-up, clients will need to meet qualitative and quantitative test criteria. These criteria have been relaxed, following lobbying on behalf of local government, to recognise the status of the local government pension scheme.
- 3.3. Under the current UK regime, local authorities are automatically categorised as 'per se professional' clients in respect of non-MiFID scope business and are categorised as 'per se professional' clients for MiFID scope business if they satisfy the MiFID Large Undertakings test. Local authorities that do not satisfy the Large Undertakings test may opt up to elective professional client status if they fulfil certain 'opt-up criteria'.
- 3.4. Following the introduction of the Markets in Financial Instrument Directive 2014/65 ("MiFID II") from 3 January 2018, firms will no longer be able to categorise a local public authority or a municipality that (in either case) does not manage public debt ("local authority") as a 'per se professional client' or elective eligible counterparty (ECP) for both MiFID and non-MiFID scope business. Instead, all local authorities must be classified as "retail clients" unless they are opted up by firms to an 'elective professional client' status.
- 3.5 Furthermore, the Financial Conduct Authority (the FCA) has exercised its discretion to adopt gold-plated opt-up criteria for the purposes of the quantitative opt-up criteria, which local authority clients must satisfy in order for firms to reclassify them as an elective professional client.

## Potential impact

3.6. A move to retail client status would mean that all financial services firms like banks, brokers, advisers and fund managers will have to treat local authorities the same way they do non-professional individuals and small businesses. That includes a raft of protections ensuring that investment products are suitable for the customer's needs, and that all the risks and features have been fully applained 144

This provides a higher standard of protection for the client but it also involves more work and potential cost for both the firm and the client, for the purpose of proving to the regulator that all such requirements have been met.

- 3.7 Such protections would come at the price of local authorities not being able to access the wide range of assets needed to implement an effective, diversified investment strategy. Retail status would significantly restrict the range of financial institutions and instruments available to authorities. Many institutions currently servicing the LGPS are not authorised to deal with retail clients and may not wish to undergo the required changes to resources and permissions in order to do so.
- 3.8 Even if the institution secures the ability to deal with retail clients, the range of instruments it can make available to the client will be limited to those defined under FCA rules as 'non-complex' which would exclude many of the asset classes currently included in LGPS fund portfolios. In many cases managers will no longer be able to even discuss ('promote') certain asset classes and vehicles with the authority as a retail client.

## Election for professional client status

- 3.9. MiFID II allows for retail clients which meet certain conditions to elect to be treated as professional clients (to 'opt up'). There are two tests which must be met by the client when being assessed by the financial institution: the quantitative and the qualitative test.
- 3.10 The Local Government Pension Scheme Advisory Board (SAB) and the Local Government Association (LGA) along with the Department of Communities and Local Government (DCLG) and the Investment Association (IA) have successfully lobbied the FCA to make the test better fitted to the unique situation of local authorities.
- 3.11. The new tests recognise the status of LGPS administering authorities as providing a 'pass' for the quantitative test while the qualitative test can now be performed on the authority as a collective rather than an individual. A summary of and extracts from the FCA policy statement which set out these new tests is attached as Appendix B.
- 3.12. The election to professional status must be completed with all financial institutions prior to the change of status on 3rd January 2018. Failure to do so by local authorities would result in the financial institution having to take 'appropriate action' which could include a termination of the relationship at a significant financial risk to the authority.
- 3.13. The SAB and the LGA have worked with industry representative bodies including the Investment Association, the British Venture Capital Association (BVCA) and others to develop a standard opt-up process with letter and information templates. This process should enable a consistent approach to assessment and prevent authorities from having to submit a variety of information in different formats.
- 3.14. A flowchart of the process is attached as Appendix C and the letter and information templates are attached as Appendices D and E.
- 3.15. Applications can be made in respect of either all of the services offered by the institution (even if not already being accessed) or a particular service only. A local Page 27 of 144

authority may wish to do the latter where the institution offers a wide range of complex instruments which the authority does not currently use and there is no intention to use the institution again once the current relationship has come to an end, for example, if the next procurement is achieved via the LGPS pool. It is recommended that officers determine the most appropriate basis of the application, either via full or single service.

3.16. Authorities are not required to renew elections on a regular basis but will be required to review the information provided in the opt-up process and notify all institutions of any changes in circumstances which could affect their status, for example, if the membership of the committee changed significantly resulting in a loss of experience, or if the relationship with the authority's investment advisor was terminated.

## LGPS pools

- 3.17. LGPS pools will be professional investors in their own right so will not need to opt up with the external institutions they use. Local authorities will however need to opt up with their LGPS pool in order to access the full range of services and subfunds on offer.
- 3.18. In some circumstances, in particular where the pool only offers access to fund structures such as ACS, the pool could use 'safe harbour' provisions resulting from local authorities continuing to be named as professional investors in both the Financial Promotion Order (the "FPO") or in the Financial Services and Markets Act 2000 (Promotion of Collective Investment Schemes) (Exemptions) Order (the "PCISO"). These provisions would enable the promotion and potential sale of units in fund structures to local authorities as retail investors.
- 3.19. Elections to professional status will be needed for every financial institution that the authority uses outside of the pool, both existing and new, together with a continuing review of all elections. If all new purchases are made via fund structures within the pool then no new elections will be required, only an ongoing review of the elections made with the pool and any legacy external institutions, the number of which would reduce as assets are liquidated and cash transferred.

## Next steps

- 3.20. In order to continue to effectively implement the authority's investment strategy after 3rd January 2018, applications for election to be treated as a professional clients should be submitted to all financial institutions with whom the authority has an existing or potential relationship in relation to the investment of the pension fund.
- 3.21. This process should commence as soon as possible in order to ensure completion in good time and avoids the need for appropriate action to be taken by institutions in relation to the authority's pension fund investments.
- 3.22. In light of the above, it is recommended that the Executive Director of Resources (Section 151 Officer) is given delegated authority to make applications on the authority's behalf and to determine the nature of the application on either full or single service basis.

## 4 FINANCIAL CONSIDERATIONS

4.1 The implementation of MiFID II (Markets in Financial Instruments Directive) reclassifies local and public authorities as retail investors from 3rd January 2018. Such a reclassification would severely limit both the financial instruments and providers available to authorities for pensions purposes which could be both costly and reduce the potential for returns.

## 5. OTHER CONSIDERATIONS

5.1 Other than the considerations referred to above, there are no customer Focus, Equalities, Environment and Design, Crime and Disorder or Human Rights considerations arising from this report

## 6 COMMENTS OF THE SOLICITOR TO THE COUNCIL

- 6.1 The Solicitor to the Council comments that there are no additional legal considerations arising from the recommendations beyond those set out in the report and appendices
- 6.2 (Approved for and on behalf of Jacqueline Harris-Baker, Director of Law and Monitoring Officer)

## CONTACT OFFICER:

Nigel Cook, Head of Pensions Investment and Treasury, Resources department, ext. 62552.

## **APPENDICES:**

- Appendix A Retail client protections
- Appendix B Summary of FCA policy statement
- Appendix C Opt up process flowchart
- Appendix D Opt up letter template
- Appendix E Opt up information template

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## Warnings - loss of protections as a Professional Client

Professional Clients are entitled to fewer protections under the UK and EU regulatory regimes than is otherwise the case for Retail Clients. This document contains, for information purposes only, a summary of the protections that you will lose if you request and agree to be treated as a Professional Client.

## 1. Communicating with clients, including financial promotions

As a Professional Client the simplicity and frequency in which the firm communicates with you may be different to the way in which they would communicate with a Retail Client. They will ensure however that our communication remains fair, clear and not misleading.

## 2. Information about the firm, its services and remuneration

The type of information that the firm provides to Retail Clients about itself, its services and its products and how it is remunerated differs to what the firm provides to Professional Clients. In particular,

- (A) The firm is obliged to provide information on these areas to all clients but the granularity, medium and timing of such provision may be less specific for clients that are not Retail Clients; and
- (B) there are particular restrictions on the remuneration structure for staff providing services to Retail Clients which may not be applicable in respect of staff providing services to Professional Clients;
- (C) the information which the firm provides in relation to costs and charges for its services and/or products may not be as comprehensive for Professional Clients as it would be for Retail Clients, for example, they are required when offering packaged products and services to provide additional information to Retail Clients on the risks and components making up that package; and
- (D) when handling orders on behalf of Retail Clients, the firm has an obligation to inform them about any material difficulties in carrying out the orders; this obligation may not apply in respect of Professional Clients.

## 3. Suitability

In the course of providing advice or in the course of providing discretionary management services, when assessing suitability for Professional Clients, the firm is entitled to assume that in relation to the products, transactions and services for which you have been so classified, that you have the necessary level of experience and knowledge to understand the risks involved in the management of your investments. The firm will assess this information separately for Retail Clients and would be required to provide Retail Clients with a suitability report.

## 4. Appropriateness

For transactions where the firm does not provide you with investment advice or discretionary management services (such as an execution-only trade), it may be required to assess whether the transaction is appropriate. In respect of a Retail Client, there is a specified test for ascertaining whether the client has the requisite investment

knowledge and experience to understand the risks associated with the relevant transaction. However, in respect of a Professional Client, the firm is entitled to assume that they have the necessary level of experience, knowledge and expertise to understand the risks involved in a transaction in products and services for which they are classified as a Professional Client.

## 5. **Dealing**

A range of factors may be considered for Professional Clients in order to achieve best execution (price is an important factor but the relative importance of other different factors, such as speed, costs and fees may vary). In contrast, when undertaking transactions for Retail Clients, the total consideration, representing the price of the financial instrument and the costs relating to execution, must be the overriding factor in any execution.

## 6. **Reporting information to clients**

For transactions where the firm does not provide discretionary management services (such as an execution-only transactions), the timeframe for our providing confirmation that an order has been carried out is more rigorous for Retail Clients' orders than Professional Clients' orders.

## 7. Client reporting

Investment firms that hold a retail client account that includes positions in leveraged financial instruments or contingent liability transactions shall inform the Retail Client, where the initial value of each instrument depreciates by 10% and thereafter at multiples of 10%. These reports do not have to be produced for Professional Clients.

## 8. **Financial Ombudsman Service**

The services of the Financial Ombudsman Service may not be available to you as a Professional Client.

## 9. **Investor compensation**

Eligibility for compensation from the Financial Services Compensation Scheme is not contingent on your categorisation but on how your organisation is constituted. Hence, depending on how you are constituted you may not have access to the Financial Services Compensation Scheme.

## 10. Exclusion of liability

The FCA rules restrict the firm's ability to exclude or restrict any duty of liability which the firm owes to Retail Clients more strictly than in respect of Professional Clients.

## 11. **Trading obligation**

In respect of shares admitted to trading on a regulated market or traded on a trading venue, the firm may, in relation to the investments of Retail Clients, only arrange for such trades to be carried out on a regulated market, a multilateral trading facility, a systematic internaliser or a third-country trading venue. This is a restriction which may not apply in respect of trading carried out for Professional Clients.

## 12. Transfer of financial collateral arrangements

As a Professional Client, the firm may conclude title transfer financial collateral arrangements with you for the purpose of securing or covering your present or future, actual or contingent or prospective obligations, which would not be possible for Retail Clients.

## 13. Client money

The requirements under the client money rules in the FCA Handbook (CASS) are more prescriptive and provide more protection in respect of Retail Clients than in respect of Professional Clients.

It should be noted that at all times you will have the right to request a different client categorisation and that you will be responsible for keeping the firm informed of any change that could affect your categorisation as a Professional Client.

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# FCA Markets in Financial Instruments Directive II Implementation – Policy Statement II

The matters relating to the reclassification of local and public authorities as retail are covered in Chapter 8 pages 64 to 74 of the full document <u>https://www.fca.org.uk/publication/policy/ps17-14.pdf</u>

Highlights (see highlighted sections following for context)

- 1. Firms may take a collective view of the expertise, experience and knowledge of committee members, taking into account any assistance from authority officers and external advisers where it contributes to the expertise, experience and knowledge of those making the decisions
- 2. Governance and advice arrangements supporting those individuals can inform and contribute to the firm's assessment
- 3. Adherence to CIPFA Codes or undertaking other relevant training or qualifications may assist in demonstrating knowledge and expertise as part of the qualitative test
- 4. Rules will add a fourth criterion that the client is subject to the LGPS Regulation for their pension administration business. Local authorities must continue to meet the size requirement, as well as one of the two previous criteria or the new fourth criterion
- 5. Compliance with the LGPS Regulations, including taking proper advice, will contribute to the assessment of knowledge and expertise of the local authority client when making decisions
- 6. Retain the 10 transactions on average per quarter test as one of the four available criteria for enabling a local authority body to opt up.
- Firms may reasonably assess that a professional treasury manager has worked in the financial sector for at least one year, if their role provides knowledge of the provision of services envisaged
- 8. Changed the portfolio size threshold to £10m
- Proposed transitional arrangements that would allow investment firms to re-assess the categorisation of local authority clients between the 3 July 2017 implementation deadline and 3 January 2018 are being taken forward

## Page 67 Our response on the qualitative test

MiFID II requires the qualitative test to be applied to local authorities seeking to opt-up to professional client status, with the test itself unchanged from MiFID. It is important that an investment firm is confident that a client can demonstrate their expertise, experience and knowledge such that the firm has gained a reasonable assurance that the client is capable of making investment decisions and understanding the nature of risks involved in the context of the transactions or services envisioned.

COBS 3.5.4 requires that the qualitative test should be carried out for the person authorised to carry out transactions on behalf of the legal entity. 'Person' in this context may be a single person or a group of persons. We understand that the persons within a local authority who invest on behalf of pension funds are elected officials acting as part of a pensions committee. In those circumstances, firms may take a collective view of the expertise, experience and knowledge of committee members, taking into account any assistance from authority officers and external advisers where it contributes to the expertise, experience and knowledge of those making the decisions. We also understand that typically the person(s) within local authorities who invest the treasury reserves of those authorities are likely to be officers of the authorities, who are delegated authority from elected members and act under an agreed budget and strategy.

Given different governance arrangements, we cannot be prescriptive, but we would stress the importance of firms exercising judgement and ensuring that they understand the arrangements of 144 of the local authority and the clear purpose of this test. It remains a test of the individual, or

respectively the individuals who are ultimately making the investment decisions, but governance and advice arrangements supporting those individuals can inform and contribute to the firm's assessment.

We agree that adherence to CIPFA Codes or undertaking other relevant training or qualifications may assist in demonstrating knowledge and expertise as part of the qualitative test.

# Page 68 Our response on the quantitative test – approach for Local Government Pension Schemes (LGPS)

We recognise that local authority pension schemes are established within the framework of the LGPS Regulations and are subject to the oversight of the Pensions Regulator, as well as the broader public policy in MiFID II, such as ensuring that local authority pension schemes receive appropriate investment services, and that they understand the costs and risks involved with such service.

Some expressed concerns about interpreting the quantitative criteria in light of the common governance of local authority pension scheme administration, and recognise that the drafting of our proposed rules was not sufficient to achieve our policy intention of allowing all local authorities administering LGPS pension funds to have the ability to successfully opt up. Therefore, our rules will add a fourth criterion that the client is subject to the LGPS Regulation for their pension administration business. Local authorities must continue to meet the size requirement, as well as one of the two previous criteria or the new fourth criterion. This will assist all local authority pension fund administrators who wish to opt-up to meet the quantitative test, but maintain the need for local authorities to qualitatively demonstrate their sophistication to become professional clients. We agree with views that compliance with the LGPS Regulations, including taking proper advice, will contribute to the assessment of knowledge and expertise of the local authority client when making decisions.

# Page 69 Our response on the quantitative test – undertaking 10 transactions on average per quarter

We accept that some local authorities will not be able to meet this part of the quantitative test (particularly when investing pension funds). However, it continues to be our view that regular and recent experience of carrying out relevant transactions remains a useful proxy for assessing sophistication. We have received no arguments against this view, and so confirm that we will retain this test as one of the four available criteria for enabling a local authority body to opt up.

While theoretically this criterion could be 'gamed' by firms and clients by churning portfolios, we believe it is an unlikely course of action for local authorities who are accountable to the electorate and have specific statutory duties requiring prudent management of their financial affairs. In future, we could scrutinise any firm who appeared to be recommending this course of action to its client and question whether the firm was acting in the client's best interest and whether the firm believed that an artificially higher number of trades contributed to the expertise, experience and knowledge of their client.

# Page 70 Our response on the quantitative test – employment in the financial sector for at least 1 year in a professional position

We accept we could be clearer about who this test is applied to, while ensuring it can be applied flexibly to different governance arrangements. We also recognise that employment in the financial sector is a criterion that can only apply to a natural person.

In response, we have amended the proposed drafting in COBS 3.5.3BR(b)(ii) to note that 'the person authorised to carry out transactions on behalf of the client works or has worked in the financial sector for at least one year in a professional position, which requires knowledge of the provision of services envisaged'. This should allow local authorities to delegate authority to make investment decisions on their behalf to professional staff with at least one year's experience. We recognise that this redrafted criterion may not be useful for assessing the collective decision making involved in investing local authority pension funds. However, we think this will be less problematic given our new fourth criterion aimed at LGPS administering authorities.

We do not interpret the term 'financial sector' in a limited way for the purposes of COBS 3.5.3BR(2)(b)(ii), and firms may reasonably assess that a professional treasury manager has worked in the financial sector for at least one year, if their role provides knowledge of the provision of services envisaged. This meets the purpose of the test, to ensure the person acting on behalf of a client has the expertise, experience and knowledge necessary in relation to the investment or service being sold and the risks involved.

## Page 71 Our response on the quantitative test – portfolio size threshold

We have changed the portfolio size threshold to £10m. This follows further data and case studies provided by local authorities, Department for Communities and Local Government (DCLG) new data, and wider CP responses.

We believe £10m is closer to our policy goal of restricting the ability of the smallest, and by implication the least sophisticated, local authorities (town and parish councils, and the smallest county and district councils) to opt-up, but giving larger ones the ability to do so more readily, (provided they meet the other criteria).

Based on the number of local authorities we estimated were investing in MiFID scope instruments and understanding the quoted portfolio size in the DCLG dataset for 2014/15, in CP16/29 we estimated that 63 additional local authorities would not be able to opt-up to professional client status for the purposes of engaging in MiFID business as a result of our consulted upon policy.

At a £15m portfolio size threshold, this increased to 78 additional local authorities which would not be able to opt-up to professional client status for the purposes of engaging in MiFID business when we used the new 2015/16 DCLG dataset.

Applying the £10m threshold to data over the following years:

2014/15 - 27 local authorities would not be able to opt-up to professional client status; and the estimated one-off costs for investment firms would decrease from £1.7m to £0.8m and on-going costs from £0.8m to £0.3m.

2015/16 - 42 local authorities would not be able to opt-up, and the one-off costs for investment firms would decrease from £2.0m to £1.1m, and on-going costs would reduce from £0.9m to £0.5m.47

While a local authority's ability to borrow extra funds to 'game' this requirement may be possible, it is questionable whether local authorities would be able to justify this approach while at the same time making budgets and investment strategies available for public scrutiny.

## Page 74 Our response on transitional arrangements

MiFID II gives us very limited discretion with regard to transitional arrangements for applying these rules in respect of local authorities and provides no ability to extend the deadline for compliance with this requirement beyond 3 January 2018. We consulted in CP16/43 on proposed transitional arrangements that would allow investment firms to re-assess the categorisation of local authority clients between the 3 July 2017 implementation deadline and 3 January 2018. These proposals are being taken forward (see Chapter 24). However, firms will not be expected to re-consider categorisation of existing clients other than local authorities, where MiFID II rules are the same as existing MiFID rules transposed at COBS 3.

Otherwise, we have made further consequential drafting changes to transitional provisions at COBS TP 1 that were added when MiFID was implemented in 2007, but that are no longer carried across into MiFID II.

More generally, COBS 3.5.8G notes that professional clients have the responsibility to keep investment firms informed about any changes that affect their current categorisation. Further, at COBS 3.5.9R, if the firm becomes aware that the client no longer fulfils the initial conditions that made the client eligible to be an elective professional client, it must take "appropriate action". Neither MiFID II, nor our rules specify what 'appropriate action' is, which will depend on the facts of the case and what would be in the client's best interest. Firms must exercise judgement and consider what would be in the best interests of the client. For example, if a client no longer meets the quantitative test to Page 37 of 144

opt up to professional client status, a firm may decide it is appropriate to cease providing investment services but to do so in a way that minimises losses to the client.

## APPENDIX C

## UK Local Authority Client Opt-Up Process

STAGES	TIMELINE	GUIDANCE
Preparatory Stage Finalise standard opt-up process	End July 2017	<ul> <li>(i) Finalise industry standard quantitative and qualitative questionnaire;</li> <li>(ii) Finalise request and consent letter from Local Authority to be opted-up; and</li> <li>(iii) Finalise response letter from investment firms agreeing to the opt-up.</li> </ul>
Stage 1 Local authorities to complete letter and questionnaire and send to investment firms	August – September 2017	<ul> <li>Local authorities to complete and send investment firms:</li> <li>(i) request and consent letter to be opted-up to professional client status; and</li> <li>(ii) completed quantitative and qualitative questionnaire (to allow investment firms to satisfy themselves that the local authority passes the qualitative test).</li> </ul>
Stage 2 Investment Firms to validate the information and run the client status assessment	September – October 2017	<ul> <li>Investment firms to validate information received from local authorities to determine information is (i) sufficient; and (ii) appropriate.</li> <li>Assess the information received by the local authority and confirm that it: <ul> <li>(i) has provided the request and consent letter to be treated as a professional client; and</li> <li>(ii) passes (i) the quantitative test and (ii) the qualitative test</li> </ul> </li> <li>Log and store the local authority information and the results of the internal assessment.</li> </ul>
Stage 3 Dispatch the confirmation letter to LA clients confirming professional client status	October 2017	If a local authority has provided the request and consent letter and has satisfied the requirements for both: (i) the quantitative test; and (ii) the qualitative test, send a letter confirming the classification of the client as a professional client.
<u>Stage 4</u> Client re- categorisation	3 January 2018	Once the steps above are complete, as of 3 January 2018, the firm may continue to treat the local authority as a professional client.

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## Letter requesting categorisation as an elective professional client

[ON [AUTHORITY] HEADED PAPER] [Manager name] [Manager address] [Date]

Dear [•]

#### Request to be treated as a professional investor

I am writing to you ahead of the implementation in the UK of the Markets in Financial Instruments Directive (2014/65/EU) (MiFID II). I have been authorised by NAME OF AUTHORITY (the "Local Authority") to inform you that, in its capacity as an administering authority of a local government pension scheme, it wishes to be treated as a professional client for the purpose of:

(a) any and all investment service(s) which it receives from you (the "Services"); and/or

(b) the promotion to us of, and investment in, any and all fund(s) managed or advised by you (the "Fund Promotions/Investments").

We understand you are required to categorise all of your clients as either professional clients or retail clients and that you currently categorise the Local Authority as a Professional Client ("Professional Client"). However as of 3 January 2018, under new rules deriving from MiFID II, you will be obliged to re-categorise the Local Authority as a Retail Client ("Retail Client") as regards receiving Services from you and/or as regards existing fund investments and any future Fund Promotions/Investments, unless you are satisfied you can otherwise treat the Local Authority as an elective Professional Client and opt-up the Local Authority to this particular client status.

I confirm and acknowledge that the Local Authority is aware that, being categorised as a Professional Client, it will not benefit from the protections and investor compensation rights set out in more detail in Schedule 1. In doing so, I confirm that the Local Authority has reviewed and considered the loss of these protections and rights very carefully and has, if it felt so appropriate, taken advice from legal, financial or other advisors.

I wish to inform you that the Local Authority wishes to be categorised as a Professional Client for the purposes of the Services and/or Fund Promotions/Investments, as applicable in its capacity as an administrating authority of the Local Government Pension Scheme.

Prior to re-categorising the Local Authority, as a Professional Client, I understand that you will be required to assess the Local Authority on certain quantitative and qualitative grounds. In order to facilitate this assessment, please find attached a completed questionnaire for your review and consideration.

Subject to you being reasonably assured that, as of 3 January 2018, the Local Authority satisfies the necessary quantitative and qualitative grounds and may be categorised as an elective Professional Client, the Local Authority confirms the following:

- (a) its request to be categorised as a Professional Client, in its capacity as an administrating authority of the Local Government Pension Scheme, in relation to the Services and/or Fund Promotions/Investments.
- (b) all information provided to you by us (for the purposes of facilitating your assessment of the Local Authority's request to be categorised as a Professional Client) is true, accurate and complete.

- (c) the Local Authority understands the contents of Schedule 1 which contains summaries of the protections and investor compensation rights, if any, that the Local Authority will lose once it is categorised as a Professional Client. Please note that I can confirm that the Local Authority is fully aware of the consequences of losing such protections and still wishes to apply to be categorised as Professional Client in respect of the Services and/or Fund Promotions/Investments.
- (d) the Local Authority has had sufficient time to consider the implications of categorisation as a Professional Client and has separately taken any legal, financial or other advice that it deems appropriate.
- (e) the Local Authority will inform you of any change that could affect its categorisation as a Professional Client. I also confirm that the Local Authority understands its responsibility to ask you for a higher level of protection if it is unable to properly assess or manage the risks involved with the investments comprised within the portfolio management mandates which you have been appointed to manage.
- (f) I acknowledge the Local Authority understands that you shall be permitted, in your sole discretion and without providing any reason, to re-categorise the client as a Retail client or cease to provide the Services or otherwise carry out any fund promotion to us or allow future investment in funds by us.

If you have any questions regarding this application please contact [name] on [number] or alternatively e-mail us at [email address].

Yours sincerely,

.....

[insert name and position] [Authority]

## Schedule 1

#### Warnings - loss of protections for the Local Authority if categorised as a Professional Client

Professional Clients are entitled to fewer protections under the UK and EU regulatory regimes than is otherwise the case for Retail Clients. This Schedule contains, for information purposes only, a summary of the protections lost when requesting and agreeing to be treated as a Professional Client.

#### Part 1 – Loss of protections as a Professional Client when receiving Services

#### 1. Communicating with clients, including financial promotions

As a Professional Client the simplicity and frequency in which firms communicate with you may be different to the way in which we would communicate with a Retail Client. Firms will ensure however that their communication remains fair, clear and not misleading.

## 2. Information about the firm, its services and remuneration

The type of information that a firm provides to Retail Clients about itself, its services and products and how it is remunerated differs to what it provides to Professional Clients. In particular,

- It is obliged to provide information on these areas to all clients but the granularity, medium and timing of such provision may be less specific for clients that are not Retail Clients;
- (B) the information which it provides in relation to costs and charges for its services and/or products may not be as comprehensive for Professional Clients as it would be for Retail Clients, for example, it is required when offering packaged products and services to provide additional information to Retail Clients on the risks and components making up that package; and
- (C) when handling orders on behalf of Retail Clients, it has an obligation to inform them about any material difficulties in carrying out the orders; this obligation may not apply in respect of Professional Clients.

## 3. Suitability

In the course of providing advice or in the course of providing portfolio management services, when assessing suitability for Professional Clients, a firm is entitled to assume that, in relation to the products, transactions and services for which Professional Clients have been so classified, that they have the necessary level of experience and knowledge to understand the risks involved in the management of their investments. Firms cannot make such an assumption in the case of Retail Clients and must assess this information separately. Firms would be required to provide Retail Clients with a suitability report, where they provide investment advice.

#### 4. Appropriateness

For transactions where a firm does not provide investment advice or portfolio management services (such as an execution-only trade), a firm may be required to assess whether the transaction is appropriate for the client in question. In respect of a Retail Client, there is a specified test for ascertaining whether the client has the requisite investment knowledge and experience to understand the risks associated with the relevant transaction. However, in respect of a Professional Client, a firm is entitled to assume that they have the necessary level of experience, knowledge and expertise to understand the risks involved in a transaction in products and services for which they are classified as a Professional Client.

#### 5. Dealing

A range of factors may be considered for Professional Clients in order to achieve best execution (price is an important factor but the relative importance of other different factors, such as speed, costs and fees may vary). In contrast, when undertaking transactions for Retail Clients, the total consideration, representing the price of the financial instrument and the costs relating to execution, must be the overriding factor in determining best execution.

#### 6. **Reporting information to clients**

For transactions where a firm does not provide portfolio management services (such as an execution-only transactions), the timeframe for providing confirmation that an order has been carried out is more rigorous for Retail Clients' orders than Professional Clients' orders.

#### 7. Client reporting

Firms that manage a retail portfolio that includes positions in leveraged financial instruments or contingent liability transactions shall inform the Retail Client, where the initial value of each instrument depreciates by 10% and thereafter at multiples of 10%. These reports do not have to be produced for Professional Clients.

#### 8. **Financial Ombudsman Service**

The services of the Financial Ombudsman Service may not be available to you as a Professional Client.

#### 9. Investor compensation

Eligibility for compensation from the Financial Services Compensation Scheme is not contingent on your categorisation but on how your organisation is constituted. Your rights (if any) to make a claim under the Financial Services Compensation Scheme in the UK will not be affected by being categorised as a Professional Client.

#### 10. Exclusion of liability

A firms' ability to exclude or restrict any duty of liability owed to clients is narrower under the FCA rules in the case of Retail Clients than in respect of Professional Clients.

## 11. **Trading obligation**

In respect of shares admitted to trading on a regulated market or traded on a trading venue, a firm may, in relation to the investments of Retail Clients, only arrange for such trades to be carried out on a regulated market, a multilateral trading facility, a systematic internaliser or a third-country trading venue. This is a restriction which may not apply in respect of trading carried out for Professional Clients.

#### 12. Transfer of financial collateral arrangements

As a Professional Client, a firm may conclude title transfer financial collateral arrangements for the purpose of securing or covering your present or future, actual or contingent or prospective obligations, which would not be possible for Retail Clients.

#### 13. Client money

The requirements under the client money rules in the FCA Handbook (CASS) are more prescriptive and provide more protection in respect of Retail Clients than in respect of Professional Clients.

## Part 2 – Loss of protections for the Local Authority as a potential investor if categorised as a Professional Client for the purposes of Fund Promotions

#### 1. **Fund promotion**

It is generally not permitted for firms to market alternative investment funds (AIFs) to investors who are Retail Clients (although there are certain limited exceptions to this rule). As a Professional Client, firms will (subject to complying with applicable marketing rules) be generally permitted to market shares or units in AIFs to you, without being subject to this restriction.

#### 2. Non-mainstream pooled investments

For the purposes of the UK regulatory regime, AIFs typically fall within the definition of an "unregulated collective investment scheme". The UK regulator considers unregulated collective investment schemes to be a high-risk investment, which are not generally suitable investments for Retail Clients. As such, firms are not permitted to promote investments in unregulated collective investment schemes to Retail Clients (although there are certain limited exceptions to this rule). As a Professional Client, firms will be generally permitted to promote an investment in unregulated collective investment schemes to schemes to you, without being subject to this restriction (and without making any assessment of whether the investment would be suitable or appropriate for you).

#### 3. Communicating with clients, including financial promotions

Detailed rules govern generally the form and content of financial promotions which are issued to investors who are Retail Clients. However, these detailed form and content rules apply less rigorously where a promotion is issued only to investors who are Professional Clients. As a Professional Client, firms will be generally permitted to issue promotions to you which do not satisfy the detailed form and content rules for Retail Clients. Firms must ensure however that communications remains fair, clear and not misleading.

## 4. **Financial Ombudsman**

The services of the Financial Ombudsman Service may not be available to you as a Professional Client

#### 5. **Investor compensation**

Eligibility for compensation from the Financial Services Compensation Scheme is not contingent on your categorisation but on how your organisation is constituted. Your rights (if any) to make a claim under the Financial Services Compensation Scheme in the UK will not be affected by being categorised as a Professional Client.

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## APPENDIX E

## **Elective Professional Client - Status Assessment**

NAME OF LOCAL AUTHORITY:	
CAPACITY: As administering authority of the local government pension scheme	
NAME OF OFFICIAL COMPLETING QUESTIONNAIRE:	
DATE:	

## QUANTITATIVE TEST

Answer questions (a) - (d) below. Please ensure that the detail forming the basis of the determination is recorded.

Please answer question (a) with a "Yes" / "No" answer		
<ul> <li>(a) Does the size of the local authority's financial instruments portfolio (including both cash deposits and financial instruments) for the purposes of its administration of a local government pension scheme exceed GBP 10,000,000?</li> <li>Portfolio size as at date:</li> </ul>	Yes	🗌 No
(b) Is the local authority an 'administering authority' of the Local Government Pension Scheme within the meaning of the version of Schedule 3 of The Local Government Pension Scheme Regulations 2013 or, (in relation to Scotland) within the meaning of the version of Schedule 3 of The Local Government Pension Scheme (Scotland) Regulations 2014 in force at 1 January 2018, and is acting in that capacity?	Yes	🗌 No
If the answer is "Yes" to question (b) above, it is not necessary to carry out the ass question (d) and the answer "N/A" can be given in both cases	essment in ques	tion (c) or
<ul> <li>(c) Has the local authority carried out transactions (in significant size) on the relevant market, at an average frequency of at least 10 per quarter for the previous four quarters (i.e. at least 40 investments on the relevant market in the last year)?</li> </ul>	🗌 Yes 🗌 No	□ N/A
<ul> <li>(d) Does the person authorised to carry out transactions on behalf of the local authority work or has that person worked in the financial sector for at least one year in a professional position, which requires knowledge of the provision of services envisaged?</li> </ul>	🗌 Yes 🗌 No	□ N/A
Details of role:		

## QUALITATIVE TEST

The "qualitative test" requires a firm to undertake an assessment of the **expertise**, **experience and knowledge** of the local authority, in order for the firm to be reasonably assured, in light of the nature of the transactions or services envisaged, that the local authority is capable of **making its own investment decisions** and **understanding the risks involved**<sup>1</sup>.

In order for a firm to undertake the assessment required for the purposes of the qualitative test, certain information must be received from local authorities. Local authorities should provide answers to the questions set out below in as comprehensive a fashion as possible. The responses received from the local authority client should be considered and assessed internally by the firm.

## TO BE COMPLETED BY THE LOCAL AUTHORITY CLIENT

## Section 1: Decision making body for pension investing within your authority

Please complete the following section in relation to the decision making body within the authority.

1. Please indicate which <u>one</u> of the models below is used for investment decisions in the administering authority.

а	All decisions delegated to committee or sub-committee.	YES NO	
	(Please tick whether you have enclosed or provided a link to the minute giving the officer completing this document the necessary authorisation to do so)	Enclosed Link	
b	Decisions delegated to committee or sub- committee with partial delegation to an officer or officers.	YES NO	
	(Please tick whether you have enclosed or provided a link to the minute giving the officer completing this application the necessary authorisation to do so)	Enclosed Link	
С	All decisions delegated to an officer or officers.	YES NO	
d	Other	YES NO	

2.	Please enclose or provide a link to the relevant scheme of delegations, which confirm details of the model elected above.	Enclosed Link	

3.	If you have selected model "d - other" above, please use the box below to describe the composition of the decision making model giving details of the parties and their functions.
	Details should include information on how the decision making body is constructed, constituted and periodically reviewed.

## Section 2: Expertise, experience and knowledge

Please answer the following questions in relation to the members of the committee or sub-committee (*not officers, investment advisors or consultants*) which makes investment decisions of behalf of the authority.

## If you answered (c) to Section 1 Question 1, please move to Section 3.

1	Are members provided with a written brief on joining the committee?	YES NO	
	(Please tick whether you have enclosed or provided a link to a copy of an example of the briefing)	Enclosed Link	
2	Are members provided with training on investment matters?	YES NO	
	(Please tick whether you have enclosed or provided a link to examples of the training offered to members in the last 12 months)	Enclosed Link	
	Please indicate the total number of hours of training offered and delivered to the committee over the last 12 months.	hours	offered
		hours de	livered
3	Is the attendance of members at training monitored and recorded?	YES NO	
4	Please state the average number of hours of training committee members have attended over the last 12 months.		hours
5	Please state the average number of hours at investment conferences that committee members have attended over the last 12 months.		hours
6	Are members required to complete a self-assessment with regard to their knowledge of investments?	YES NO	
	(Please tick whether you have enclosed or provided a link to details of the self- assessment tool used)	Enclosed Link	
7	Please state the number of years served on the committee (or other such investment committees) on average for each member		years
8	Please provide any other information which may assist with the assessment of the knowledge, experience and expertise of the committee or sub- committee - (such as the average number of years of independent investment experience by members).		
	·		
1			

#### Section 3: Investment history and strategy

1

Please complete the following questions in relation to the authority's history and current strategy with regard to investments which are acquired through an investment manager's investment mandate or invested in directly (e.g. funds).

Number of years held	Currently Held
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
0 🗌 1-3 🗌 4-5 🗌 5+ 🗌	YES 🗌 NO 🗌
1-3 🔲 4-5 🛄 5+ 🛄	YES NO
	0       1-3       4-5       5+         0       1-3       4-5       5+

2	Please tick whether you have enclosed or provided a link to the most recent version of the authority's Investment Strategy Statement (England and Wales) or Statement of Investment Principles (Scotland).	Enclosed Link	
3	Has the authority taken the appropriate advice, as required by regulation, in preparing its Investment Strategy Statement?	YES NO	

## Section 4: Understanding risks

Please answer the following questions in relation to the members of the committee or sub-committee or officers (*not investment advisors or consultants*) making investment decisions of behalf of the authority.

1	Does the authority have a risk framework and/or risk management policy in place in relation to investments?	YES NO	
	(Please tick whether you have enclosed or provided a link to a details of the framework/policy)	Enclosed Link	
2	Was external advice taken with regard to the preparation, monitoring and review of the framework/policy?	YES NO	
	If yes, please provide the name of the advisor:		
3	Is the risk framework/policy reviewed on a regular basis?	YES NO	
	If YES please state the frequency of the review.		
	(Please tick whether you have enclosed or provided a link to details of the last review)	Enclosed Link	
4	Are those directly involved in decision making provided with training on risk management, including focused training on understanding the risks involved with investments?	YES NO	
	(Please tick whether you have enclosed or provided a link to examples of the training offered in the last 12 months)	Enclosed Link	
5	Are those directly involved in decision making required to complete a self- assessment with regard to their understanding of risk management?	YES NO	
	(Please tick whether you have enclosed or provided a link to details of the self- assessment tool used)	Enclosed Link	

#### Section 5: Support for investment decisions taken by committee/sub-committee of the authority

Please answer the following questions in relation to those <u>officers</u>, <u>advisors or consultants</u> who directly contribute to assisting the committee/sub-committee of the authority take investment decisions or those officers who have delegated decision making powers.

In Section 1 Question 1, if you answered:

- Model a please complete Question 1 below
- Model b please complete Questions 1 and 2 below
- Model c please complete Question 2 below
- Model d please complete the below questions as appropriate

1. For each <u>officer providing support</u> to the committee or sub-committee please provide the following information.

Job title	Relevant qualifications	Years experience in role <sup>2</sup>

2.	For each officer with delegated investment powers please provide the following information (these
	may be the same officers as above).

Job title	Limit on asset classes or investment vehicles	Limit on delegation (£m)

3	Does the authority have a written succession plan in place to manage key person risk in relation to the above officers?	YES NO	
	(Please tick whether you have enclosed or provided a link to details of the succession plan)	Enclosed Link	

4. For each <u>individual investment advisor</u> used by the authority please provide the following information *only to be completed where these individual investment advisors are engaged on an independent basis and not acting on behalf of an entity listed in point 5 below).* 

Name	Relevant qualifications	Years experience in role <sup>3</sup>

<sup>&</sup>lt;sup>2</sup> Or similar role which would provide knowledge of the provision of the services envisaged, which may have been carried out at a different organisation.

<sup>&</sup>lt;sup>3</sup> Or similar role which would provide knowledge of the provision of the services envisaged.

5. For each <u>investment advisory firm</u> used by the authority please provide the following information.

Name of firm	Details of FCA authorisation	Years employed by authority

6.	For each individual investment consultant used by the authority please provide the following
	information (only to be completed where these consultants are engaged on an independent basis
	and not acting on behalf of an entity listed in point 7 below).

Name	Relevant qualifications	Years experience in role⁴

7. For each <u>investment consultancy firm</u> used by the authority please provide the following information.

Name of firm	Details of FCA authorisation	Years employed by authority

8.	Please confirm whether the officer, investment advisor firm/individual, Y	YES 🗌 NO 🗌
	investment consultancy firm/individual, is aware of the reliance being placed	
	on it for the purposes of the client categorisation of Local Authorities.	

<sup>4</sup> Or similar role which would provide knowledge of the provision of the services envisaged. 7 Lage 53, of 144

## Section 6 General questions

1.	In the last three years has the authority been censured for a material breach of Local Government investment regulations in force from time to time or any other related legislation governing investment?	YES NO	
	(If yes please tick whether you have enclosed or provided a link to a details of the breach)	Enclosed Link	

2. Please use the box below to provide any further information which may be useful in the support of your application.

# Croydon Council

REPORT TO:	Pension Committee 19 September 2017
AGENDA ITEM:	10
SUBJECT:	Annual Report and Local Pension Board Report
LEAD OFFICER:	Nigel Cook Head of Pensions and Treasury
CABINET MEMBER	Councillor Simon Hall Cabinet Member for Finance and Treasury
WARDS:	All

### CORPORATE PRIORITY/POLICY CONTEXT:

Sound Financial Management: This report relates to the draft Croydon Council Pension Fund 2016/2017 Annual Report and the report for the Croydon Local Pension Board for the same period.

### FINANCIAL SUMMARY:

There are no direct financial consequences associated with this report although the Annual Report does incorporate the financial statements for the Pension Fund.

### FORWARD PLAN KEY DECISION REFERENCE NO.: N/A

### 1. **RECOMMENDATIONS**

- 1.1 The Committee is asked to comment on Croydon Council's draft 2016/2017 Pension Fund Annual Report as attached at Appendix A to this report and, subject to any amendments then required, approve it for publication on the Croydon Pension Fund's website.
- 1.2 The Committee is asked to note the contents of the Audit Findings Report from the Fund's auditors, which is attached as Appendix B to this report.
- 1.3 The Committee is invited to note the Annual Report prepared by the Chair of the Croydon Local Pensions Board. This is attached as Appendix C to this report.

### 2. EXECUTIVE SUMMARY

2.1 This report asks the committee to approve the draft 2016/2017 Croydon Pension Fund Annual Report (Appendix A), the Audit Findings Report, (Appendix B) and to note the Croydon Local Pension Board Annual Report (Appendix C).

# 3 DETAIL

- 3.1 A draft of the 2016/2017 Croydon Pension Fund Annual Report (the Annual Report) is attached at Appendix A to this report. The draft includes the final statement of accounts for the Pension Fund (the Fund). The Audit Findings Report, prepared by the Fund's external auditors, commenting on the final statement of accounts is shown separately in Appendix B.
- 3.2 The Annual Report includes links to other publications including the Statement of Investment Principles and the Funding Strategy Statement.
- 3.3 Members are invited to comment on the content and presentation of the draft Annual Report. Following Committee's approval of this draft, subject to any amendments required, the Annual Report will be published on the Croydon Pension Fund's website.
- 3.4 This report also highlights the Annual Report drafted by the Chair of the Croydon Local Pensions Board. This report sets out the work of the Board in its first year. The Pension Committee is invited to note this report.

### 4 FINANCIAL CONSIDERATIONS

4.1 There are no further financial considerations flowing from this report.

### 5. OTHER CONSIDERATIONS

5.1 Other than the considerations referred to above, there are no customer Focus, Equalities, Environment and Design, Crime and Disorder or Human Rights considerations arising from this report

### 6. COMMENTS OF THE SOLICITOR TO THE COUNCIL

- 6.1 The Solicitor to the Council comments that there are no legal considerations arising from the recommendations within the report beyond those already set out in Appendix A-C.
- 6.2 (Approved for and on behalf of Jacqueline Harris-Baker Director of Law and Monitoring Officer)

# CONTACT OFFICER:

Nigel Cook, Head of Pensions Investment and Treasury, Resources department, ext. 62552.

### **BACKGROUND DOCUMENTS:**

None.

### Appendices

Appendix A: Draft 2016/2017 Croydon Pension Fund Annual Report – to be tabled at the meeting

Appendix B: Audit Findings Report Appendix C: Annual Report of the Croydon Local Pensions Board

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# APPENDIX B

# The Audit Findings for London Borough of Croydon Pension Fund

Year ended 31 March 2017

#### **Elizabeth Jackson**

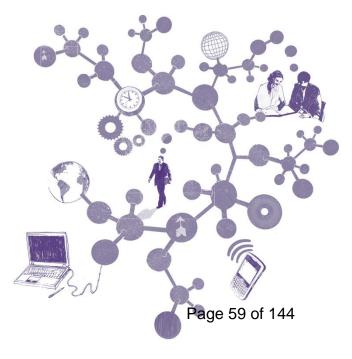
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#### **Tom Beake**

In-charge Auditor T 0207 383 5100 E tom.beake@uk.gt.com



The London Borough of Croydon Pension Fund Bernard Weatherill House 8 Mint Walk CR0 1EA

#### 20 September 2017

# Dear Sirs Mudit Findings for the London Borough of Croydon Pension Fund for the year ending 31 March 2017

A his Audit Findings report highlights the key findings arising from the audit that are significant to the responsibility of those charged with governance (in the case of the London Borough of Croydon Pension Fund, the General Purposes and Audit Committee), to oversee the financial reporting process, as required by International Standard Con Auditing (UK & Ireland) 260, the Local Audit and Accountability Act 2014 and the National Audit Office Code of Audit Practice. Its contents will be discussed with Officers.

As auditor we are responsible for performing the audit, in accordance with International Standards on Auditing (UK & Ireland) ('ISA (UK&I)'), which is directed towards forming and expressing an opinion on the financial statements that have been prepared by management with the oversight of those charged with governance. The audit of the financial statements does not relieve management or those charged with governance of their responsibilities for the preparation of the financial statements.

The contents of this report relate only to those matters which came to our attention during the conduct of our normal audit procedures which are designed primarily for the purpose of expressing our opinion on the financial statements. Our audit is not designed to test all internal controls or identify all areas of control weakness. However, where, as part of our testing, we identify any control weaknesses, we will report these to you. In consequence, our work cannot be relied upon to disclose defalcations or other irregularities, or to include all possible improvements in internal control that a more extensive special examination might identify. We do not accept any responsibility for any loss occasioned to any third party acting, or refraining from acting on the basis of the content of this report, as this report was not prepared for, nor intended for, any other purpose.

We would like to take this opportunity to record our appreciation for the kind assistance provided by the finance team and other staff during our audit.

Yours sincerely

Elizabeth Jackson

Engagement lead

# Private and Confidential

Grant Thornton UK LLP 30 Finsbury Square London EC2P 2YU T +44 (0) 20 7383 5100 www.grant-thornton.co.uk

#### Chartered Accountants

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A Audit opinion

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# **Section 1:** Executive summary



### **Purpose of this report**

This report highlights the key issues affecting the results of Croydon Pension Fund ('the Fund') and the preparation of the Fund's financial statements for the year ended 31 March 2017. It is also used to report our audit findings to management and those charged with governance in accordance with the requirements of ISA (UK&I) 260, and the Local Audit and Accountability Act 2014 ('the Act').

Under the National Audit Office (NAO) Code of Audit Practice ('the Code'), we are required to report whether, in our opinion, the Fund's financial statements give a true and fair view of the financial position of the Fund.

#### Introduction

In the conduct of our audit we have not had to alter or change our audit approach, which we communicated to you in our Audit Plan dated 22 March 2017. Ͳ

മ് Our audit is substantially complete although we are finalising our procedures in the • following areas:

- review of the Pension Fund Annual Report
- 80 review of the final version of the financial statements
  - obtaining and reviewing the management letter of representation
  - updating our post balance sheet events review, to the date of signing the opinion

We received draft financial statements and accompanying working papers at the commencement of our work in line with the agreed timetable. Working papers were of a good quality and officers were responsive to our audit requests for additional information. This enabled us to complete the audit in a timely manner and gives us assurance that the pension fund finance team is ready for the early closedown and opinion deadline in 2018.

### Key audit and financial reporting issues **Financial statements opinion**

We have identified one adjustments affecting the Fund's reported financial position (details are recorded in section two of this report). The draft financial statements for the year ended 31 March 2017 recorded net assets of £1,094m; the audited financial statements show net assets of  $f_{1,103m}$ . The change relates to an understatement of infrastructure and private equity investments which officers made us aware of before submitting the draft financial statements for audit. The level 3 investment year end final valuation figures were not made available to officers until after the draft financial statements were completed. Officers expect to receive the information by the end of June and by mid July at the latest so they do not envisage this being a problem for the early opinion deadline of 31 July in 2018. Officers will continue to liaise with the fund managers to ensure information is received in line with the deadlines next year.

We have also recommended a small number of adjustments to improve the presentation of the financial statements. Further details are set out in section two of this report.

We anticipate providing a unqualified audit opinion in respect of the financial statements (see Appendix A).

#### Controls

#### Roles and responsibilities

The Fund's management is responsible for the identification, assessment, management and monitoring of risk, and for developing, operating and monitoring the system of internal control.

Our audit is not designed to test all internal controls or identify all areas of control weakness. However, where, as part of our testing, we identify any control weaknesses, we report these to the Fund.

#### Findings

Our work has not identified any control weaknesses which we wish to highlight for your attention.

#### The way forward

Matters arising from the financial statements audit of the Fund have been discussed with the Executive Director of Resources and Section 151 Officer.

We have made a number of recommendations, which are set out in the action plan at Appendix A. Recommendations have been discussed and agreed with the Executive Director of Resources and Section 151 Officer and the finance team.

#### ບ ພິ Acknowledgement

We would like to take this opportunity to record our appreciation for the assistance provided by the finance team and other staff during our audit.

> Grant Thornton UK LLP September 2017

# Section 2: Audit findings

01. Executive summary

002. Audit findings

 $( \cap$ 

03. Fees, non audit services and independence

**4**. Communication of audit matters

# Materiality

In performing our audit, we apply the concept of materiality, following the requirements of ISA (UK&I) 320: Materiality in planning and performing an audit. The standard states that 'misstatements, including omissions, are considered to be material if they, individually or in the aggregate, could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements'.

As we reported in our audit plan, we determined overall materiality to be  $\pounds 8,770k$  (being 1% of net assets). We have considered whether this level remained appropriate during the course of the audit and identified the value of the fund had increased to  $\pounds 1.094$  billion at the year end that led us to revise our overall materiality to  $\pounds 10,949k$  (being 1% of net assets).

We also set an amount below which misstatements would be clearly trivial and would not need to be accumulated or reported to those charged with governance because we would not expect that the accumulated effect of such amounts would have a material impact on the financial statements. We have defined the amount below which misstatements would be clearly trivial to be  $\pounds$ 547k. Our assessment of the value of clearly trivial matters has been adjusted to reflect our revised materiality calculation.

As reported in our audit plan, we did not identify any specific items at that stage where we decided that separate materiality levels were appropriate. However, following deceipt of the draft financial statements we have identified management expenses as an item where we have set a lower materiality level.

Balance/transaction/disclosure	Explanation	Materiality level
N <sub>Management</sub> expenses	Due to public interest in these disclosures	£547k

Misstatements, including omissions, are considered to be material if they, individually or in the aggregate, could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements; Judgments about materiality are made in light of surrounding circumstances, and are affected by the size or nature of a misstatement, or a combination of both; and Judgments about matters that are material to users of the financial statements are based on a consideration of the common financial information needs of users as a group. The possible effect of misstatements on specific individual users, whose needs may vary widely, is not considered. (ISA (UK&I) 320)

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# Audit findings against significant risks

In this section we detail our response to the significant risks of material misstatement which we identified in the Audit Plan. As we noted in our plan, there are two presumed significant risks which are applicable to all audits under auditing standards.

Risks identified in our audit plan	Work completed	Assurance gained and issues arising
The revenue cycle includes fraudulent transactions Under ISA (UK&I) 240 there is a presumed risk that revenue may be misstated due to the improper recognition of revenue.	<ul> <li>Having considered the risk factors set out in ISA240 and the nature of the revenue streams at the London Borough of Croydon Pension Fund, we have determined that the risk of fraud arising from revenue recognition can be rebutted, because:</li> <li>there is little incentive to manipulate revenue recognition;</li> <li>opportunities to manipulate revenue recognition are very limited; and</li> <li>the culture and ethical frameworks of local authorities, including the London Borough of Croydon Council as the administering body, mean that all forms of fraud are seen as unacceptable.</li> </ul>	Although we have rebutted this risk, our audit work performed on material revenue streams has not identified any issues in respect of revenue recognition.
<b>Management over-ride of controls</b> The risk of UK&I) 240 it is presumed that the risk of management over-ride of controls is present in all entities.	<ul> <li>Work performed:</li> <li>review of journal entry process and selection of unusual journal entries for testing back to supporting documentation</li> <li>review of accounting estimates, judgements and decisions made by management</li> <li>review of unusual significant transactions.</li> </ul>	Our audit work has not identified any evidence of management over-ride of controls. In particular the findings of our review of journal controls and testing of journal controls and testing of journal entries has not identified any significant issues.
		We set out later in this section of the report our work and findings on key accounting estimates and judgements.

"Significant risks often relate to significant non-routine transactions and judgmental matters. Non-routine transactions are transactions that are unusual, due to either size or nature, and that therefore occur infrequently. Judgmental matters may include the development of accounting estimates for which there is significant measurement uncertainty." (ISA (UK&I) 315). In making the review of unusual significant transactions "the auditor shall treat identified significant related party transactions outside the entity's normal course of business as giving rise to significant risks." (ISA (UK&I) 550) Page 67 of 144

# Audit findings against significant risks (continued)

We have also identified the following significant risk of material misstatement from our understanding of the entity. We set out below the work we have completed to address this risk.

Risks identified in our audit plan	Work completed	Assurance gained and issues arising
Level 3 Investments (Valuation is incorrect) Under ISA 315 significant risks often relate to significant non-routine transactions and judgemental matters. Level 3 investments by their very nature require a significant degree of judgement to reach an appropriate valuation at year end.	<ul> <li>Updated our understanding of the processes and control in place to estimate the valuation of these assets.</li> <li>For a sample of investments we tested valuations by obtaining and reviewing the audited accounts at latest date for individual investments and agreeing these to fund manager reports at that date. Reconciliation of those values to the values at 31st March with reference to known movements in the intervening period.</li> <li>We reviewed the nature and basis of estimated values and consider what assurance management has over the year end valuation provided for these type of investments.</li> <li>Reviewed the competence, expertise and objectivity and objectivity of management experts used.</li> <li>Reviewed the qualifications of the fund managers as experts to value the level 3 investments at year end and gain an understanding of how the valuation of these investments has been reached.</li> </ul>	We are currently finalising our review of the assumptions used by management and the fund managers to value the level 3 investments. Our audit testing of the figures in the accounts identified that infrastructure and private equity investments are understated in the financial statements by £9,155k. This is due to the audited final valuation data not being available at the time of compiling the draft financial statements This is purely a timing issue for the finance team receiving the information. No other significant issues were identified in our testing.

# Audit findings against other risks

Transaction cycle	Description of risk	Work completed	Assurance gained & issues arising
Investment purchases and sales AND Investment values – Level 2 investments	Investment activity not valid. Investment valuation not correct (Accuracy) AND Valuation is incorrect (Valuation net)	<ul> <li>We have undertaken a walkthrough of the controls in place over investments.</li> <li>We have reviewed the reconciliation between information provided by the fund managers, the custodian and the Fund's own records and investigated any variances.</li> <li>For unquoted investments we have critically assessed the assumptions used in the valuation and checked valuations to the latest audited financial statements of the respective investment fund.</li> <li>We have confirmed the existence of investments directly to relevant documentation.</li> <li>We have tested a sample of purchases and sales during the year back to detailed information provided by the fund managers.</li> <li>We have completed a predictive analytical review for the different types of investments.</li> </ul>	Our audit work has not identified any significant issues in relation to the investment risks.
Contributions	Recorded contributions not correct (Occurrence)	<ul> <li>We have undertaken a walkthrough of the controls in place over contributions.</li> <li>We substantively tested contribution deductions from the Administering Authority.</li> <li>We also reviewed contributions received with reference to changes in member body payrolls and numbers of contributing members to ensure that any unexpected trends are satisfactorily explained.</li> </ul>	Our audit work has not identified any significant issues in relation to contributions.

# Audit findings against other risks (continued)

Transaction cycle	Description of risk	Work completed	Assurance gained & issues arising
Benefits payable	Benefits improperly computed/claims liability understated. (Completeness, accuracy and occurrence)	<ul> <li>We have confirmed through walkthrough testing the existence of controls operated by the Fund to ensure that all benefits are correctly calculated and that the appropriate payments are generated and recorded.</li> <li>We have tested a sample of individual transfers, pensions in payment (new and existing), lump sum benefits and refunds and test them by reference to member files.</li> <li>We have completed a rationalisation of pensions paid with reference to changes in pensioner numbers and increases applied in the year together with comparing pensions paid on a monthly basis to ensure that any unusual trends are satisfactorily explained.</li> </ul>	Our audit work has not identified any significant issues in relation to benefits payable.
Member Data	Member data not correct. (Rights and Obligations)	<ul> <li>We have performed walkthrough testing over the controls that are in place over member data.</li> <li>We conducted controls testing of changes to member data made during the year to source documentation.</li> <li>We performed a reconciliation of the member data as at year end to the accounts note.</li> </ul>	Our testing of member data found that the draft figure used for deferred pensioners included in the accounts was incorrect and related to the prior year. The impact is the deferred pensioners membership is under recorded by 62 pensioners see page 19 of this report. Our work has not identified any further significant issues in relation to the risk identified.

#### **Going concern**

As auditors, we are required to "obtain sufficient appropriate audit evidence about the appropriateness of management's use of the going concern assumption in the preparation and presentation of the financial statements and to conclude whether there is a material uncertainty about the entity's ability to continue as a going concern" (ISA (UK&I) 570).

We reviewed the management's assessment of the going concern assumption and the disclosures in the financial statements and concluded that there are no issues arising for the Fund in 2016/17.

# Accounting policies, estimates and judgements

In this section we report on our consideration of accounting policies, in particular revenue recognition policies, and key estimates and judgements made and included with the Fund's financial statements.

Accounting area	Summary of policy	Comments	Assessmen
Revenue recognition	<ul> <li>Income to the fund is accounted for on an accruals basis</li> </ul>	<ul> <li>The Fund's accounting policies are appropriate under IAS 18 Revenue and the Code of Practice on Local Authority Accounting.</li> <li>Accounting policies are adequately disclosed in the financial</li> </ul>	Green
		statements.	
		<ul> <li>The revenue recognition policies are considered to be in line with other Local Government Pension Funds.</li> </ul>	
udgements and estimates	<ul> <li>Key estimates and judgements include:</li> <li>Valuation of level 3 investments</li> <li>Valuation of fund</li> </ul>	We reviewed the key estimates and judgements made by management within the material notes to the accounts. For the disclosures listed, we concluded they appear to be consistent in all material aspects with the guidance set out in the Code of Practice of Local Authority Accounting.	Green
Going concern	The Executive Director of Resources and Section 151 officer has a reasonable expectation that the Fund will continue for the foreseeable future. Members concur with this view. For this reason, the Fund continue to adopt the going concern basis in preparing the financial statements.	We have reviewed officer's assessment and are satisfied with management's assessment that the going concern basis is appropriate for the 2016/17 financial statements.	Green
Other accounting policies	We have reviewed the Fund's policies against the requirements of the CIPFA Code of Practice.	We have reviewed the Fund's policies against the requirements of the CIPFA Code of Practice. The Fund's accounting policies are appropriate and consistent with previous years.	Green

#### Assessment

- Marginal accounting policy which could potentially attract attention from regulators
- Accounting policy appropriate but scope for improved disclosure
- Accounting policy appropriate and disclosures sufficient

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# Other communication requirements

We set out below details of other matters which we, as auditors, are required by auditing standards and the Code to communicate to those charged with governance.

	Issue	Commentary
1.	Matters in relation to fraud	• We have previously discussed the risk of fraud with the General Purpose and Audit Committee. We have not been made aware of any other incidents in the period and no other issues have been identified during the course of our audit procedures.
2.	Matters in relation to related parties	• From the work we carried out, we have not identified any related party transactions which have not been disclosed. Two declarations have not been received at the time of writing the report but we have reviewed the declarations from 2015/16 and do not believe that there are missing disclosures from the note.
ບີ <sup>.</sup> ນ	Matters in relation to laws and regulations	• You have not made us aware of any significant incidences of non-compliance with relevant laws and regulations and we have not identified any incidences from our audit work.
0 0 0 1 1	Written representations	A standard letter of representation has been requested from the Fund, which is included in the General Purpose and Audit Committee papers.
1 0 2 2 3	Confirmation requests from third parties	• We requested from management permission to send confirmation requests to the fund managers, custodian and banks where the Fund holds the accounts. This permission was granted and the requests were sent. All confirmations requested have been received.
6.	Disclosures	Our review found no material omissions in the financial statements
7.	Matters on which we report by exception	• We are required to give a separate opinion for the Pension Fund Annual Report on whether the financial statements included therein are consistent with the audited financial statements. Due to statutory deadlines the Pension Fund Annual Report is not required to be published until the 1 <sup>st</sup> December 2017 but officers have decided to prepare this alongside the financial statements. We have received the draft Annual Report and will be able to issue the separate opinion at the same time as the opinion on the financial statements.

# Adjusted misstatements

One adjustment to the draft accounts has been identified during the audit process. We are required to report all non trivial misstatements to those charged with governance, whether or not the accounts have been adjusted by management. The table below summarises the adjustment arising from the audit which has been processed by management.

#### Impact of adjusted misstatements

All adjusted misstatements are set out in detail below along with the impact on the key statements and the reported total net assets for the year.

<sup>1</sup> Page 199	Our testing confirmed that infrastructure and private equity investments are understated in the financial statements. This is due to audited final valuation data not being available at the time of compiling the draft financial statements and this is purely a timing issue. Officers made us aware of the delay in receiving final information for these investments before submitting the draft financial statements for audit. The level 3 investment year end final valuation figures were not made available to officers until after the draft financial statements were completed. Officers expect to receive the information by the end of June and by mid July at the latest so they do not envisage this being a problem for the early opinion deadline of 31 July in 2018. Officers will continue to liaise with the fund managers to ensure information is received in line with the deadlines next year.	Cr Changes in the market value of investments 9,155	Dr Investments held by Fund Managers (Private Equity and Infrastructure) 9,155
	Overall impact	(£9,155)	£9,155

# Unadjusted misstatements

There are no adjustments identified during the audit which we request be processed, but which have not been made within the final set of financial statements. Page 73 of 144

# Misclassifications and disclosure changes

The table below provides details of misclassification and disclosure changes identified during the audit which have been made in the final set of financial statements.

	1 Presentation and disclosure	N/A	N/A	We have made a small number of suggested presentational and disclosure changes to aid users' understanding of the financial statements.
ס ע	2 Presentation and disclosure	N/A	Fund membership numbers	We have amended the number of deferred pensioners from 8,799 to 8,861 to reflect the fund membership as at 31 March 2017.

# Section 3: Fees, non-audit services and independence

01. Executive summary

D 202. Audit findings

03. Fees, non audit services and independence

A4. Communication of audit matters

We confirm below our final fees charged for the audit and there were no fees for the provision of non audit services.

#### Fees

	Proposed fee £	Final fee £
Pension fund audit	21,000	21,000
Total audit fees (excluding VAT)	21,000	21,000

The proposed fees for the year were in line with the scale fee set by Public Sector Audit Appointments Ltd (PSAA).

#### **Independence and ethics**

- We confirm that there are no significant facts or matters that impact on our independence as auditors that we are required or wish to draw to your attention. We have complied with the Auditing Practices Board's Ethical Standards and confirm that we are independent and are able to express an objective opinion on the financial statements.
- We confirm that we have implemented policies and procedures to meet the requirements of the Auditing Practices Board's Ethical Standards.
- For the purposes of our audit we have made enquiries of all Grant Thornton UK LLP teams providing services to London Borough of Croydon Pension Fund and confirm that no non-audit or audited related services have been undertaken for the Fund.

# Section 4: Communication of audit matters

01. Executive summary P202. Audit findings 003. Fees, non audit

Fees, non audit services and independence

64. Communication of audit matters

# Communication to those charged with governance

ISA (UK&I) 260, as well as other ISAs, prescribe matters which we are required to communicate with those charged with governance, and which we set out in the table opposite.

This document, The Audit Findings, outlines those key issues and other matters arising from the audit, which we consider should be communicated in writing rather than orally, together with an explanation as to how these have been resolved.

#### **Respective responsibilities**

The Audit Findings Report has been prepared in the context of the Statement of Responsibilities of Auditors and Audited Bodies issued by Public Sector Audit Appointments Limited (http://www.psaa.co.uk/appointing-auditors/terms-ofappointment/)

We have been appointed as the Fund's independent external auditors by the Audit Commission, the body responsible for appointing external auditors to local public Hoodies in England at the time of our appointment. As external auditors, we have a broad remit covering finance and governance matters.

Our annual work programme is set in accordance with the Code of Audit Practice ('the Code') issued by the NAO (<u>https://www.nao.org.uk/code-audit-practice/about-code/</u>). Our work considers the Fund's key risks when reaching our conclusions under the Code.

Our communication plan	Audit Plan	Audit Findings
Respective responsibilities of auditor and management/those charged with governance	~	
Overview of the planned scope and timing of the audit. Form, timing and expected general content of communications	~	
Views about the qualitative aspects of the entity's accounting and financial reporting practices, significant matters and issues arising during the audit and written representations that have been sought		✓
Confirmation of independence and objectivity	~	✓
A statement that we have complied with relevant ethical requirements regarding independence, relationships and other matters which might be thought to bear on independence.	~	~
Details of non-audit work performed by Grant Thornton UK LLP and network firms, together with fees charged		
Details of safeguards applied to threats to independence		
Material weaknesses in internal control identified during the audit		~
Identification or suspicion of fraud involving management and/or others which results in material misstatement of the financial statements		✓
Non compliance with laws and regulations		~
Expected modifications to auditor's report, or emphasis of matter		~
Unadjusted misstatements and material disclosure omissions		~
Significant matters arising in connection with related parties		~
Significant matters in relation to going concern	✓	~

# Appendices

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# A: Audit opinion

#### We anticipate we will provide the Fund with an unmodified audit report

# INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF LONDON BOROUGH OF CROYDON

We have audited the pension fund financial statements of the London Borough of Croydon (the "Authority") for the year ended 31 March 2017 under the Local Audit and Accountability Act 2014 (the "Act"). The pension fund financial statements comprise the Fund Account, the Net Assets Statement and the related notes. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17.

This report is made solely to the members of the Authority, as a body, in accordance with Part 5 of the Act and as set out in paragraph 43 of the Statement of Responsibilities of Auditors and Audited Bodies published by Public Sector Audit Appointments Limited. Our audit work has been undertaken so that we might state to the members those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Authority and the Authority's members as a body, for our audit work, for this report, or for the opinions we have formed.

#### Respective responsibilities of the Executive Director of Resources and Section 151 Officer and auditor

As explained more fully in the Statement of Responsibilities, the Executive Director of Resources and Section 151 Officer is responsible for the preparation of the Authority's Statement of Accounts, which includes the pension fund financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17, which give a true and fair view. Our responsibility is to audit and express an opinion on the pension fund financial statements in accordance with applicable law, the Code of Audit Practice published by the National Audit Office on behalf of the Comptroller and Auditor General (the "Code of Audit Practice") and International Standards on Auditing (UK and Ireland). Those standards require us to comply with the Auditing Practices Board's Ethical Standards for Auditors.

#### Scope of the audit of the pension fund financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of

whether the accounting policies are appropriate to the pension fund's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Executive Director of Resources and Section 151 Officer; and the overall presentation of the pension fund financial statements. In addition, we read all the financial and non-financial information in the Authority's Statement of Accounts and Annual Governance Statement and the Annual Report to identify material inconsistencies with the audited pension fund financial statements and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by us in the course of performing the audit. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

#### Opinion on the pension fund financial statements

In our opinion:

- the pension fund financial statements present a true and fair view of the financial transactions of the pension fund during the year ended 31 March 2017 and of the amount and disposition at that date of the fund's assets and liabilities; and
- the pension fund financial statements have been properly prepared in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17 and applicable law.

#### **Opinion on other matters**

In our opinion, the other information published together with the audited pension fund financial statements in the Authority's Statement of Accounts and Annual Governance Statement and the Annual Report for the financial year for which the financial statements are prepared is consistent with the audited pension fund financial statements.

Elizabeth Jackson for and on behalf of Grant Thornton UK LLP, Appointed Auditor 30 Finsbury Square London EC2P 2YU

September 2017

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# APPENDIX C

REPORT TO:	LOCAL PENSION BOARD
	6 July 2017
AGENDA ITEM:	10
SUBJECT:	Local Pension Board Annual Report
LEAD OFFICER:	Richard Simpson, Executive Director of Resources (Section 151 Officer)
LEAD MEMBER:	Councillor Andrew Pelling, Chair of Pension Committee
PERSON LEADING AT THE BOARD MEETING:	Nigel Cook, Head of Pensions and Treasury

#### 1. EXECUTIVE SUMMARY

1.1 Local Pensions Boards (LPB) were established under the 2013 Pensions Act. The Croydon Council Board was established on the 1<sup>st</sup> April 2015. All Boards are required under the regulation to produce an annual report to explain the work that has been carried out during the year.

#### 2. REPORT

- 2.1 This report explains the work and training the LPB has undertaken during the year 16/17.
- 2.2 The LPB is developing in its role and has commissioned a report from an independent provider to carry out a review of the governance of the Pension Fund and will be following up on the recommendations in the coming months.
- 2.3 This report covers the second year of the operation of the Local Pension Board. The Board has begun to establish itself as part of Croydon's governance structure in relation to the pension fund. Board members take their responsibilities seriously and readily engage in the training programme in order to develop their skills and knowledge.
- 2.4 The Board's core function is to provide an oversight of the governance and administration of the Fund. A key task in fulfilling the Board's core function was the commissioning of a governance review during our first year. The Board has continued to monitor the review's Action Plan and are pleased with the progress made. The Board also monitored the actuarial valuation process, and regularly received reports on the Pensions Committee's business plan and the Fund's Risk Register.
- 2.5 The Board also met with the Pensions Regulator who outlined their role in the governance of the LGPS.

2.6 Looking ahead, 2017/18 will see further transfers of assets to the 8 pools which are in the process of being established across England and Wales. The Board will continue to monitor this initiative. There is also a growing interest in the cost transparency of asset managers' fees and the Board will be interested to see how this develops and will follow closely the work of CIPFA and the Scheme Advisory Board.

### 3. **RECOMMENDATIONS**

3.1 To agree the content of the Annual Report.

### CONTACT OFFICER:

James Haywood, Members Services Manager (Scrutiny). 020 8726 6000 x63319

# Croydon Council

REPORT TO:	Pension Committee
	19 September 2017
AGENDA ITEM:	11
SUBJECT:	Election of Pensioner Representatives to the Pension Committee
LEAD OFFICER:	Nigel Cook Head of Pensions and Treasury
CABINET MEMBER	Councillor Simon Hall Cabinet Member for Finance and Treasury
WARDS:	All

### CORPORATE PRIORITY/POLICY CONTEXT:

Sound Financial Management: The appointment of representatives from the current pensioners will ensure that the Pension Fund complies with its governance requirements.

**FINANCIAL SUMMARY:** The additional cost of this exercise, beyond staff costs, is £10,155. This will be charged to the Pension Fund.

# FORWARD PLAN KEY DECISION REFERENCE NO.: N/A

### 1. **RECOMMENDATIONS**

1.1 The Committee is asked to formally endorse the result of the ballot and to coopt the two candidates with the greatest number of votes onto the Committee as members for a period of three years.

### 2. EXECUTIVE SUMMARY

2.1 This report seeks the Committee's endorsement of the recent ballot of Local Government Pension Scheme pensioners and the co-option of two pensioner representatives with the greatest number of votes onto the Pension Committee. As per the Committee's Terms of Reference, Members are reminded that the representative who received the greatest number of votes will be entitled to vote on decisions taken by the Pension Committee. The two successful candidates are Ms Gilli Driver and Mr Peter Howard with Ms Driver entitled to vote on decisions taken by the Pension Committee.

### 3 DETAIL

3.1 Since September 2008 the Pension Committee has included two pensioner age 85 of 144

representatives, elected by pensioners in the Local Government Pension Scheme. These representatives are elected by secret postal ballot for three-year periods, i.e. 2008 - 2011, 2011 - 2014, and 2014 to September 2017. This report sets out the results of the most recent ballot, held over this summer. Note that the process took rather longer than anticipated because of the General Election and the impact of the period of purdah.

- 3.2 The process followed was as has now been well established:
  - All UK based pensioners were invited to self-nominate. Nominations were accompanied by a statement of up to 250 words.
  - Ballot papers were sent to all pensioners, UK domiciled and overseas, inviting scheme members to vote for two of the candidates on the ballot paper.
  - Ballots were counted publicly by the Council's Counting Officer in the Town Hall on 24<sup>th</sup> July.
- 3.3 The declaration of results is as follows:

Name of candidate	Number of Votes	
Jorn G Cooper	368	
Gilli Driver	1541 (Elected)	
Peter Howard	1234 (Elected)	
Earl G J Thompson	192	
Rejected ballots	48	

A number of ballots were received after the deadline for receipt of completed ballots. These were not counted.

- 3.4 Therefore Gilli Driver and Peter Howard are elected.
- 3.5 Members are asked to endorse this result and invite Ms Driver and Mr Howard to join the Committee for a period of three years. Each representative will be expected to attend at least 75% of meetings (subject to any health or disability considerations), and this has been clearly communicated to them. This result will be published on the Croydon LGPS web-site.
- 3.6 Following a review of the Council's Constitution, the voting arrangements for the Committee have been amended thus:

"Two representatives of Pensioners of the Fund elected by ballot of Pensioners of the Fund, one of whom shall be a voting member and one of whom shall be a nonvoting member. The representative with the most votes following the ballot of Pensioners of the Fund shall be the voting member. The other representative of the Pensioners of the Fund shall be non-voting however is permitted to exercise a vote only in the absence of, and on behalf of, the voting representative."

3.7 Thus Ms Driver is the voting representative.

### 4 FINANCIAL CONSIDERATIONS

4.1 There are no further financial considerations flowing from this report.

### 5. OTHER CONSIDERATIONS

5.1 Other than the considerations referred to above, there are no customer Focus, Equalities, Environment and Design, Crime and Disorder or Human Rights considerations arising from this report

### 6. COMMENTS OF THE SOLICITOR TO THE COUNCIL

- 6.1 The Solicitor to the Council comments that there are no additional legal implications arising from the recommendations in this report, beyond those already set out in the body of the report.
- 6.2 (Approved for and on behalf of Jacqueline Harris-Baker, Director of Law and Monitoring Officer)

### CONTACT OFFICER:

Nigel Cook, Head of Pensions Investment and Treasury, Resources department, ext. 62552.

### BACKGROUND DOCUMENTS:

None.

### Appendices

Appendix A: Declaration of Result of Poll.

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# **DECLARATION OF RESULT OF POLL**

# **Election of Pensioners Representatives**

on

# Monday 24 July 2017

I, Lea Goddard, as Counting Officer at the above election, do hereby give notice that the number of votes recorded for each Candidate is as follows:

Name of Candidate	Number of Votes*	
Jorn G Cooper	368	
Gilli Driver	1541 (Elected)	
Peter Howard	1234 (Elected	
Earl G J Thompson	192	

\* If elected the word 'Elected' appears against the number of votes.

The number of votes rejected was as follows:		Number of votes
A	voting for more candidates than voter was entitled to	2
В	no NI number	31
С	no signature or name on ballot paper slip	2
D	being unmarked or wholly void for uncertainty	13
	Total	48

And I do hereby declare that Gilli Inver and Peter Howard are duiv elected.

Rand

Dated Monday 24 July 2017

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### Croydon Council

REPORT TO:	Pension Committee
	19 September 2017
AGENDA ITEM:	13
SUBJECT:	Local Government Pension Scheme Investment Pooling: Spring 2017 Progress Review and London Collective Investment Vehicle update
LEAD OFFICER:	Nigel Cook Head of Pensions and Treasury
CABINET MEMBER	Councillor Simon Hall Cabinet Member for Finance and Treasury
WARDS:	All

#### CORPORATE PRIORITY/POLICY CONTEXT:

Sound Financial Management: This report suggests a response to the Spring Review of progress on the Local Government Pension Scheme investment pooling project in London.

#### FINANCIAL SUMMARY:

The Local Government Pension Scheme investment pooling is designed to achieve savings for the Scheme.

#### FORWARD PLAN KEY DECISION REFERENCE NO.: N/A

#### 1. **RECOMMENDATIONS**

1.1 The Committee is asked to note this report.

#### 2. EXECUTIVE SUMMARY

2.1 .This report relates to the contents of a letter from the Minister for Local Government addressed to all Pension Funds and investment pools. The report then then provides an update on the London Collective Investment Vehicle's (CIV) plans to open additional sub-funds.

#### 3 DETAIL

3.1 In August the Department for Communities and Local Government wrote to the Chairs of each Local Government Pension Scheme (LGPS) Pension Funds and investment pools. That letter was signed by Elizabeth Truss, Chief Secretary to the Treasury, Marcus Jones, Minister for Local Government, and Caroline Nokes, Parliamentary Secretary, Minister for Government Resilience and Efficiency at the Cabinet Office. A copy of this correspondence is at Appendix A144

- 3.2 The letter acknowledges progress made following submission of reports by pools on progress in March 2017. However, the letter expresses concern that, in some areas we have not yet received the assurance we require.' The correspondence goes on to express the view that in order to achieve the maximum savings, funds must invest through the pools, with minimal exceptions where there is a value for money case, and they must delegate manager selection to the operator. The correspondence makes clear the intention to continue to engage with funds and pools where there are outstanding issues however it makes clear that failure to ensure that there is 'a clear path and *timetable for delivery* would trigger a consultation on further action, including the DCLG making use of the Secretary of State's reserve powers. These reserve powers allow the Secretary of State to direct a fund to make changes to its investment strategy, force it to invest in specific assets and transfer the investment functions of the administering authority to the secretary of state or a nominated person. As the letter is addressed to all funds and pools it is difficult to know the focus of these concerns. At the time of writing it is understood that all funds have signed up to one of the pooling arrangements and only one pool, the Local Pensions Partnership, comprising the Lancashire County Pension Fund, the London Pensions Fund Authority and the Royal County of Berkshire Pension Fund, does not meet the criteria for size.
- 3.3 Before stating their continued commitment to what is described as *'this vital long term change programme'* DCLG sets out that they expect:
  - A further progress report from the pools in October;
  - Further details of savings achieved and planned;
  - Plans for reporting, including on fees and net performance by asset class; and
  - Plans to increase infrastructure investment.

#### London CIV:

- 3.4 Further to this point above about reporting and fees, for the London CIV reporting will be facilitated through an internet based portal which is currently being piloted. This will provide investing funds with the same level of detail as is expected from other fund managers about performance, risk, fees and so forth.
- 3.5 The London CIV reported on savings in April 2017. That position statement is summarized here:

Saving (estimated)	£ millions
Sub-funds opened by April 2017	1.38
Forecast for rest of the year	2.16
Passive fee negotiations	1.76
Further passive fee negotiations	1.0
Total	6.3

The CIV reviewed these forecasts recently; by July fee savings were estimated to be in a range of £11.58m (low) to £27.68m (high). Estimated annualised fee savings based on current plans for opening sub-funds amount to between 54% (low estimate) or 22% (high estimate) of those projected in the July position statement.

- 3.6 The London CIV's policy on infrastructure is as follows:
  - The policy notes that allocations to infrastructure across London remain relatively low at less than 1%.
  - Where funds had indicated an interest in allocating to infrastructure then their target allocations are between 3-10%; this is a local asset allocation decision.
  - The CIV is trying to better understand London funds' future strategic asset allocation, and where there is increased demand for investment opportunities in infrastructure, it will aim to provide these in a timely manner.
  - LCIV continues to have discussions with a range of external infrastructure managers to ensure that essential background research has been completed and is available for investment at such time as the London Funds are ready to invest in infrastructure platforms.
  - The London CIV continues to engage with the Cross Pools Infrastructure Group and to explore opportunities for collaborative working.
  - Their business plan includes opening two infrastructure specific funds in the summer of 2019.
- 3.7 The CIV's Investment Advisory Committee has a number of working groups, looking at: Fixed Income and Cashflow; Global Equities; Stewardship; Low Carbon; Reporting and Transparency; and Infrastructure. The policy relating to infrastructure is sketched out above. The work on Fixed Income is complex and quite specialised. The policy relating to sub-funds is summarised below. Appendix B provides a flavour of the activities currently in train.

Strategy	Expected Launch
Global Bonds	
Buy and Maintain	December 2017
Active	June 2018
Credit Cash-flow Driven Investment	To be confirmed
Sovereign Debt	
Rates and foreign exchange	To be confirmed
Emerging Market Debt	
Blended Emerging Market	April 2018
Hard Currency Emerging Market Debt	To be confirmed
Local Currency Emerging Market Debt	To be confirmed
UK Government	
Liability Driven Investment	April 2018
Private Debt	
Liquid Loans	December 2017
Illiquid Direct Lending	May 2018
Multi Asset Credit	

Liquid Multi Asset Credit	December 2017
Illiquid Multi Asset Credit	May 2018

Until more detail is available it is difficult to see how this structure maps onto Croydon's investment strategy.

#### 4 FINANCIAL CONSIDERATIONS

4.1 There are no further financial considerations flowing from this report.

#### 5. OTHER CONSIDERATIONS

5.1 Other than the considerations referred to above, there are no customer Focus, Equalities, Environment and Design, Crime and Disorder or Human Rights considerations arising from this report

#### 6. COMMENTS OF THE SOLICITOR TO THE COUNCIL

- 6.1 The Solicitor to the Council comments that there are no direct legal considerations arising from the recommendations within this report.
- 6.2 (Approved for and on behalf of Jacqueline Harris-Baker, Director of Law and Monitoring Officer.)

#### CONTACT OFFICER:

Nigel Cook, Head of Pensions Investment and Treasury, Resources department, ext. 62552.

#### BACKGROUND DOCUMENTS:

None

#### Appendices

Appendix A: Letter from the DCLG, 22<sup>nd</sup> August, 2017 Appendix B: Investment Advisory Committee Action Log - 2017

### APPENDIX A

## Department for Communities and Local Government

Chairs of LGPS pension funds Chairs of LGPS investment pools Marcus Jones MP Minister for Local Government

Department for Communities and Local Government 4th Floor, Fry Building 2 Marsham Street London SW1P 4DF

Tel: 0303 444 3460 Fax: 020 7828 4903 E-Mail: marcus.jones@communities.gsi.gov.uk

www.gov.uk/dclg

2 2 AUG 2017

## LOCAL GOVERNMENT PENSION SCHEME (LGPS) INVESTMENT POOLING: SPRING 2017 PROGRESS REVIEW

Thank you for your reports on progress to 31 March and updates to our officials on developments since then. We have been pleased to see that most pools in development have been moving at pace towards becoming operational, including launching procurements for pool operators and, where new operators are being established, making key senior appointments and preparing applications for Financial Conduct Authority (FCA) authorisation. We have also been pleased to note progress in some pools towards your ambitions on infrastructure investment, with some significant new funding committed this year. We are well aware of the substantial demands on your staff and resources required to deliver the progress already made and the challenges still to be overcome in order to deliver, and we are grateful to all those involved.

However in some areas we have not yet received the assurance we require. We have made clear that all funds must fully participate in a pool and all pools must have an FCA authorised operator. In order to achieve the maximum savings, funds must invest through the pools, with minimal exceptions where there is a value for money case, and they must delegate manager selection to the operator. Our officials will of course continue to engage with funds and pools where there are outstanding issues over the summer. But if we are not satisfied that there is a clear path and timetable for delivery, the Department for Communities and Local Government will consult on further action, including use of the powers available.

We will expect a further report on progress to 30 September from all pools in October. At that time we will want to see further details of savings achieved and planned, as well as plans for reporting, including on fees and net performance by asset class, and for increasing your infrastructure investment in line with your ambition.

We remain committed to this vital long term change programme in order to deliver improved net investment performance and capacity to invest in infrastructure, and to protect the sustainability of the LGPS for the benefit of its members. We look forward to working with you to bring the first stage of the reform to a successful conclusion with the establishment of pools across the LGPS.

Mydehi Jun N

Judie Coles

CHIEF SECRETARY TO THE TREASURY

MARCUS JONES MP

#### CAROLINE NOKES MP

### APPENDIX B

CIV - INVESTMENT ADVISORY COMMITTEE ACTION LOG - 2017 OUTSTANDING ACTIONS - AUGUST 2017					
Date	Action	Owner	Completion Due/Completed	Priority	Update
26/07/17	IAC to feedback on client portal following soft launch	IAC	August	1	Limited responses received
26/07/17	Working Group List to be updated	JD	August	2	Circulated with IAC papers
26/07/17	Infrastructure Working Group Meeting Date to be agreed	JP/JD	August	1	In progress
26/07/17	IAC to feedback on Quarterly Investment Manager Summary Sheets	IAC	August	1	No feedback to date
26/07/17	Low Carbon Workshop - Save the Date to be issued for 19th September	JD	August	1	Completed
14/06/17	IAC members to feedback on additional requirements for information days	IAC	July	2	No feedback to date
14/06/17	Global equity survey to be issued and include low carbon options	JD/CC	July	2	Delayed to August
14/06/17	Stewardship Working Group meeting to be arranged	JD	June	1	Meeting 23/08/17
27/04/17	Low Carbon Survey	JD	July	2	Combined with Global Equity Survey
23/03/17	LCIV to develop a Communications strategy	JD	May	2	Work in progress - for summer 2017
25/08/16	Discussion paper on CIV Investment Operating Model	JP/JD	October	2	C/F to 2017 - Currently being worked on by MA (June 2017)
28/07/16	Allocations Policy agreed, formal approval by Board	CIV Board	December	2	Allocations Policy being updated June 2017

Priority		
1	High	
2	Medium	
3	Low	

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# Agenda Item 18

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# Agenda Item 19

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